

# 国土技術政策総合研究所資料

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## 土砂災害危機管理に関する日伊シンポジウム報告書

危機管理技術研究センター 砂防研究室

Report on Japan –Italy Symposium on Risk Management and Governance to Cope with Natural  
Disaster

Research Center for Disaster Risk Management  
Erosion and Sediment Control Division

国土交通省 国土技術政策総合研究所

National Institute for Land and Infrastructure Management  
Ministry of Land, Infrastructure, Transport and Tourism, Japan

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Report on Japan –Italy Symposium on Risk Management and Governance to Cope  
with Natural Disaster Erosion and Sediment Control Division

Research Center for Disaster Risk Management

### 概要

砂防研究室はイタリア共和国国家研究評議会（CNR）と共同で平成 16 年より「水文地質学的リスクに関する文献、研究及び研修のための日伊共同研究所に関する取極め」、平成 20 年より「土砂災害ハザード評価と対策」に関するプロジェクトを進めてきた。これらのプロジェクトの成果や土砂災害に関する最新の研究成果を公表し討論することを目的として「土砂災害危機管理に関する日伊シンポジウム」を平成 21 年 10 月 27 日 13 時より三田共用会議所で開催した。このシンポジウムでは、平常時や地震等による大規模な土砂災害が発生した際の危機管理（リスク・ガバナンス）について発表と討論を行った。本報告はその概要と発表資料を取りまとめたものである。

キーワード：土砂災害、リスク ガバナンス、地震

### Synopsis

Erosion and Sediment Control Division has been implementing “A joint laboratory, named Geo-Risk Joint Lab (GRJL) on research training and documentation on hydro-geological risks” since 2002 and “Landslide hazard assessment and mitigation” since 2008 with National Research Council of Italy (CNR). In order to disseminate and discuss on the achievements of research activities and practices, The Japan-Italy Symposium “Risk Management and Governance to Cope with Natural Disaster” was held at the Mita Conference Hall in Tokyo on October 27, 2009. Presenters and participants discussed mainly on the risk governance for sediment-related disasters caused by earthquakes. This technical note reports the summary of discussions and presented materials in the symposium.

Keywords: Sediment-related disaster, Risk governance, Earthquake

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# 1 概要

## -土砂災害危機管理に関する日伊シンポジウム-

### 1. はじめに

「土砂災害危機管理に関する日伊シンポジウム」が平成 21 年 10 月 27 日 13 時より三田共用会議所において開催されました。本シンポジウムは平成 16 年に署名した「水文地質学的リスクに関する文献、研究及び研修のための日伊共同研究所に関する取極め」に基づく研究成果を公表するとともに、第 8 回日伊科学技術協力合同委員会（平成 19 年 12 月 28 日東京で開催）で合意されたエグゼクティブ・プログラム「土砂災害ハザード評価と対策」（“Landslide hazard assessment and mitigation”）の一環として、また、現在開催されている「日本におけるイタリア 2009・秋」のイベントとして、国土技術政策総合研究所（以下、「国総研」と略す）の主催で実施しました。以下にその概要を報告いたします。

### 2. シンポジウムの概要

#### 2. 1 プログラム

寺川陽国総研研究総務官からの主催者側の挨拶（写真-1）に続いて、来賓の牧野裕至国土交通省砂防部長（写真-2）、在日イタリア大使代理のアルベルト・メンゴーニ科学技術担当参事官（写真-3）より挨拶を頂きました。それに続いて、日本国とイタリア共和国の両国から 1 題ずつ基調講演を行い、以下の 3 つの話題について両国から 1 題ずつ発表を行いました。

話題 1：土砂災害に関する危機管理体制～法律体系と指揮命令関係～

話題 2：危機管理体制の事例

話題 3：危機管理体制とリスク評価に関する最近の研究成果

#### 2. 2 発表の概要

##### 2. 2. 1 基調講演

寺田秀樹国総研危機管理技術研究センター長が「岩手宮城内陸地震における土砂災害と危機管理」と題して、15 個の主な天然ダムの特徴と対応、三迫川で発生した土石流、荒戸沢ダムで発生した地すべりについて概要を紹介しました。また、沼倉裏沢の天然ダムの決壊についても詳しく報告しました。さらに、今回の土砂災害で新しく開発され、採用された技術も紹介しました。



写真-1 寺川陽研究総務官による挨拶

アレッサンドロ・バースト国家研究評議会水文地質研究所パドバ研究所長が「山地災害リスク：予測から管理そしてガバナンスへ」と題して、欧州連合で行われているプロジェクト「山地災害リスクプロジェクト」を紹介しました。このプロジェクトは山地災害のリスクの分析、そのリスクの定量化、リスクを低減するための対策、そしてリスクガバナメントといった 4 つの分野を取り

扱ったもので、南フランスアルプス、西ドロミテ（2地域）、北アペニン、東ピレネーの5か所で実施しています。



写真-2 牧野裕至砂防部長による挨拶

写真-3 アルベルト・メンゴニ科学技術担当参事官による挨拶

## 2. 2. 2 話題1

岩男忠明内閣府参事官補佐が日本国における中央政府レベルでの応急対応の流れを法律と事例に基づいて紹介しました。特に、内閣府による一省庁間の調整について紹介しました。

