

3.1 基調講演

「日本の砂防事業について」

砂防部長

南 哲行



SABO Administration in JAPAN

November 30 , 2012

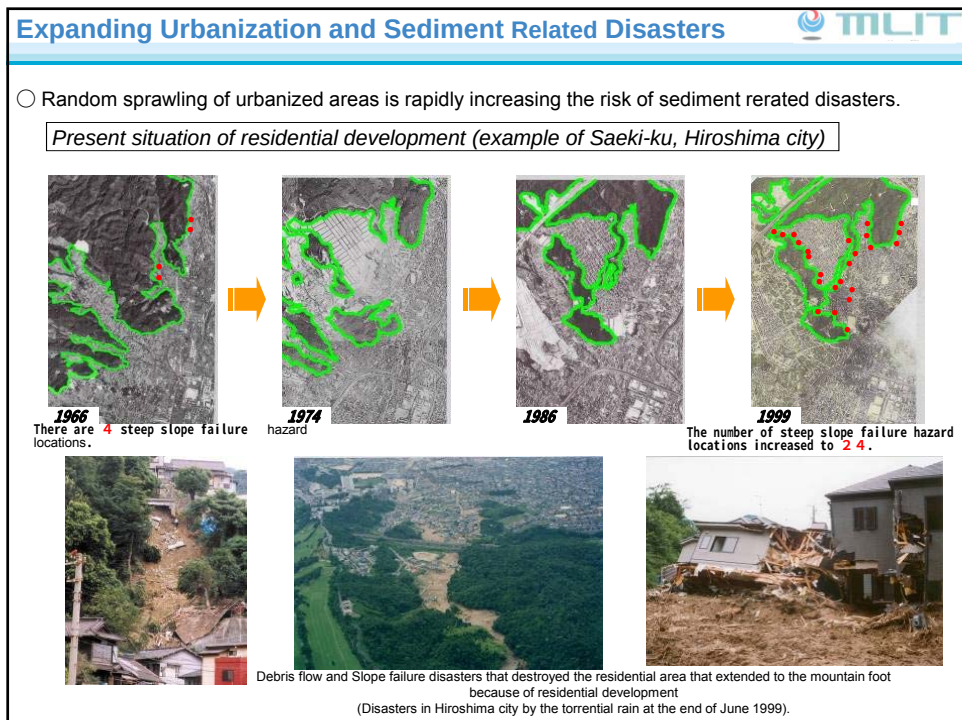
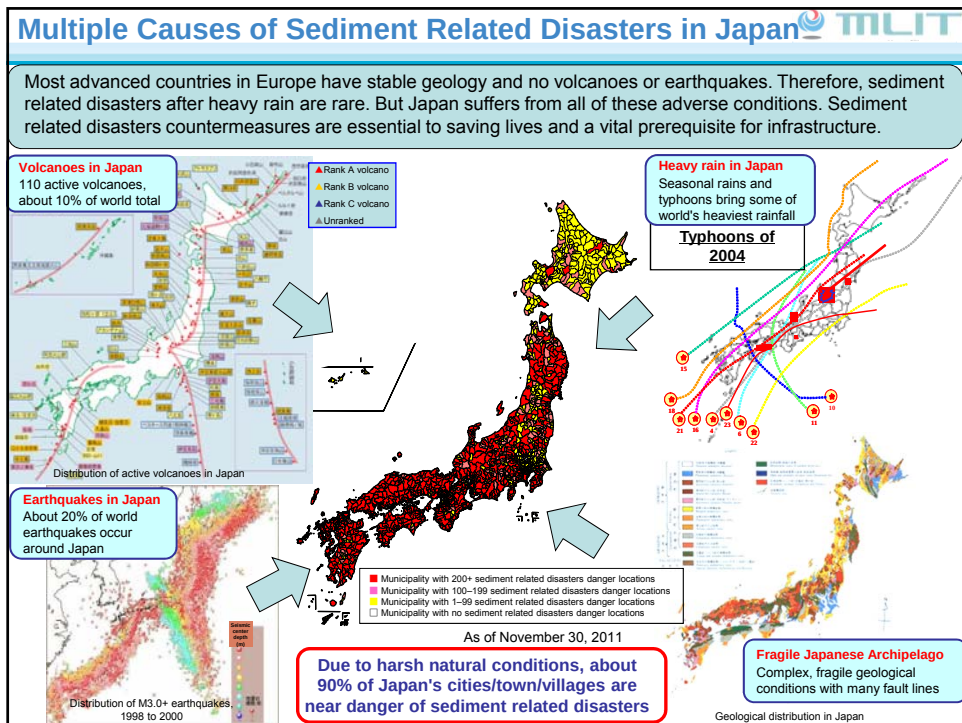
Dr. Noriyuki MINAMI

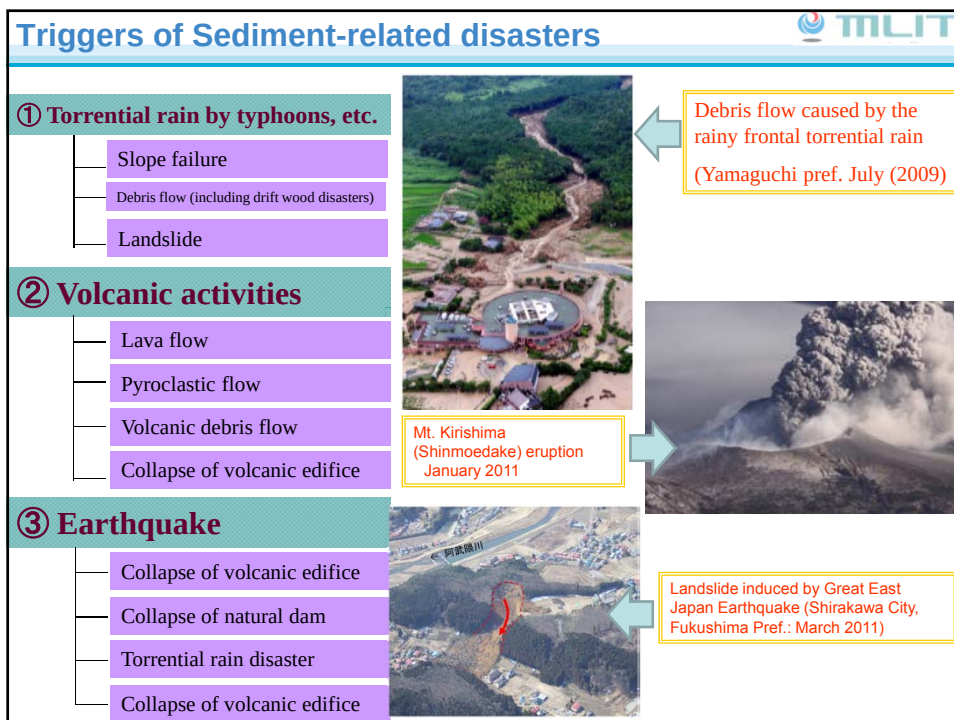
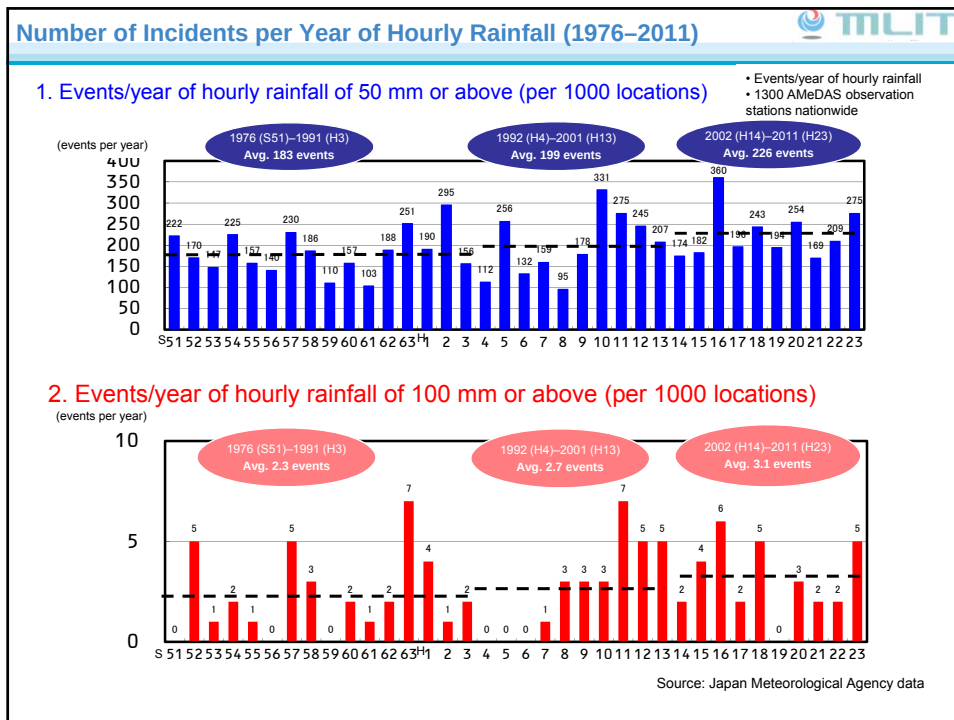
Director-General, Sabo Department,
Ministry of Land, Infrastructure, Transport and Tourism, JAPAN

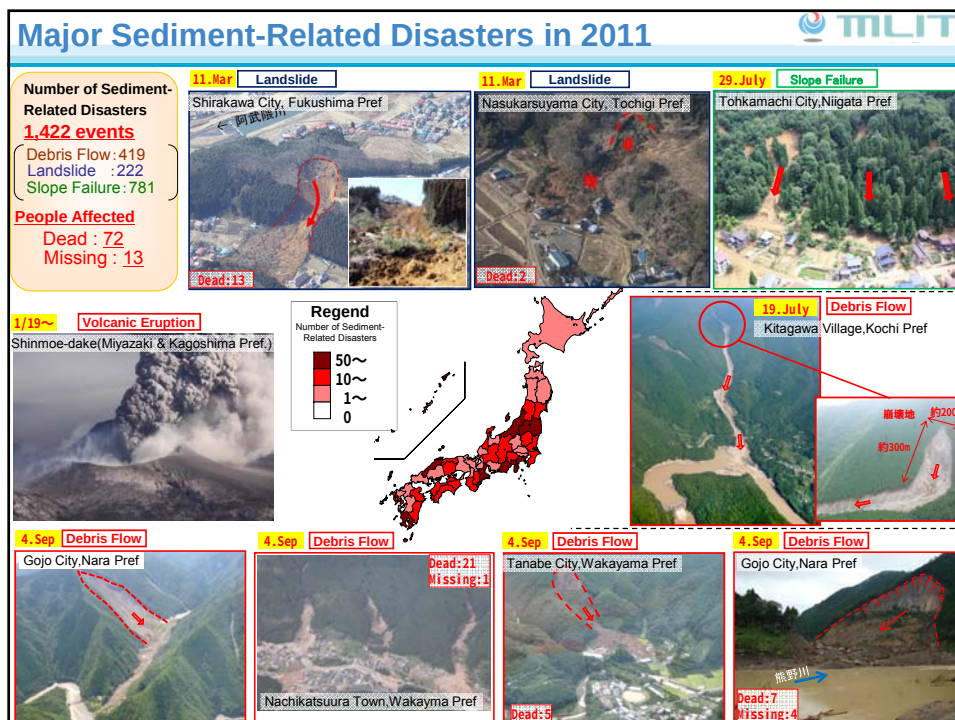
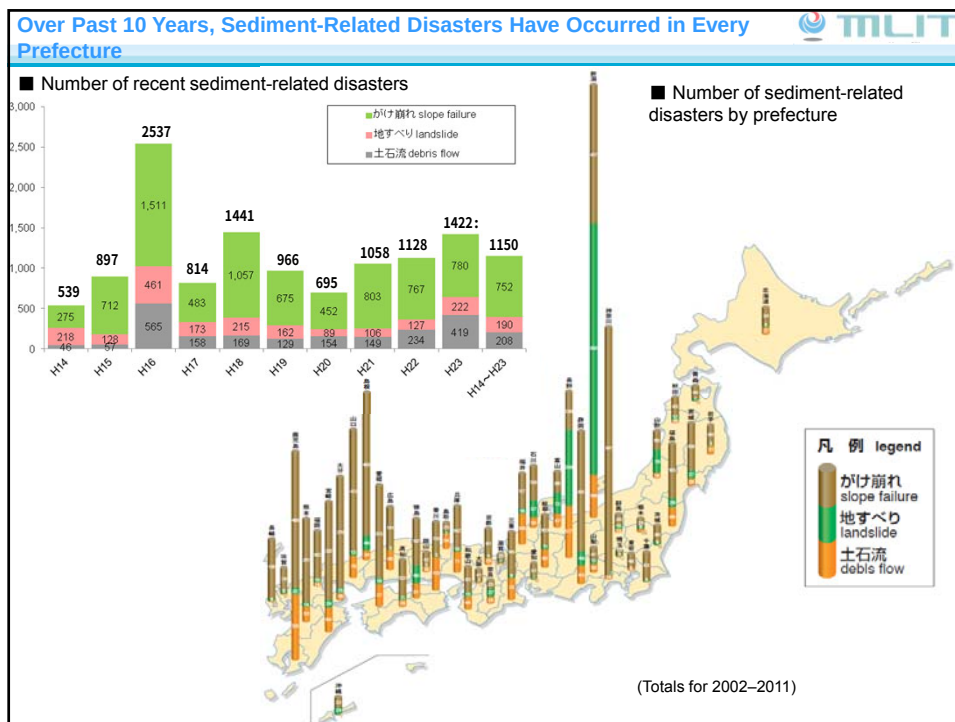


Ministry of Land, Infrastructure, Transport and Tourism

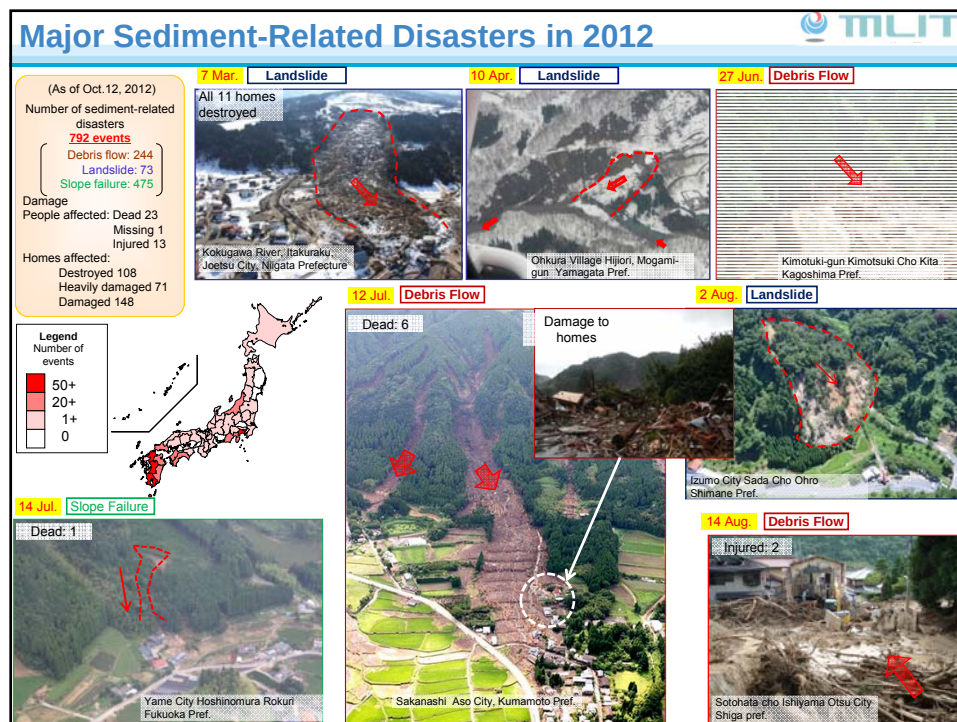
1. Recent Sediment-Related Disasters







1) Sediment-Related Disasters induced by Torrential Rain



Disasters at Facilities for Persons Requiring Assistance During Disasters

Hofu City, Yamaguchi Pref. (July 21, 2009)

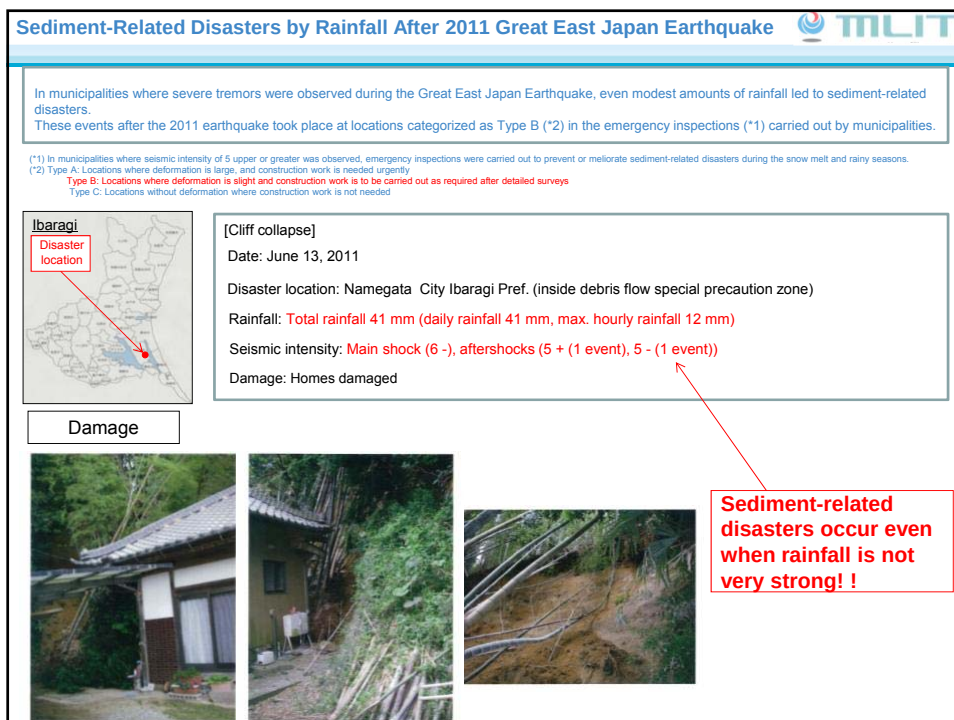
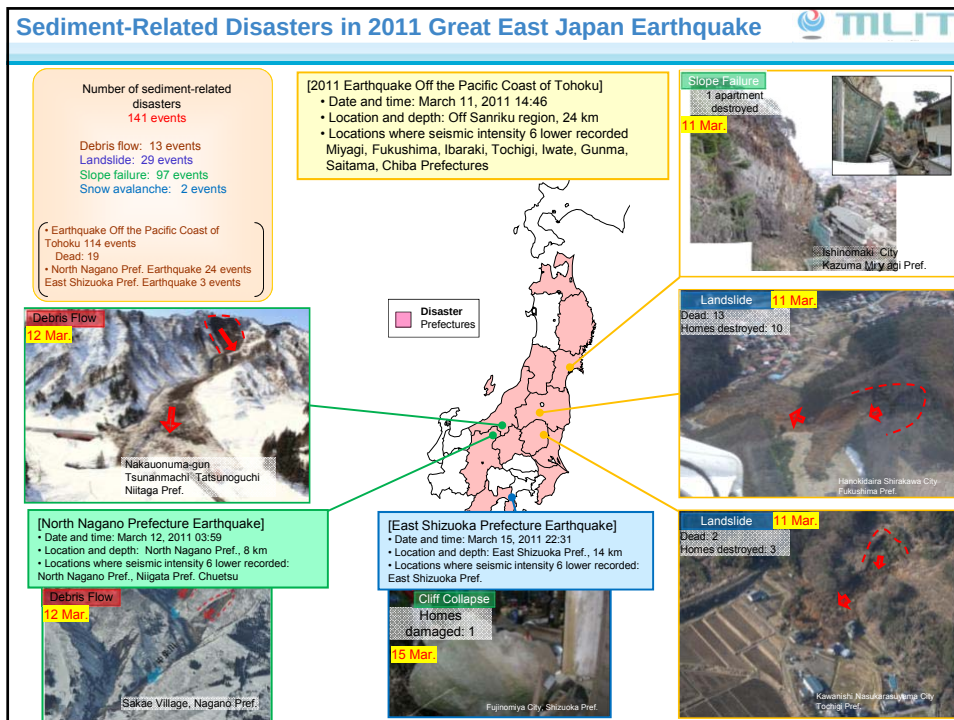
**Special nursing home Life Care
Takasago**