マリアーノ・キャラッロベネト州政府市民保護局長が「ベネト州における危機管理体制について—地域機能センター—」と題して、イタリア共和国ベネト州での防災体制を紹介しました。同センターは法律に基づいて予測と監視の2つの段階で警報を発しています。警報は土砂災害と洪水に関するもので、危険性無、低危険度、中危険度、高危険度の4段階に分類されています。その情報と今後の気象条件の予測はインターネットを通じて住民に伝達されます。

## 2. 2. 3 話題2

マウロ・カーディナリ国家研究評議会水文地質災害研究所ペルージャ研究所研究員が「2009年ラクイナ地震のその後—緊急対応とその後の対応における技術的かつ学術的活動」と題して、ラクイナ地震に伴って生じた土砂災害の概要と、地震後の落石と地すべりのリスク評価の結果について紹介しました。特に今回の地震では、落石による被害が多かったことが報告されました。

小竹利明東北地方整備局河川部河川計画課建設専門官が「平成20年岩手宮城内陸地震におけるTEC-FORCE活動について」と題して、地震直後から実施した土砂災害危険箇所緊急点検や天然ダムの危険度評価・応急対策について紹介しました。

## 2. 2. 4 話題3

筆者が「平成20年岩手宮城内陸地震における危険度評価について」と題して、地震直後から実施した下流域への土砂・洪水の氾濫の危険性についての評価結果を紹介しました。また、湯浜地区の天然ダムが地震発生後10ヶ月間でどのように侵食されたかについても紹介しました。

ジャンパオロ・キャビナート国家研究評議会水文地質災害研究所ローマ研究所研究員が「ラクイナ地震：危機管理と地盤変動」と題して、地震後に行ったボーリング調査をはじめとする各種調査の結果から動的地盤図の作成結果について紹介しました。この図は街の復興対策に生かされるとともに、地理情報データベースとして公表すると説明されました。

### 3. おわりに

イタリア共和国代表団として6名の研究者（写真－4）が本シンポジウムに参加され、特に地震に着目して土砂災害対策について情報を交換いたしました。日本国とイタリア共和国では、豪雨だけでなく地震や火山といった誘因によって土砂災害が発生しています。今回のシンポジウムを通じて、特に地震による土砂災害について有意義な情報を交換でき、土砂災害対策の技術が一



層向上することが期待されます。

最後になりましたが、本シンポジウムを開催するに当たり話題を提供していただいた発表者の方々、シンポジウムに参加された57名の方々、そして会場の手配・設営と資料の印刷等の事前準備を手伝っていただいた関係各位に感謝の意を表します。

写真－4 イタリア共和国代表団と発表者との記念撮影

#### 引用文献

水野秀明：土砂災害危機管理に関する日伊シンポジウムを開催して 砂防と治水 Vol. 42, NO. 5, p50～51 2009.12

2 土砂災害危機管理に関する日伊シンポジウム  
ポスター



# 土砂災害危機管理に関する 日伊シンポジウム

## 開催のご案内

**目的** / 本シンポジウム“Risk Management and Governance to Cope With Natural Disaster”は日伊科学技術協力合同委員会において合意された日伊土砂災害共同研究所（GRJL）プロジェクトでの研究活動を一般の方々を含めて広く公表するとともに、土砂災害への危機管理技術に関する情報を交換することを目的として実施します。

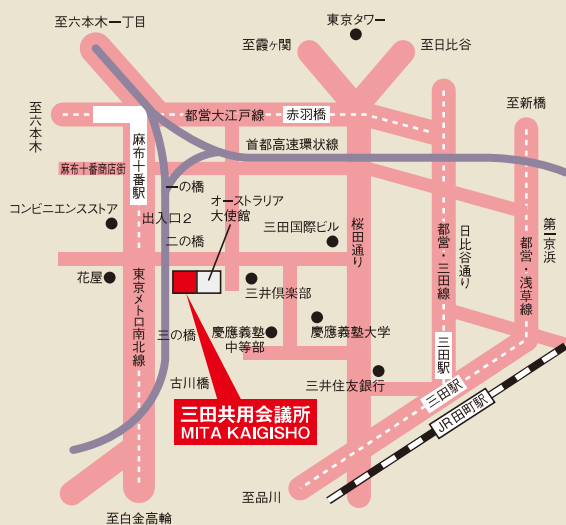
**日時** / 平成21年10月27日  
13:00~17:30

**場所** / 三田共用会議所  
東京都港区三田2-1-8  
TEL 03-3455-7591

- 営団地下鉄 南北線 麻布十番駅下車  
徒歩5分(2番出口)
- 都営地下鉄 大江戸線 麻布十番駅下車  
徒歩7分(2番出口)
- JR 田町駅下車  
徒歩20分
- 都営地下鉄 三田 三田駅下  
タクシー7分
- 都営地下鉄 浅草線 三田駅下車

- 都営バス ニノ橋バス停下車  
徒歩2分

系統 [都06]新橋駅-渋谷駅  
[橋86]新橋駅-目黒駅



平成20年岩手宮  
城内陸地震に伴っ  
て形成した天然ダム



マッサ・マルターナの  
斜面保全対策  
1997年5月に大きな地震  
に見舞われたマッサ・マル  
ターナ。マッサ・マルター  
ナは台地の上にできた町で  
あるため、街の周りは急な  
崖となっている。地震によ  
り崩れた斜面を補強してい  
る。