Date of disaster: July 21, 2009

Damage: 7 dead



2) Sediment-Related Disasters induced by Earthquakes



3) Sediment-Related Disasters after Volcanic Eruptions

Countermeasures To Volcanic Eruptions

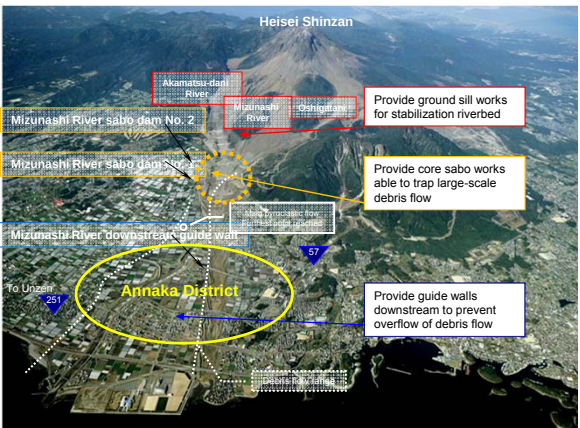


Mount Unzen, Fugen-dake

➢ Began volcanic activity in 1990, after a pause of 198 years. Pyroclastic flow claimed 54 victims and the region was devastated by repeated debris flows.

Provision of Sabo Works

➢ Sabo restoration work project were carried out by Central Government project beginning 1993 to protect downstream homes etc. from debris flows.



Heisei Shinzan

Akamatsu-dani River

Mizunashi River

Mizunashi River

Mizunashi River sabo dam No. 2

Mizunashi River sabo dam No. 1

Mizunashi River downstream guide wall

Annaka District

To Unzen

57

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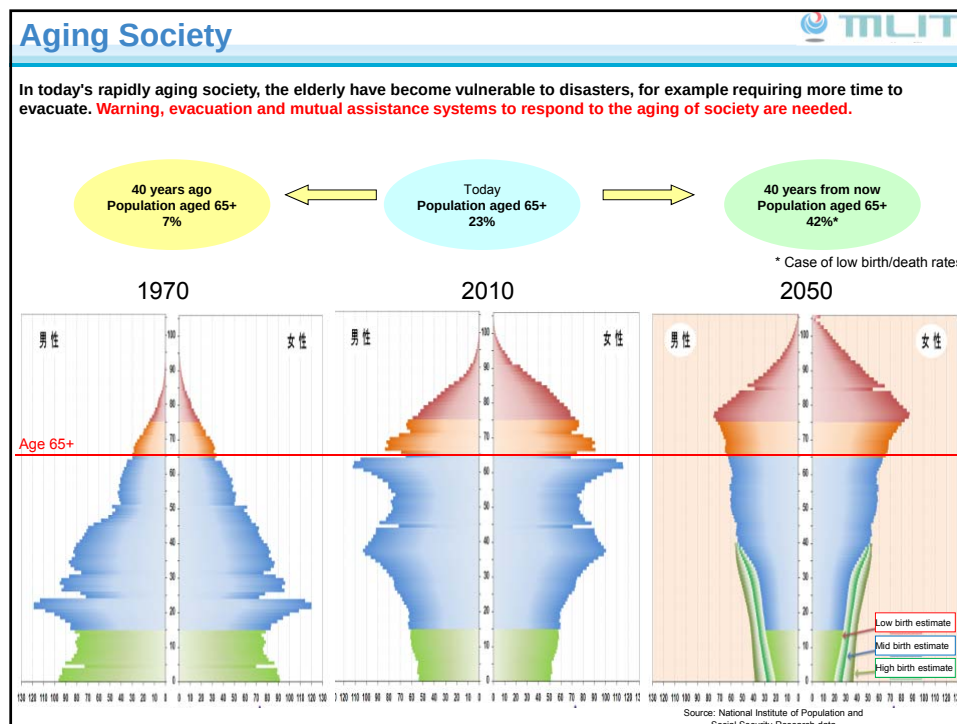
Provide ground sill works for stabilization riverbed

Provide core sabo works able to trap large-scale debris flow

Provide guide walls downstream to prevent overflow of debris flow

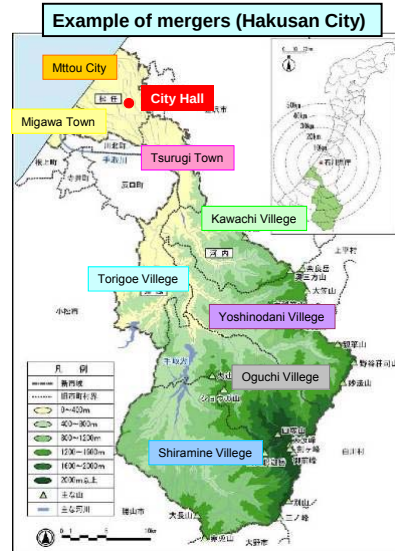
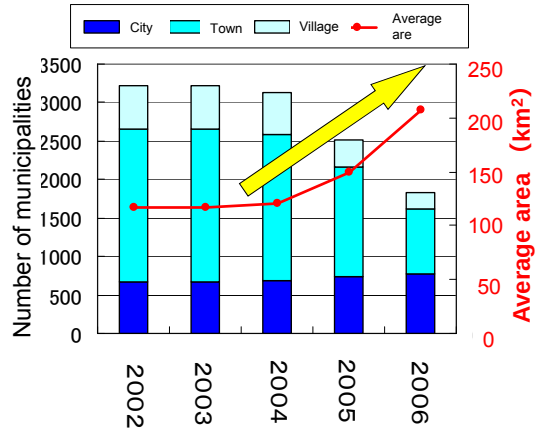


2. Problems

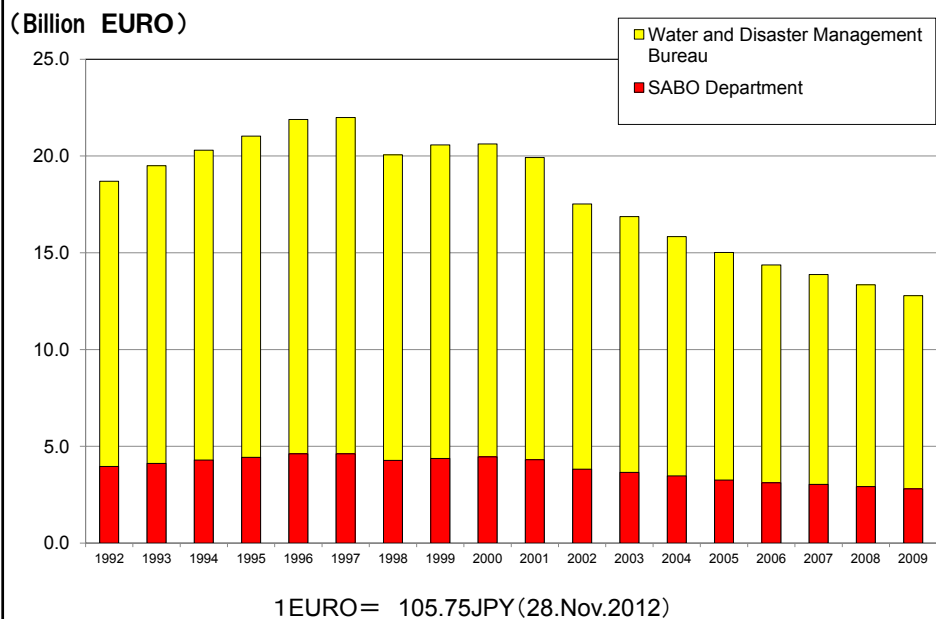


Municipal Mergers

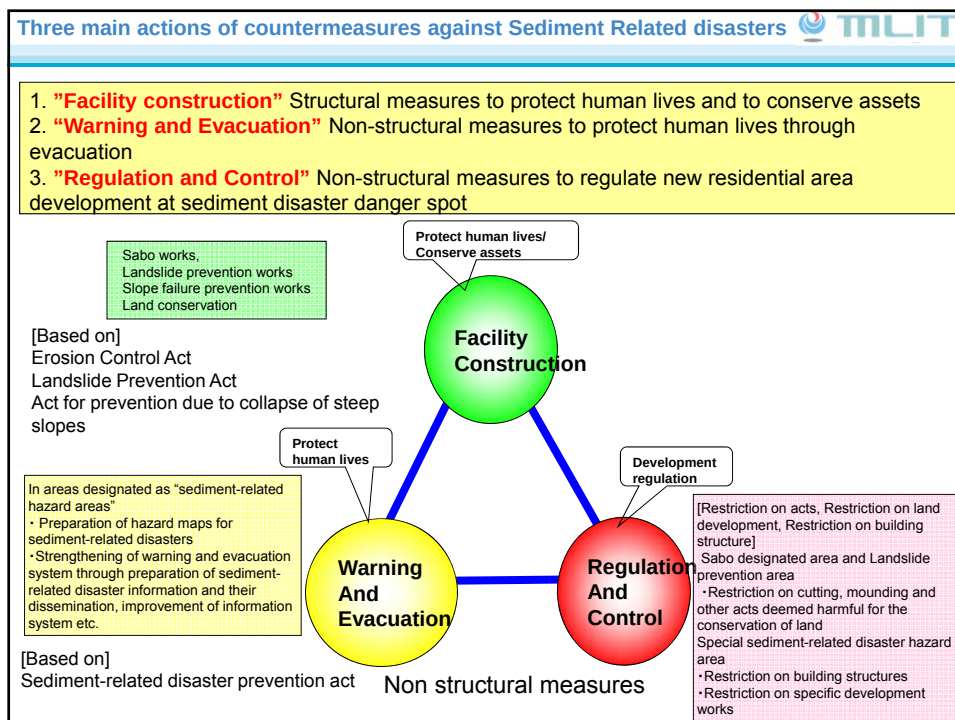
- The area that must be covered by 1 municipality has increased as municipalities have merged.
- From the end of 2002 to the end of 2006, the area of the average municipality increased by 77%.



Budget for Disaster Management

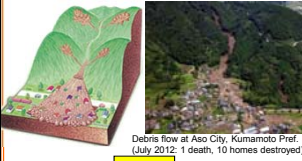


3. Countermeasures against Sediment-Related Disasters



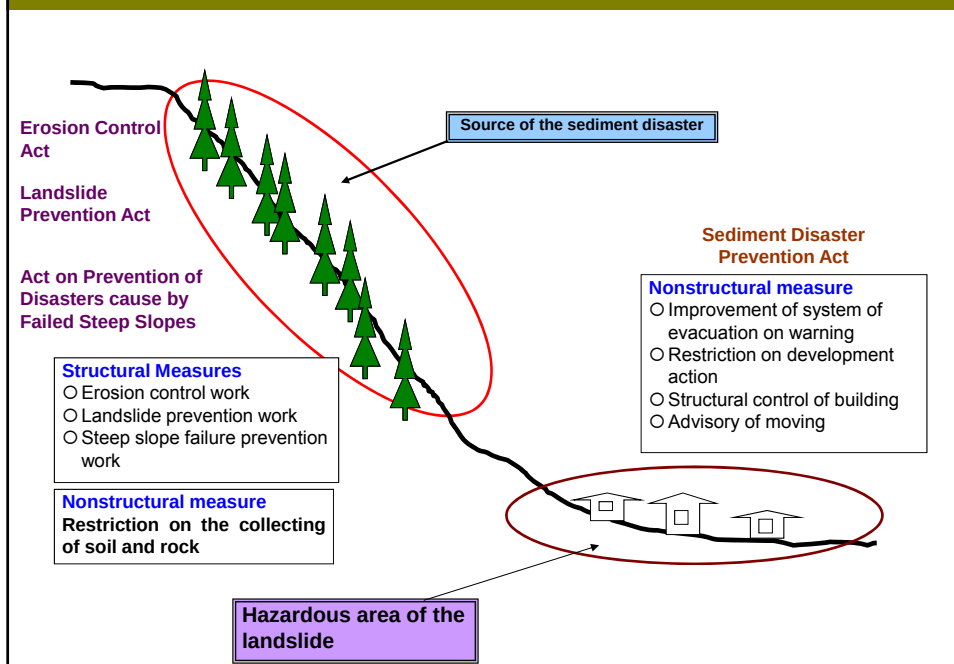
Responding to Sediment Related Disasters by Facility Construction

About 1,000 sediment-related disasters occur every year, causing tremendous damage. Countermeasures are vital to protect human lives and property.

Debris flow	Landslide	Slope failure
 Debris flow at Aso City, Kumamoto Pref. (July 2012: 1 death, 10 homes destroyed)	 Landslide at Joetsu City, Niigata Pref. (March 2012: 11 homes destroyed)	 Slope failure at Minamiaso, Kumamoto Pref. (July 2012: Damage prevented by facility)
[Countermeasure] <Build sabo dam to trap debris flow> Debris trapped after July 2012 torrential rain (Oita Pref.)  Sabo dam	[Countermeasure] <Remove landslide-causing groundwater> Collecting well  Inside collecting well	[Countermeasure] <Build retaining walls to trap landslide> June 2012: Trapped slope failure by heavy rain (Oita Pref.)  Retaining wall
<Build debris flow accumulation work> Sept. 2012: Trapped debris flow by heavy rain (Mie Pref.)  Debris flow Debris flow accumulation work Trapping inside accumulation work	<Build facilities to stop landslide> Anchor work  Pile work 	<Build slope frame work to stop slope failure> 

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4 Laws to Sediment Related Disasters



Overview of Sediment Disaster Prevention Act



Sediment Disaster Prevention Act (2000)

For areas at risk of disaster, publicize the risk, organize a warning and evacuation system, discourage new home building, encourage relocation of existing homes.

[Specification of Precaution Areas Under Sediment Disaster Prevention Act]

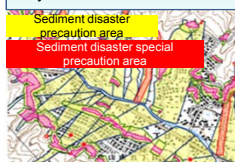
Sediment disaster precaution area

These are areas where residents are at risk of death or injury in the event of a steep slope collapse or other disaster. Publicize the risk and organize warning and evacuation systems.

Sediment disaster special precaution area

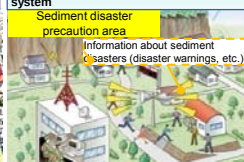
In areas where steep slope collapse has occurred, and where buildings have been damaged and there is serious danger of death or injury to residents, regulations are established for certain kinds of development and structural regulations are established for buildings.

Notify residents of disaster risk areas



Display locations at risk of disaster in sediment disaster precaution areas

Organize warning and evacuation system

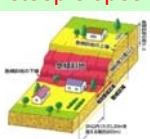


Specify information transmission system and important points for evacuation in disaster plans for municipalities

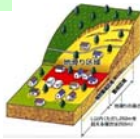
Debris flow



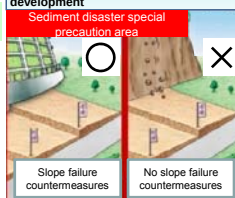
Collapse of steep slopes



Landslide



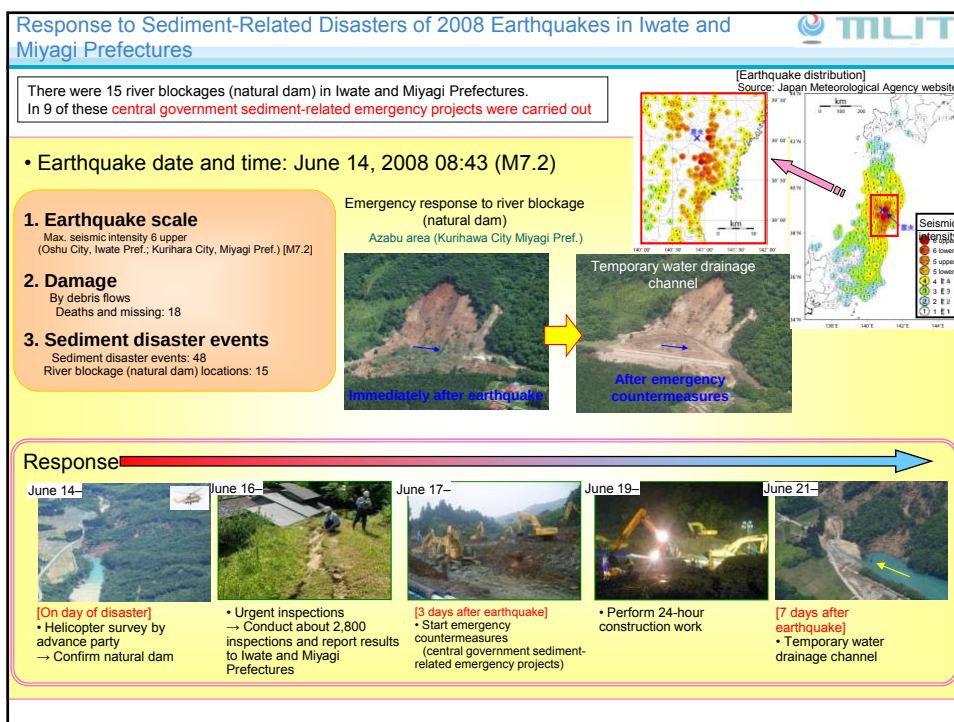
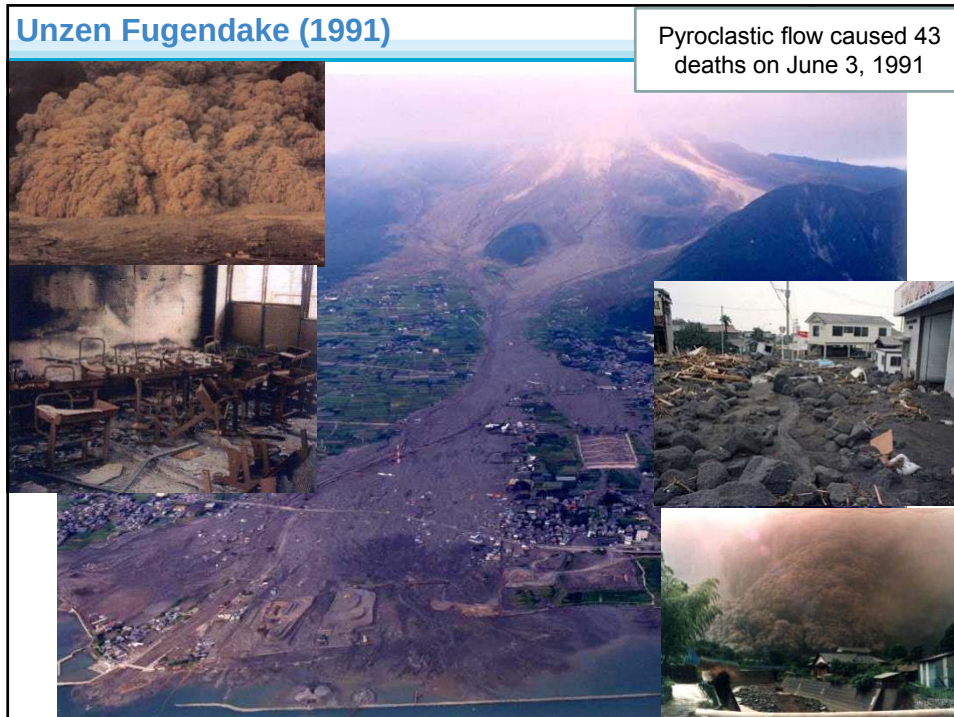
Restrictions on certain kinds of development