**主催** / 国土交通省国土技術政策総合研究所

## プログラム(予定)

- 12:00 ~ 13:00 受付  
 13:00 ~ 13:05 主催者挨拶  
 13:05 ~ 13:20 来賓挨拶  
 13:20 ~ 14:20 基調講演  
 ●アレッサンドロ・バースト氏  
 イタリア共和国国家研究評議会水文地質災害研究所研究部長  
 ●寺田 秀樹氏  
 国総研危機管理技術研究センター長  
 14:20 ~ 15:20 話題1:土砂災害に関する危機管理体制～法律体系と指揮命令関係～  
 15:20 ~ 15:30 休憩  
 15:30 ~ 16:30 話題2:危機管理体制の事例  
 16:30 ~ 17:30 話題3:危機管理体制とリスク評価に関する最近の研究成果



## 講演者(予定)

### イタリア共和国側

アレッサンドロ・バースト氏(イタリア共和国側団長)  
 国家研究評議会水文地質災害研究所研究部長

ファウグスト・グゼッティ氏  
 同水文地質災害研究所所長補佐

マウロ・カーディナリ氏  
 同水文地質災害研究所研究官

ジャンバオロ・キャピナート氏  
 同水文地質災害研究所研究官

ジャンルカ・マルカート氏  
 同水文地質災害研究所研究官

マリアーノ・キャラツロ氏  
 ベネト州政府市民保護局長

### 日本国側

岩男 忠明氏  
 内閣府政策統括官(防災担当)付災害応急対策担当参事官補佐

寺川 陽氏  
 国総研研究総務官

寺田 秀樹氏  
 国総研危機管理技術研究センター長

小山内 信智氏  
 国総研危機管理技術研究センター砂防研究室長

水野 秀明氏  
 国総研危機管理技術研究センター砂防研究室主任研究官

小竹 利明氏  
 東北地方整備局河川部河川計画課建設専門官

言語 日本語とイタリア語の逐次通訳



## お問い合わせ

〒300-0804 茨城県つくば市旭1  
 国土交通省国土技術政策総合研究所危機管理技術研究センター砂防研究室 担当:水野、植松  
 電話:029-864-4372 FAX:029-864-0903 電子メール:sabou@nilim.go.jp

## お申し込み

電子メールまたはFAXにて ▶お申し込み期限:平成21年10月26日午後5時まで

▶電子メール:sabou@nilim.go.jp (電子メールでお申し込みの場合は、氏名、住所をご記載ください)

▶FAX:下記にご記入の上、FAX.029-864-0903へ送信してください。

氏名	ふりがな	
住所	〒	TEL( ) - FAX( ) -

### 3.1 基調講演「岩手内陸地震における土砂災害と危機管理」

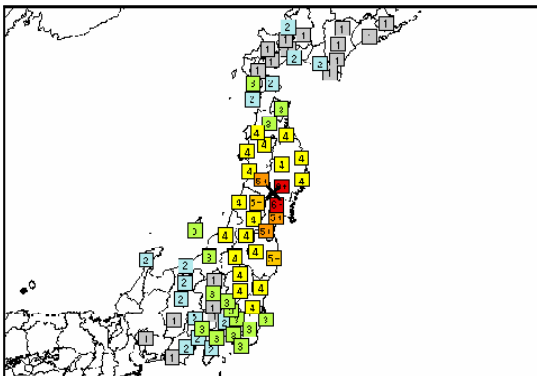
寺田 秀樹 国土技術政策総合研究所 危機管理技術センター長

# Sediment-related Disaster and Crisis Management in the Iwate-Miyagi Nairiku Earthquake

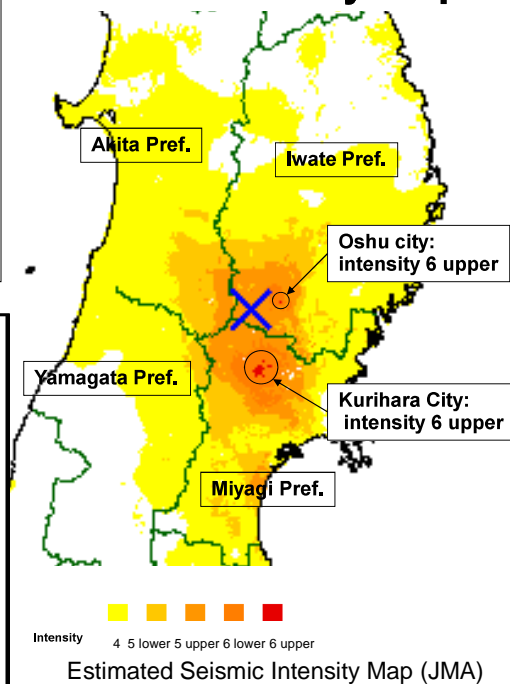
National Institute for Land and Infrastructure Management  
Research Center for Disaster Risk Management  
Hideki Terada

## The Iwate-Miyagi Nairiku Earthquake

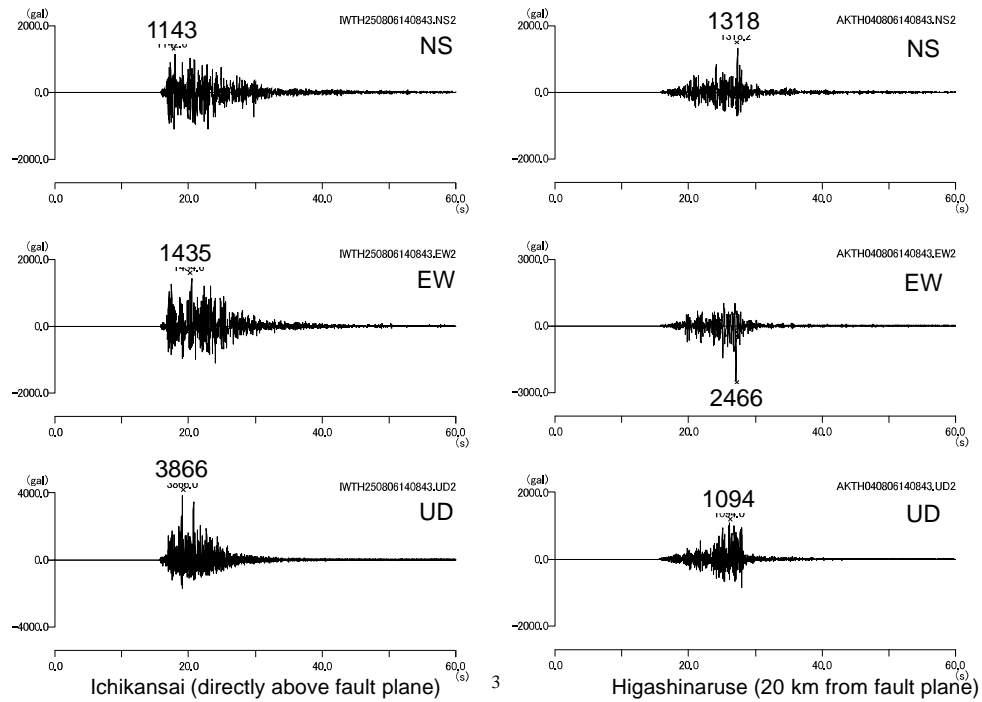
- Time of occurrence:  
8:43 am, Jun. 14th, 2008
- Intensity : M7.2
- Focal depth: 8 km
- Maximum seismic intensity:  
Intensity 6 upper



## Seismic Intensity Map



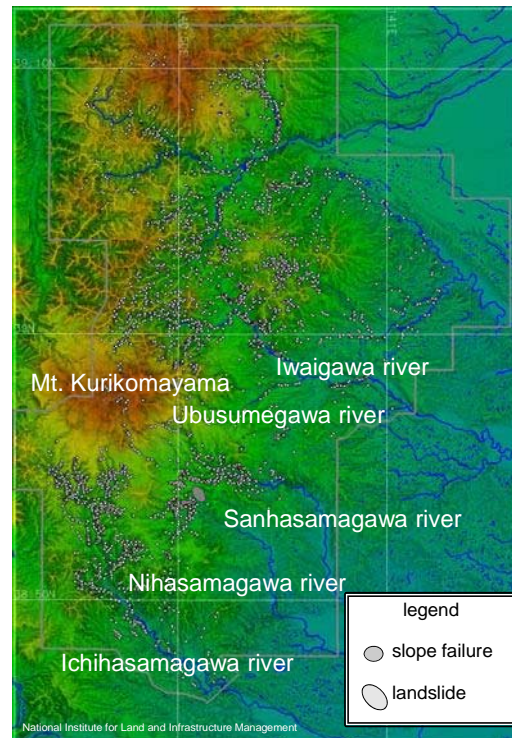
## Ground motion Characteristics - huge rate acceleration was observed



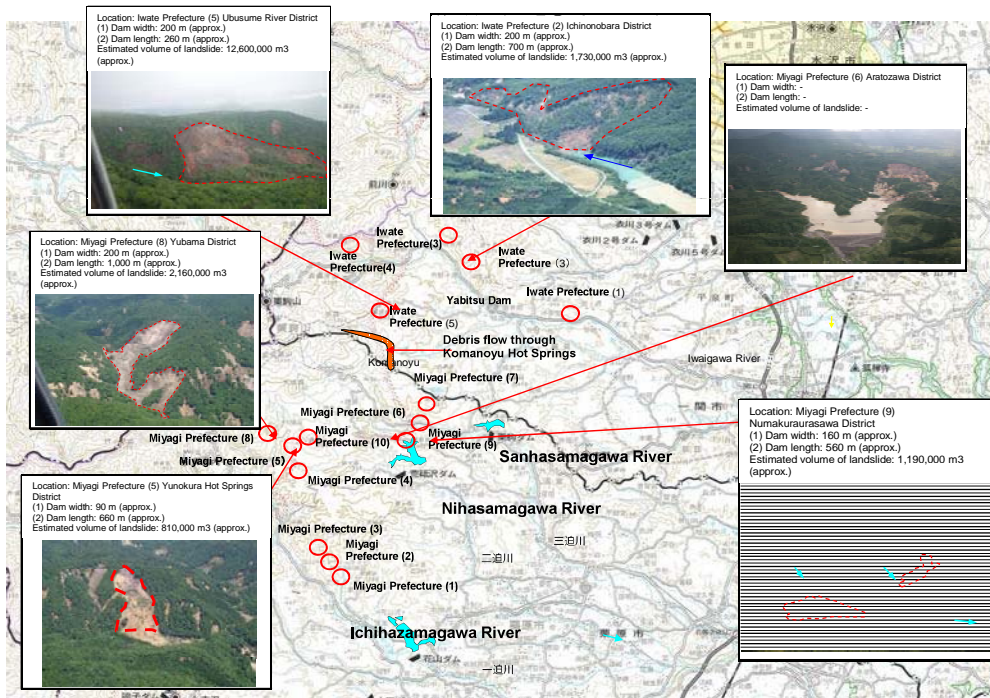
## Outline of Sediment-related Disaster

- Over 3,500 slope failures.
- 15 river blockages (natural dams) (7 river blockage built upstream of Ichihasamagawa river).
- A large landslide occurred on the Nihasamagawa River (upstream of Aratozawa Dam).
- A debris flow on the Sanhasamagawa River caused serious damage to hotels at the Komanoyu Spa.
- Number of people missing or dead: 18

Background diagrams provided by Miyagi and Iwate Prefectures to show areas damaged by landslides are Geographical Survey Institute 50m mesh digital maps (height above sea level) and 1:25000 mesh digital maps (based on special data).