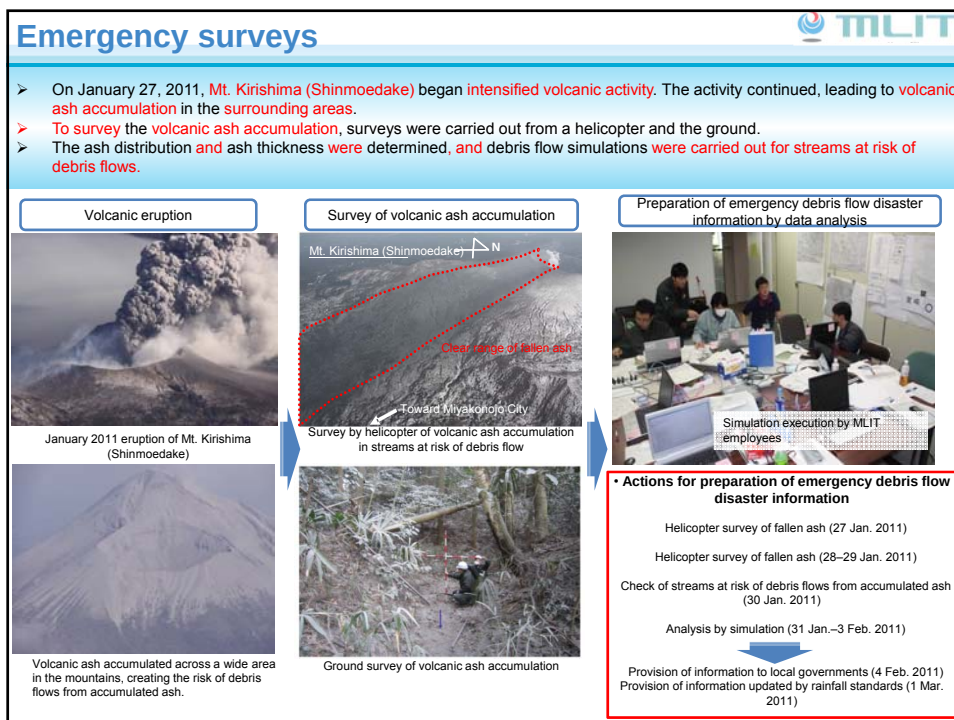
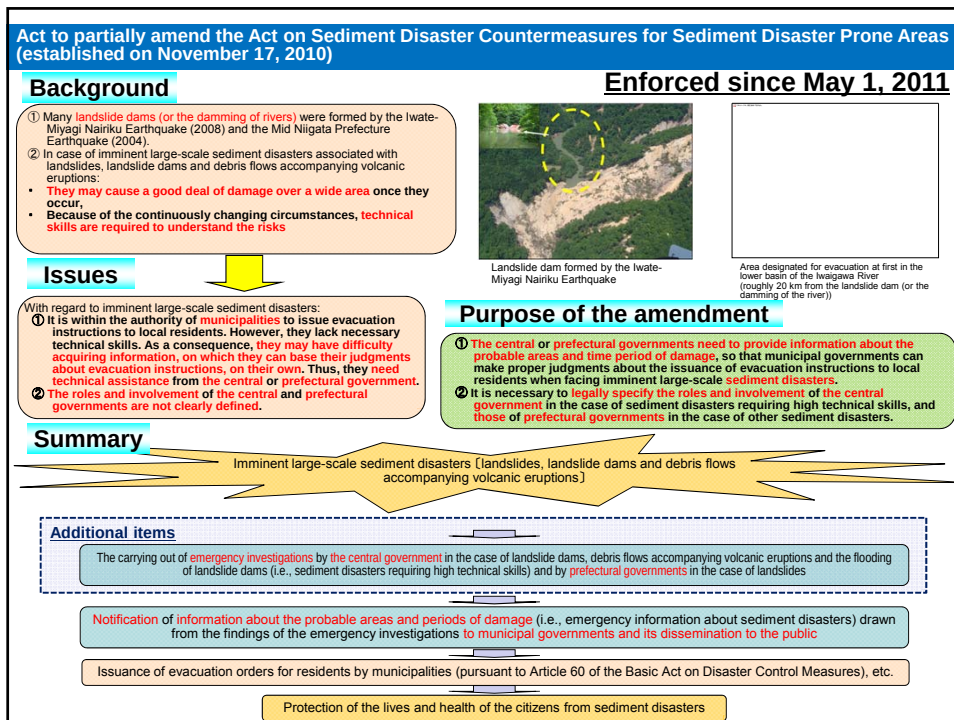


Structural regulations for buildings



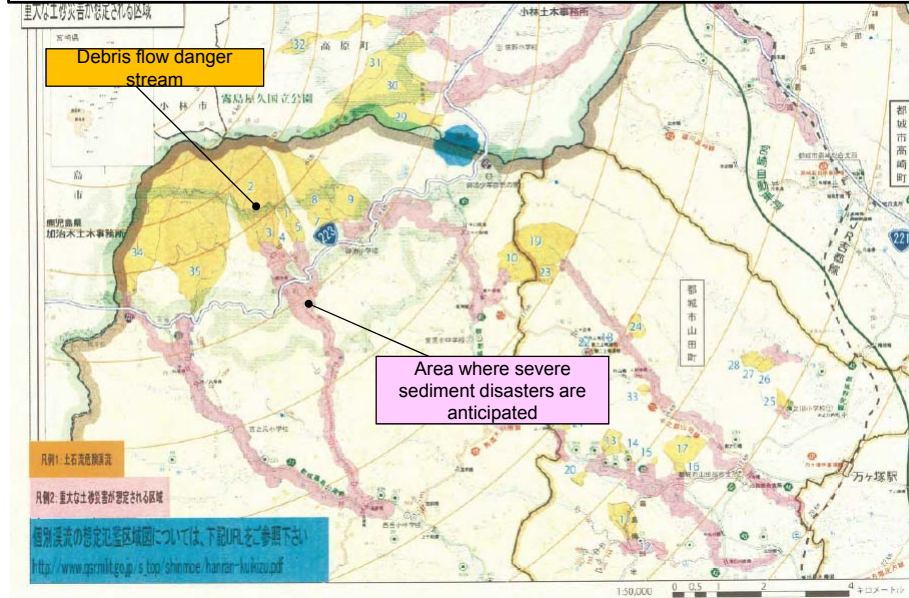
3. Countermeasures against Large-Scale Sediment-Related Disasters





Sediment Disaster Emergency Information (Areas Where Severe Sediment Related Disasters Are Anticipated)

Display debris flow risk streams around Mt. Kirishima (Shinmoedake) and areas where severe sediment disasters are anticipated.



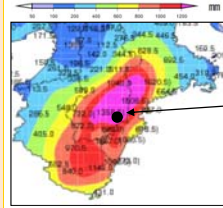
Number of sediment disaster caused by Typhoon Talas

No. of sediment disasters:
208

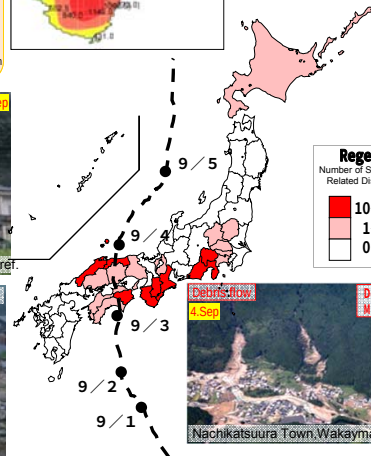
Debris flows: 94
Landslides: 32
Slope failures: 82