## Occurrence of the Sediment-related Disaster – 15 river blockages



## Debris Flow and Post-disaster Situation on Sanhasamagawa River

Landslide on eastern slope of Mt. Higashikurikomayama, forming a debris flow destroying the Komanoyu Hot Springs Hotel

7 fatalities



Komanoyu Hot Springs Photographed June 15th 2008



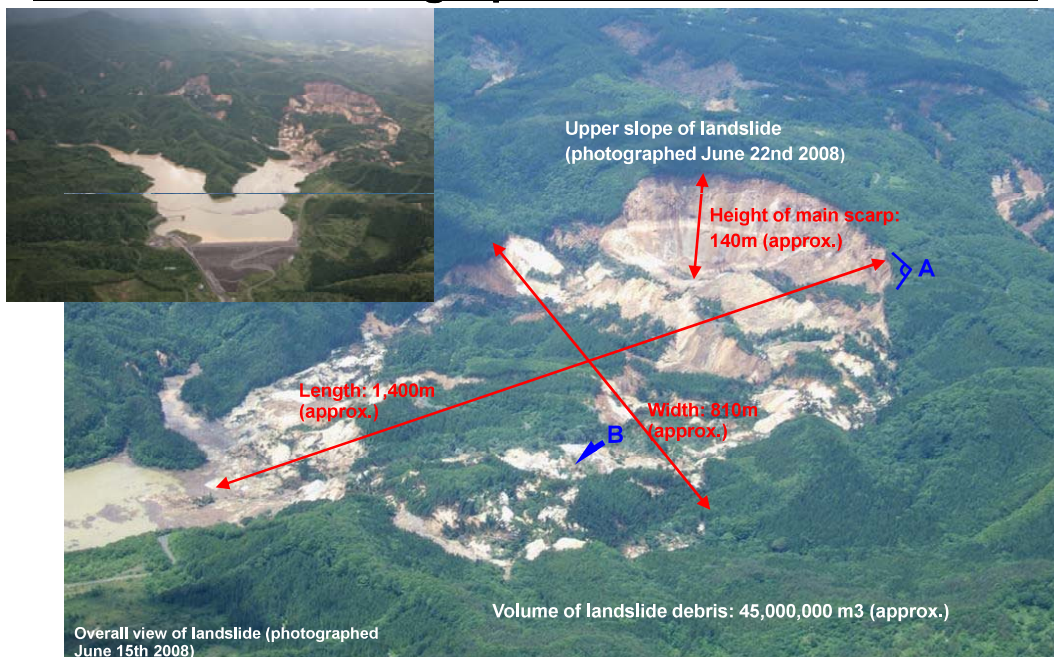
Photos: Ministry of Land, Infrastructure, Transport and Tourism, National Institute for Land and Infrastructure Management, Research Center for Disaster Risk Management, Erosion Sediment Control Division

## Massive Landslide on Sanhasamagawa River



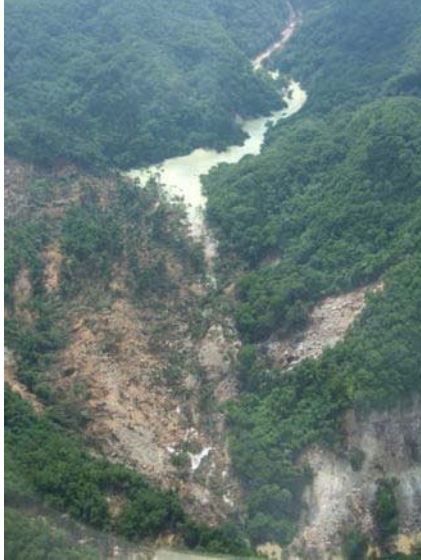
Downstream towards bottom, upstream towards top, of photo. Aratosawa Dam reservoir at center, with landslide occurring in its entire left upper tributary. The landslide has reached the reservoir. Multiple landslide areas apparent at left.  
Photo: Aero Asahi Corporation

## Landslide Occurring Upstream of Aratozawa Dam



Photos: Public Works Research Institute, Earth and Sand Management and Research Group, Landslide Unit

# Natural dam blocking river flow at Numakuraasawa, with overflow and erosion



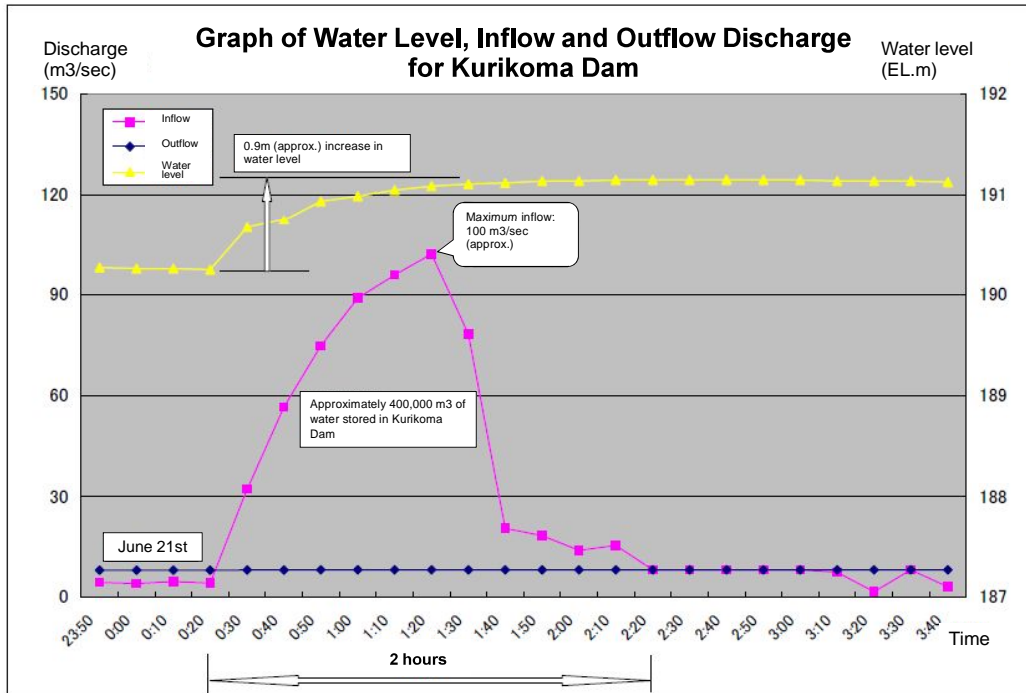
Photographed around 1:00 pm on June 20th 2008



Photographed around 12:00 pm on June 21st 2008

View upstream in vicinity of Numakuraasawa District (Sanhasamagawa River), Kurihara City, Miyagi Prefecture

Photos: Ministry of Land, Infrastructure, Transport and Tourism, National Institute for Land and Infrastructure Management, Research Center for Disaster Risk Management, Erosion Sediment Control Division



Source: Ministry of Land, Infrastructure, Transport and Rivers Bureau, Erosion Control Section, Erosion Control Planning Unit (issued to media June 21st)



## Emergency Measures for Sediment-related Disaster in Ichinonobara District (Ichinoseki City, Iwate Prefecture)

Temporary drainage channel opened from 12:30 pm on June 21st



Natural Dam Blocking River Flow in Ichinonobara District

- \* Length of blockage: Estimated 700 m
- \* Width of blockage: Estimated 200 m
- \* Volume of sediment in blockage: Estimated 1,730,000 m<sup>3</sup>



Measures commenced on June 17th to relieve blockage (natural dam)



Digging of temporary drainage channel conducted 24hrs per day between June 18th and 26th



Forced drainage using drainage pump between June 19th and 22nd



Work to expand channel completed July 5th

## Blockage of Ubusumegawa River (Ichinoseki City, Iwate Prefecture)

Emergency removal of sediment from existing check dam



Source: Ministry of Land, Infrastructure, Transport and Tourism, Rivers Bureau, Erosion and Sediment Control Department website

# Observation and Measuring Equipment for Warning and Evacuation System

## Wire sensor



Photo of equipment installed on Hasamagawa River (July 9th 2008)

Photos: Ministry of Land, Infrastructure, Transport and Tourism, National Institute for Land and Infrastructure Management, Research Center for Disaster Risk Management, Erosion Sediment Control Division

## CCTV

Ministry of Land, Infrastructure, Transport and Tourism, Tohoku Regional Development Bureau website



# New Technology and Methodology Employed in Measures to Relieve River Blockage (natural dam)

**Problem of blocked roads overcome by dismantling heavy equipment and transporting it to site by helicopter**



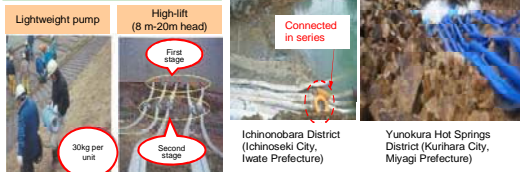
**Remotely controlled equipment to ensure safe working conditions in dangerous locations**



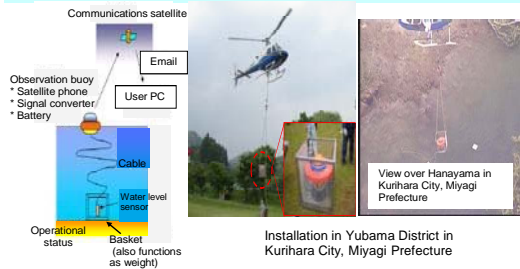
## Light, high-lift pump for ready drainage in difficult mountainous areas

Benefiting from the lessons for the 2004 Niigata - Chuetsu Earthquake, the Hokuriku Equipment Bureau developed a drainage pump able to be installed by personnel in areas where use of cranes and other equipment is not possible.  
Pump capacity  
\* 5.5 m<sup>3</sup>/min per unit

In Use Following the 2008 Iwate-Miyagi Nairiku Earthquake



## Doken-type water level observation buoy dropped directly from helicopter



# Response and Assistance for Sediment-related Disasters in the 2008 Iwate-Miyagi Nairiku Earthquake

## Rapid response in personnel and equipment from throughout the nation

Land Conservation Division personnel provide guidance and encouragement at disaster site