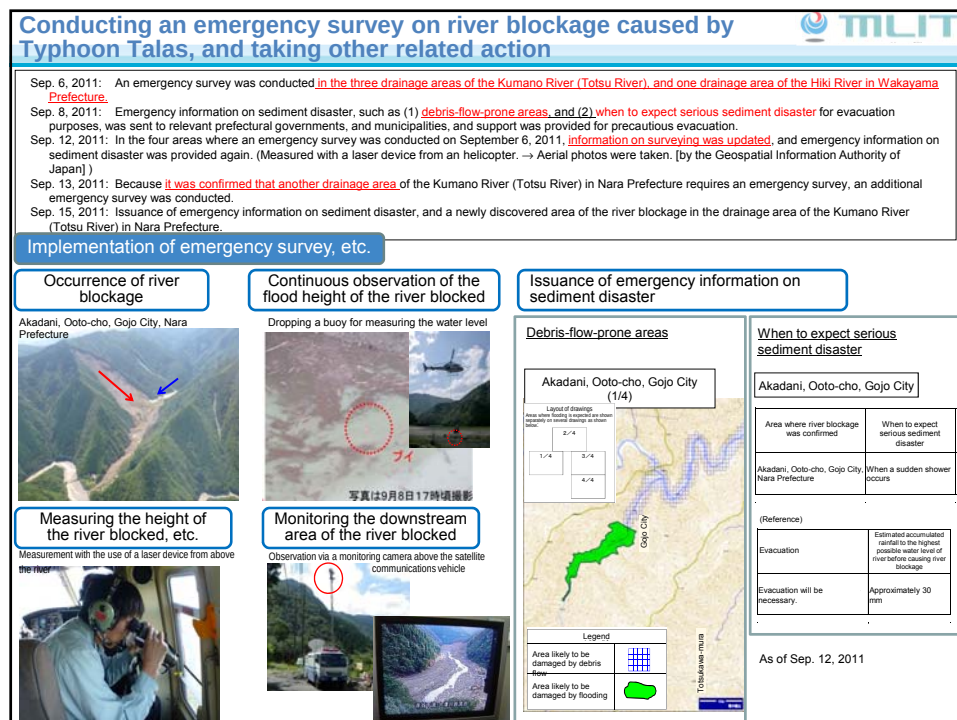
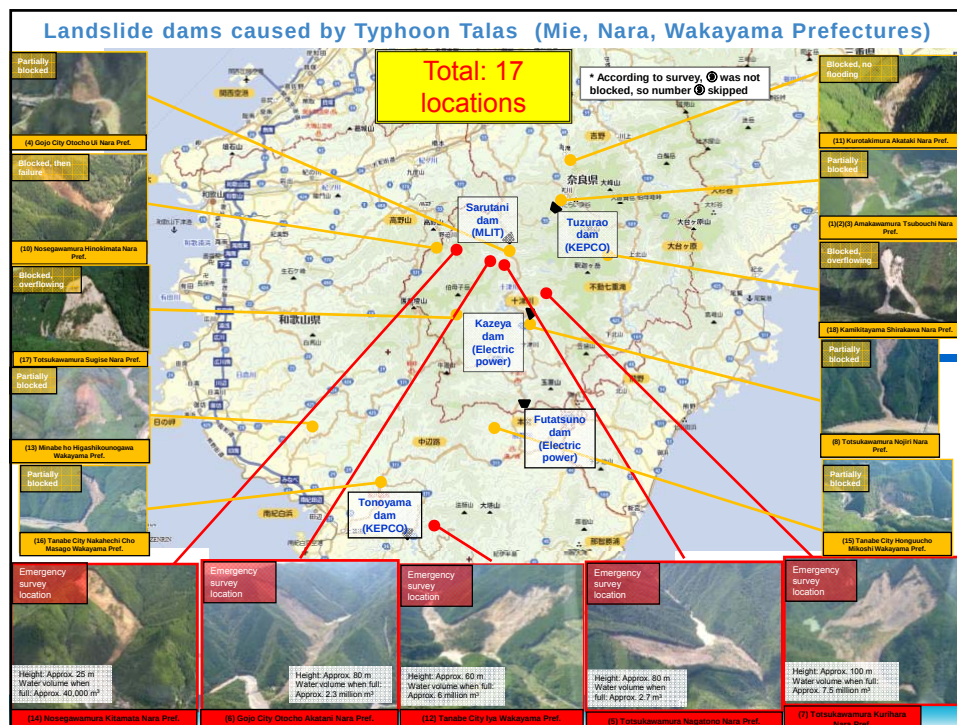
Overall damage:
No. of deaths: 78; No. of missing persons: 16
(as of 6:00 p.m., Dec. 15, 2011)
* Source: Fire and Disaster Management Agency
The above includes damage caused by sediment disasters as follows:
No. of deaths: 49; No. of missing persons: 13
No. of completely destroyed houses: 99; half-destroyed houses: 46; partially destroyed houses: 45
* Source: Ministry of Land, Infrastructure, Transport and Tourism

Amount of rainfall during 8/30 18:00~9/4 24:00



Nara Pref.
Kamikitayama observatory (JMA)
Continuous rainfall: 1812.5 mm
(8/31 0:00~9/4 24:00)
Maximum hourly rainfall: 46.0mm
(9/2 22:00)
Maximum daily rainfall: 661mm
(9/3)





Remote controllable construction working system in Kii Peninsula

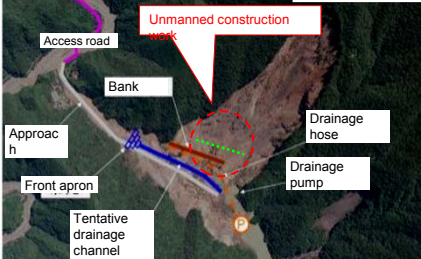
■ To ensure the safety work ➡ Remote controllable construction machines
Operated by a remote control system



Akatani Constructing a bank • Length : 200m
 • Period : Nov. 17~Nov. 18, Nov. 28~Dec. 3
 • Machines : Backhoe (1.6m³ class)
 Crawler dump truck (10t class)

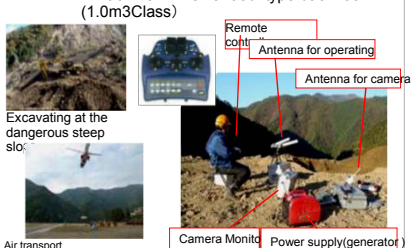


Backhoe Crawler dump truck Operator Remote controller



Access road Bank Drainage hose Drainage pump Front apron Tentative drainage channel Unmanned construction work

Nagatono Constructing a bank • Length : 75m
 • Period : 11/16~11/18
 • Machine : Dismantled type backhoe (1.0m³Class)



Excavating at the dangerous steep slope Air transport Remote control Antenna for operating Antenna for camera Camera Monitor Power supply(generator)



Tentative bridge Bank Drainage pump Front apron Heliport Tentative drainage channel Access road Unmanned construction work

Progress of Countermeasures and Change of off-limit area

Response status	
Sep 2 - 5	• Hit by typhoon Talas
Sep 6	• Emergency investigation
Sep 16	• Start emergency work
Sep 25	• Further investigation by specialist
Oct 1	• Start pumping drainage
The end of Jan	• Completion of tentative drainage channel

The situation of the site



Soon after hit by typhoon



Nov 2



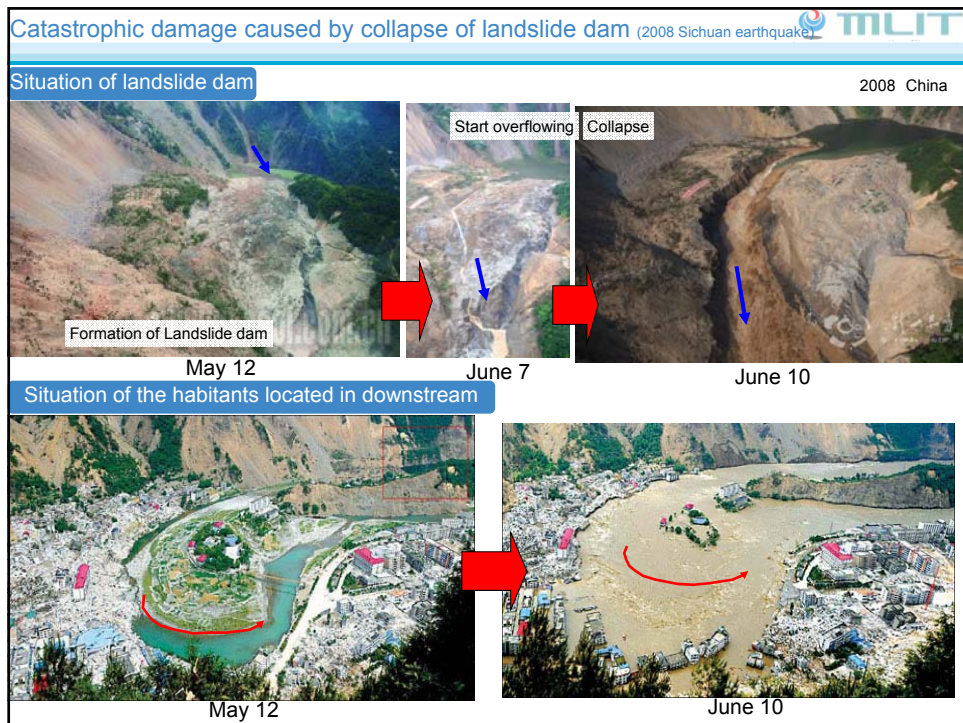
Jan 25

Sep 16
Set off-limit

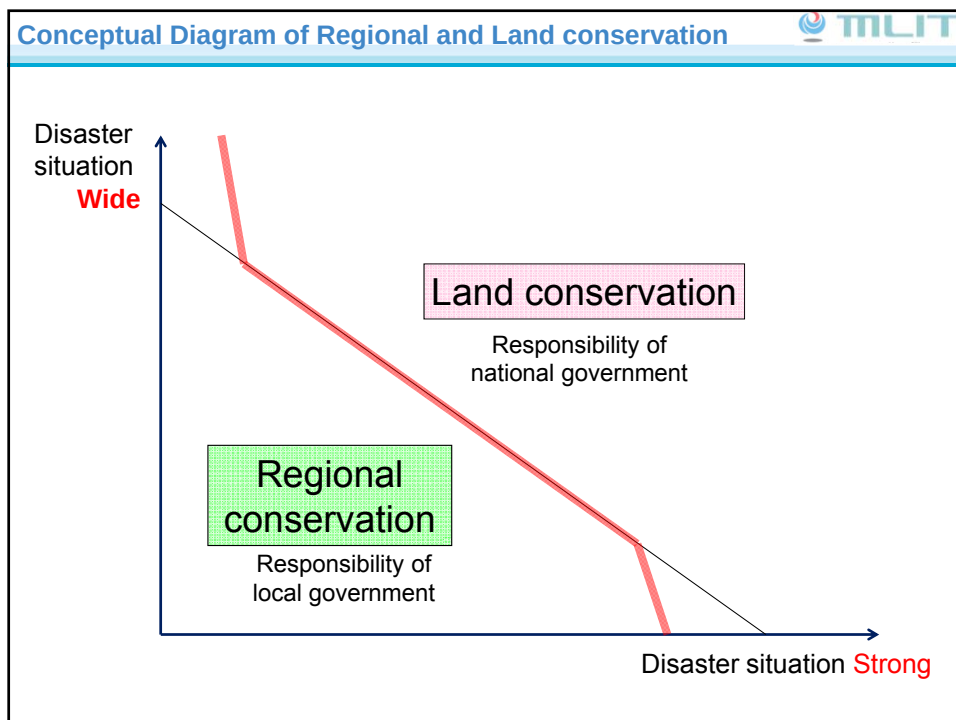
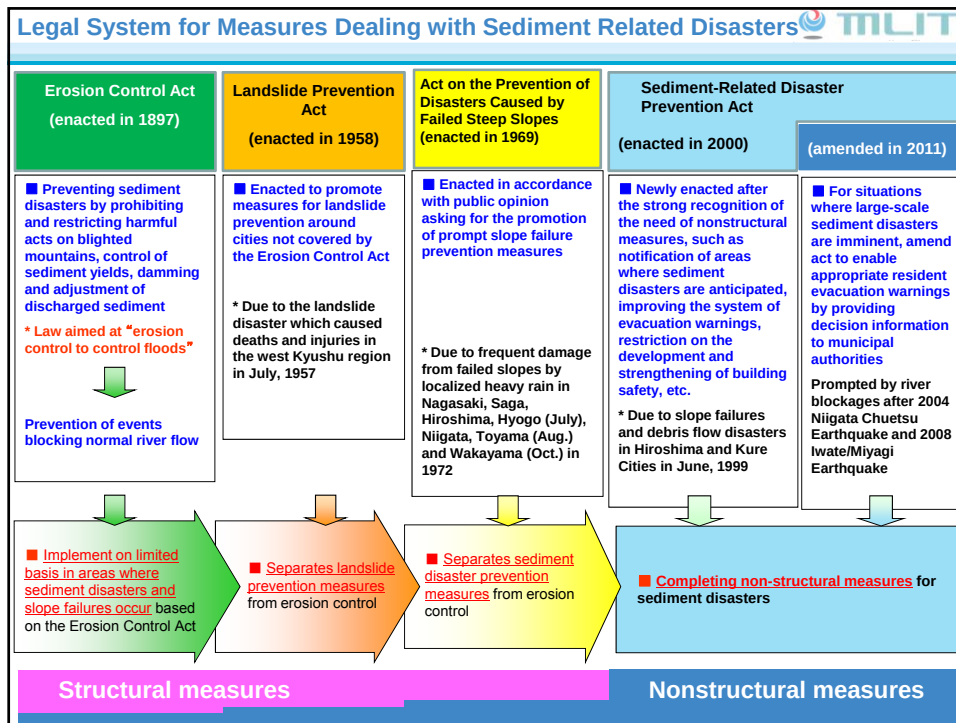
Sep 27
Reduction
off-limit

Nov 2
Reduction
off-limit

Feb 8
Call off
Off-limit



4. Sabo Administration in the Future



(1) Regional Conservation

Example of effective facility: Kuma River , Kawabe River Water System (Taguchi No. 2 Sabo Dam, Taguchi Sabo Dam) 

Dates of disasters: July 12, 2012 [max. hourly rainfall 68 mm (12 July, 11:00), continuous rainfall 322 mm (12 July, 01:00–13 July, 14:00)]
 June 24, 2012 [max. hourly rainfall 31 mm (24 June, 09:00), continuous rainfall 274 mm (23 June, 08:00–24 June, 21:00)]
Disaster location: Itsuki Village, Kumamoto Pref.
Damage: Debris flow occurred because of a rain season rain front, but sabo dams had been provided and trapped the debris (approx. 7,600 m³).
 Damage to the area downstream was prevented.



Kawabe River watershed
 Toujichisaki
 Itsuki Village Office
 Protected area



Taguchi No. 2 Sabo Dam
 Before trapping (Photo May 2012)



Taguchi No. 2 Sabo Dam
 Approx. 500 m³ trapped after rains of June 24 (Photo June 25, 2012)



Taguchi No. 2 Sabo Dam (Completed March 2008)
 Approx. 2,000 m³ trapped at Taguchi No. 2 Sabo Dam after rains of July 12



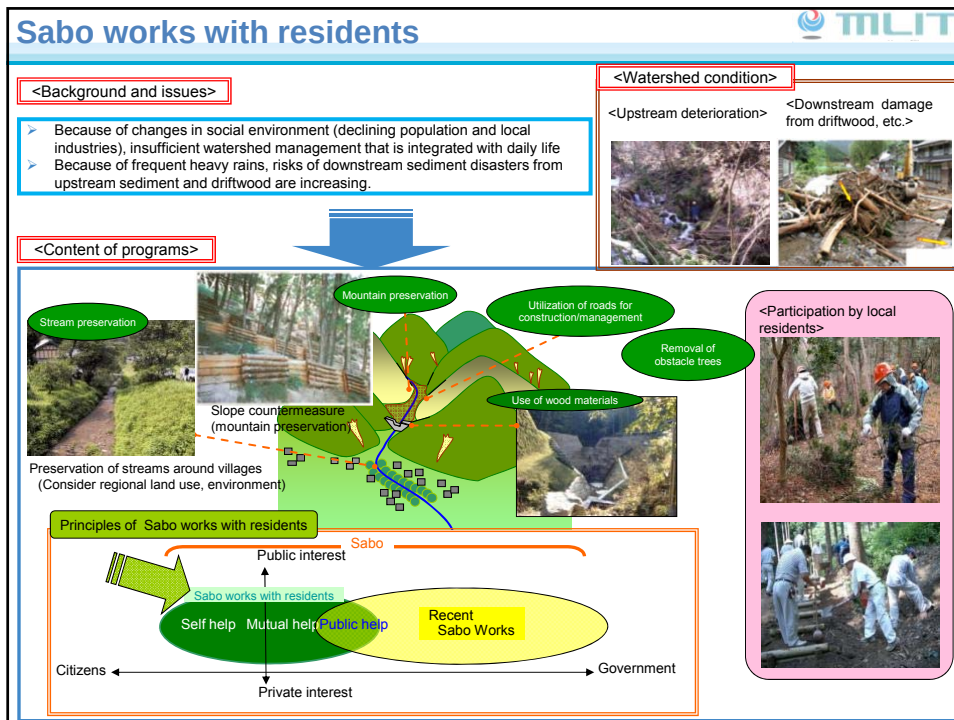
Taguchi Sabo Dam (Completed May 2002)
 Approx. 5,100 m³ trapped at Taguchi Sabo Dam after rains of July 12



Devastation of stream bed (Photo July 12, 2012)

Approx. 7,100 m³ trapped after rains of July 12 (Photo July 13, 2012)

2 dams trapped debris and prevented debris flow disaster



(2) Land Conservation

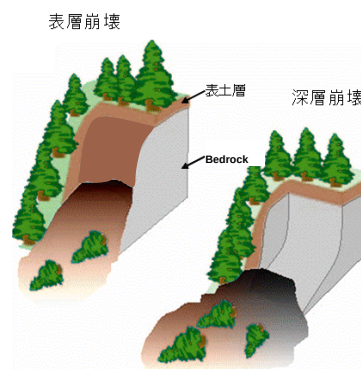
What is Deep-Seated Collapse?

➤ Deep-seated refers to collapse not only of the surface in mountain and hill slopes (weathered layer) but collapse that reaches down to the bedrock.

➤ It occurs after torrential rain, earthquakes, snowmelt, etc.

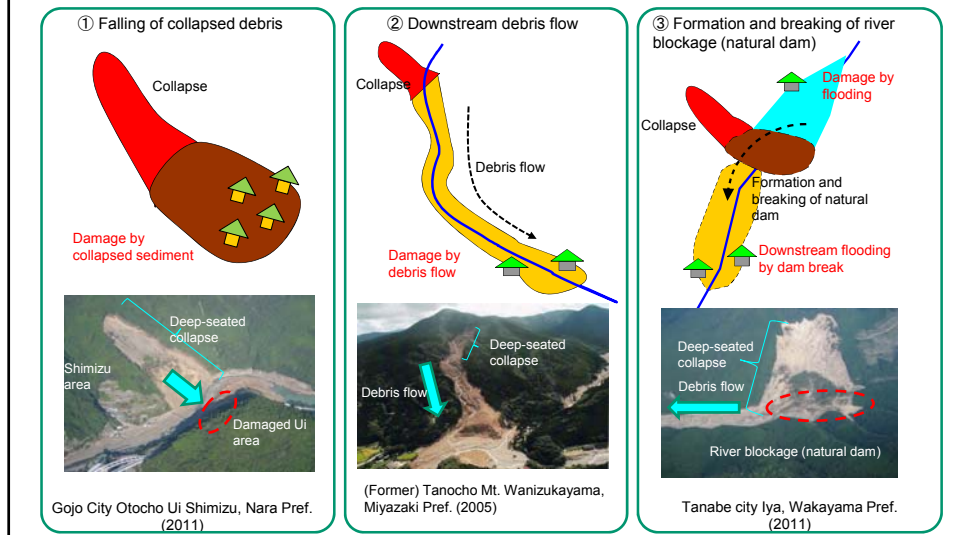
Characteristics of deep-seated collapse

- The motion of soil and rock blocks is sudden and temporary
- The speed of soil and rock block motion is high
- Soil and rock blocks are deformed and do not retain their original shapes
- The amount of debris is greater than in surface collapses, and reaches farther distances



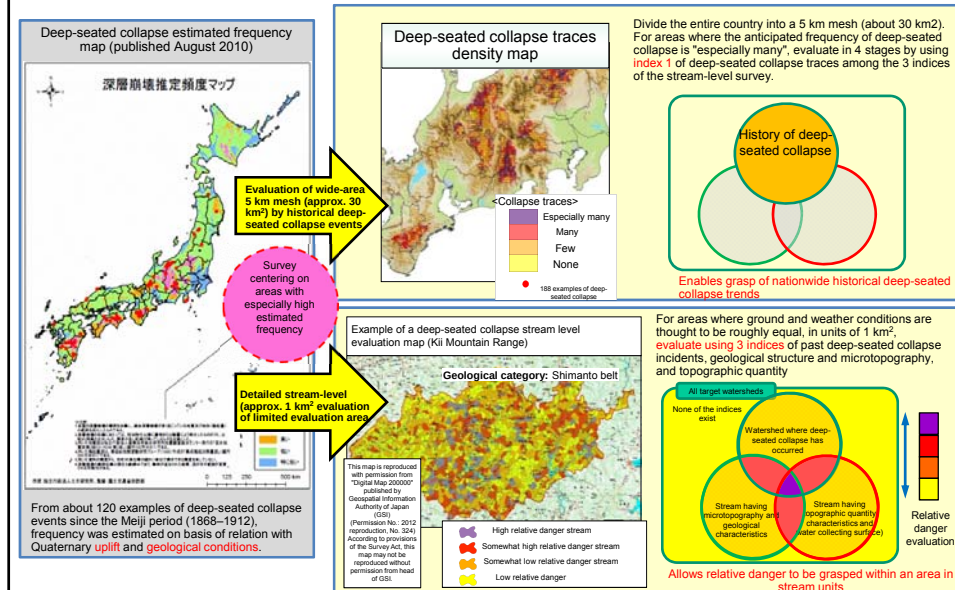
Sediment Related Disasters by Deep-Seated Collapse