June 16th to 16th Preparation in Tohoku Regional Development Bureau, MtO

June 16th to 22nd Iwate Prefecture  
Kagawa District, Miyagi Prefecture  
Aomori District, Akita Prefecture  
Kagawa District, Miyagi Prefecture

June 16th to 23rd Aizu and Kagawa District, Miyagi Prefecture

Immediately following the earthquake, inspections were conducted by Ministry of Land, Infrastructure, Transport and Tourism helicopters from throughout the nation

Hokkai (Hokkaido Regional Development Bureau)  
From June 27th

Hokuriku (Hokuriku Region Development Bureau)  
From June 14th

Manna (Chubu Region Development Bureau)  
From June 1st

Aozora (Kanto Region Development Bureau)  
From June 14th

Michinoku (Tohoku Region Development Bureau)  
From June 14th

Construction equipment delivered to site from throughout the nation

Surveys and Analysis by Research Organizations

Site leadership by National Institute for Land and Infrastructure Management and Public Works Research Institute

\* On-site surveys and guidance by specialists from the day of the earthquake

Dispatch of Sediment-related Disaster Hazard Area Inspection and Support Team

2,771 sites at which an intensity of 5 or more was observed, and which were sediment-related disaster hazard areas, were inspected.

Survey conducted between June 15th and 19th

Support organizations

- \* Ministry of Land, Infrastructure, Transport and Tourism, Sabo Department
- Hokkaido Regional Development Bureau
- Tohoku, Kanto, Hokuriku, and Chubu Region Development Bureaus
- National Institute for Land and Infrastructure Management
- Aomori, Akita, Yamagata, Fukushima, Iwate, Gunma, and Niigata Prefectures
- Total of 212 personnel involved

Inspection results

- \* 20 sites evaluated as Class A and requiring emergency assistance

Tec Force Dispatched by Sabo Department

- \* Initial group – Helicopter survey
- Sabo Control Planning Division personnel x 1,
- Land Conservation Division personnel x 1
- \* Initial group – Emergency survey group
- Land Conservation Division personnel x 1
- \* Landslide site danger inspection and support team
- Sabo Control Planning personnel x 2

## Crisis Management for Catastrophic Sediment-related Disasters

- (1) Rapid collection of information
- (2) Emergency surveys and evaluation of danger
- (3) Monitor situation and establish a system for warning and evacuation
- (4) Emergency measures and rapid response
- (5) Manage and ensure safety (works, search activity)
- (6) Sharing of information between related organizations, and dissemination of information to the mass media and citizens
- (7) Make preparations under normal circumstances (organization, training, equipment)

# Crisis Management for Disasters

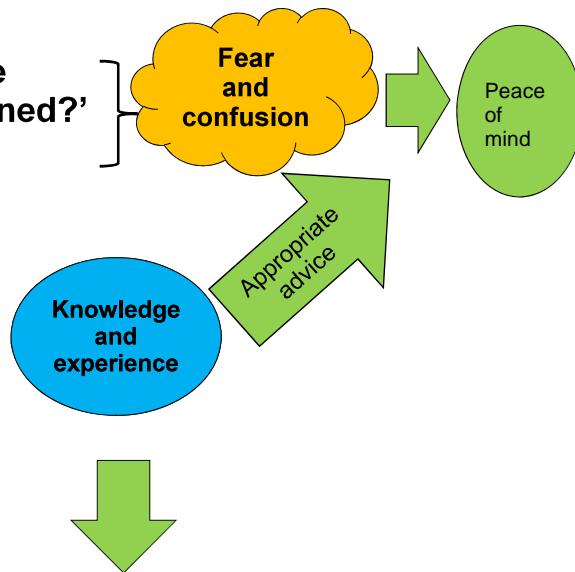
In the current situation, the questions are 'what happened?' and 'what to do?'

The Iwate-Miyagi Nairiku Earthquake  
Ichinoseki Disaster Headquarters

Notice  
Evacuation

The Iwaigawa River is blocked in the area of  
Genbicho in Ichinonobara District due to a landslide  
resulting from the Iwate-Miyagi Nairiku Earthquake.  
Flow in the river may increase rapidly.

Move to a location equivalent to FIVE FLOORS  
OR MORE ABOVE GROUND if an emergency  
evacuation instruction is issued.



**Ensure that the necessary activities are conducted smoothly and efficiently**

### 3.2 基調講演「山地災害リスク：予測から管理そしてガバナンスへ」

アレッサンドロ・パースト（イタリア共和国側団長）

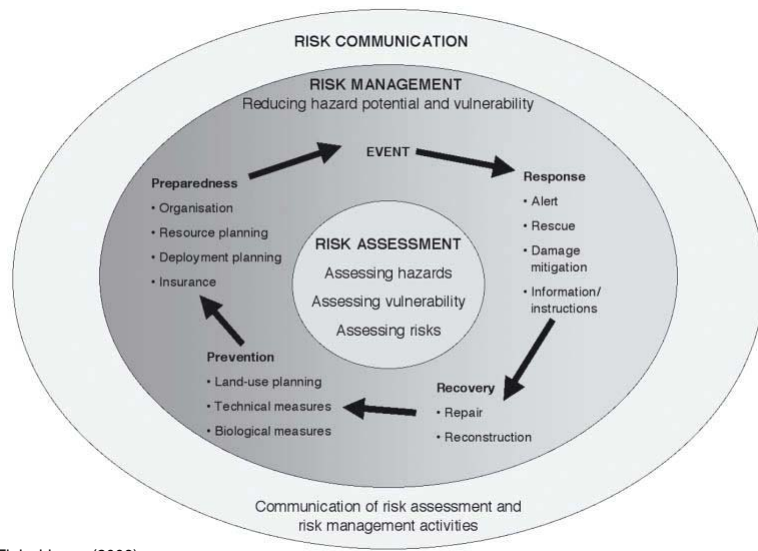
国家研究評議会水文地質災害研究所研究部長



*alessandro pasuto*  
*jean philippe malet*

International Symposium  
**“Risk Management and Governance to cope with Natural Disasters”**  
 Tokyo 27<sup>th</sup> October 2009