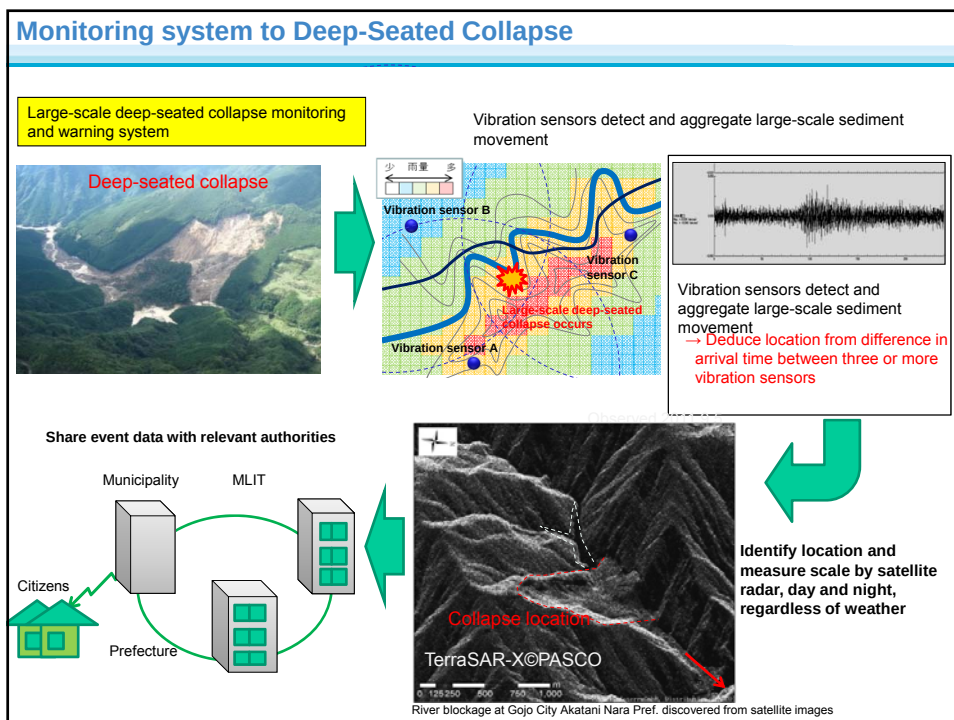
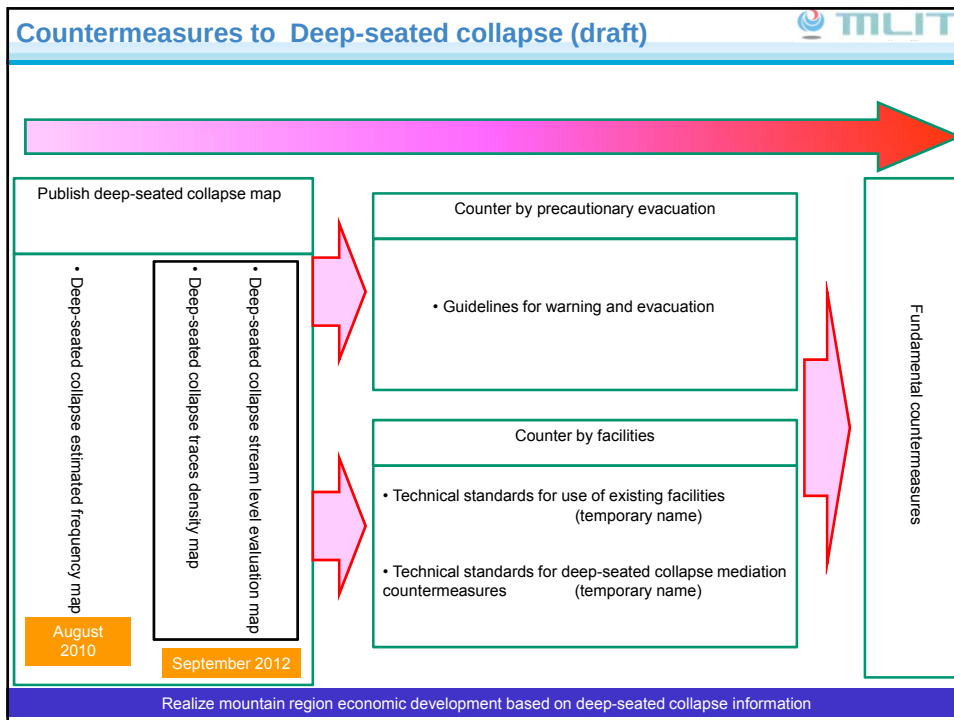
- Compared to sediment disasters, which occur about 1,000 times per year, deep-seated collapses occurred only 31 times in the decade between 2001 and 2010.
- Because the amount of moving debris is large compared to surface collapses, severe damage can result if a deep-seated collapse occurs.
- The following types of damage are caused by deep-seated collapses.



Survey Results on Deep-Seated Collapses (published September 10, 2012)

- ◆ "Deep-seated collapse estimated density map" showing nationwide deep-seated collapse trends
- ◆ Create and publish a "Deep-seated collapse stream level evaluation map".





Training with prefectures and municipalities against Large-Scale Sediment Disaster

Date and time: October 3, 2012 13:00–17:00

Location: Katashinamura Office, Gunma Pref.

Participating organizations: Kanto Regional Development Bureau, Tone River System Sabo Work Office, Gunma Prefecture, Numata City, Katashinamura

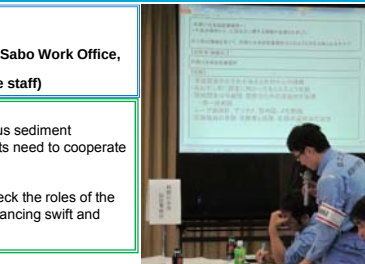
Participants: 107 (breakdown: 51 training participants, 36 observers, 2 media, 18 office staff)

<Purpose of event>

Recently, numerous records for heavy and torrential rainfall have been broken, and numerous sediment disasters are occurring all over Japan. More than ever before, national and local governments need to cooperate to respond swiftly and precisely.

To enable this, training that envisaged a large-scale sediment disaster was carried out to check the roles of the various relevant organizations and verify the transmission of information, with the aim of enhancing swift and smooth disaster response capabilities.

- Postulated disaster: River blockage (natural dam) caused by large-scale collapse, and multiple simultaneous sediment disasters
- Purpose of training: Swift provision of information to relevant authorities; execution of surveys according to Sediment Disaster Prevention Act; assessment of prospective damage from natural dam and emergency recovery measures; other
- Training method: Learning type training



Overview of Technical Emergency Control Force (TEC-FORCE)

Background to establishment of TEC-FORCE

- Support by Regional Development Bureaus and other offices to public service organizations during large-scale natural disasters has contributed to early recovery from many disasters, including the Maruyamagawa River dike break after Typhoon No. 23 in 2004 and the Niigata Chuetsu Earthquake in 2007.
- However, on those occasions, the support system was organized each time after the disaster occurred.
- To prepare for large-scale natural disasters, and enable even speedier support to local public service organizations, TEC-FORCE was established in April 2008.
- By designating employees as TEC-FORCE members in advance, everyday training and material preparation became possible.

Activity

On instructions from the Minister (director of the disaster countermeasure department), carry out the following activities.

- Disaster situation surveys
- Emergency response to disasters
- Support for local government disaster relief
- Prevention of secondary disasters

Total number of TEC-FORCE members

Total of 3,575 members drawn from MLIT organizations
(As of August 1, 2012)

Preparation

- By designating employees as TEC-FORCE members, establish system in advance for dispatch and reception of personnel and materials, for rapid response
- Enhance capabilities through periodic training and drills
- Strengthen by preparing action plans and operating bases

Deployment of disaster countermeasure equipment

- Deploy disaster countermeasure equipment (helicopters, pump trucks, lighting trucks, satellite communication vehicles, fast assembly bridges, etc.) to regional development bureaus and offices.

Technical Assistance by Experts for Sediment Related Disasters



For sediment disasters nationwide, respond to requests from regional development bureaus and prefectural governments by dispatching experts to offer technical assistance and support for disaster countermeasures.

[Content of technical assistance]

- Conduct local survey
- Offer assistance and advice on emergency countermeasures and recovery
- Offer guidance and advice about warning and evacuation

[Flow of dispatch of sediment disaster experts]

(1) Dispatch request (2) Select personnel

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graph LR
    A[Regional development bureau/  
Prefecture government] -- "(1) Dispatch request" --> B[Sabo Department  
Land Conservation  
Division]
    B -- "(2) Select personnel" --> C[National Institute for  
Land and Infrastructure  
Management]
    C -- "(3) Report results" --> B
    B -- "(4) Dispatch decision" --> A
        
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(4) Dispatch decision (3) Report results

In response to the debris flow disaster of June 27–28 at Kimotsukicho Kimotsuki-gun, Kagoshima Prefecture, organize warning and evacuation and provide assistance for future countermeasures.

Dispatch date: June 30 (Monday), 2012






In response to the upstream debris flow disaster of July 3 at the Takemoto River in Yufuincho, Yufu City, Oita Prefecture, organize warning and evacuation and provide assistance for future countermeasures.

Dispatch date: July 5 (Thursday) to July 6 (Friday), 2012







Thank you
for your attention!!

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