## The Risk Governance Cycle

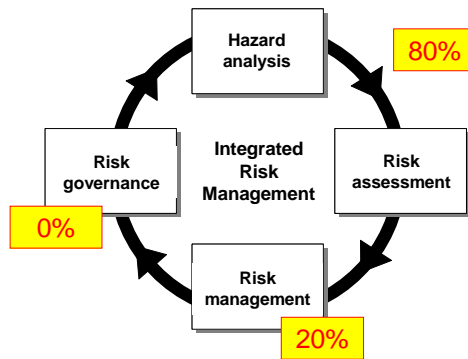


Fleischhauer (2006)



## Lack of knowledge and case histories

- A comprehensive bibliographical analysis have been carried out. The percentage of international publications in the domain of landslides, over the period 1980 - 2001 (n=350)

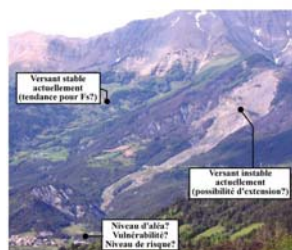


Vulliet & Dewarraz (2001)



## Hazard Identification

- Identification and recognition of **mountain geomorphological processes**

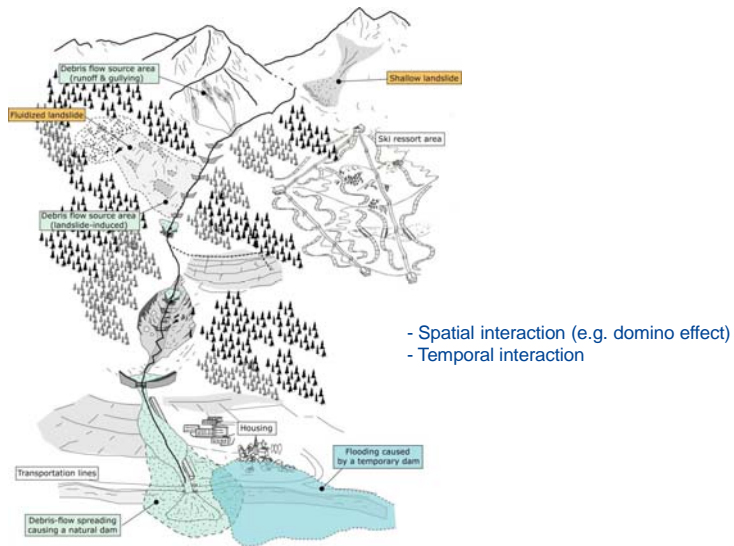


landslide



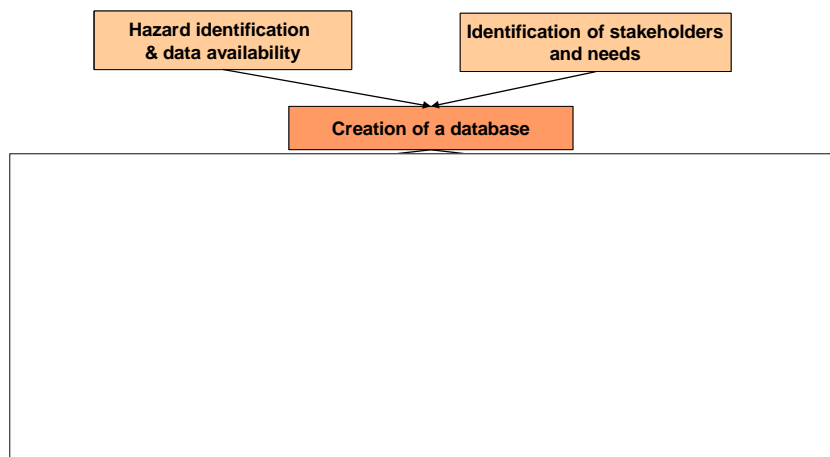
## Hazard Identification

- Understanding of the interaction of mountain geomorphological processes, at a **catchment** scale



## From hazard to risk

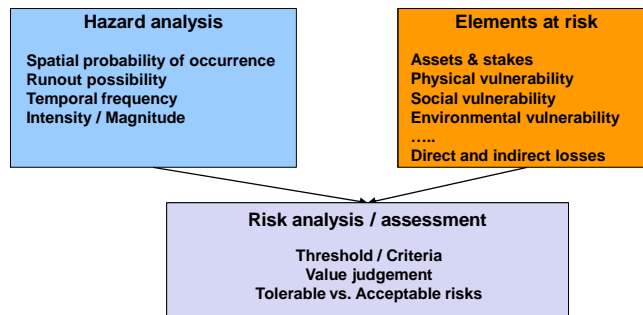
- Apply this understanding to living with the hazards by using a **multi-hazard/risk oriented analysis (MHRA)**





## Risk analysis

- Apply this understanding to living with the hazards by using a **quantitative risk analysis (QRA)**

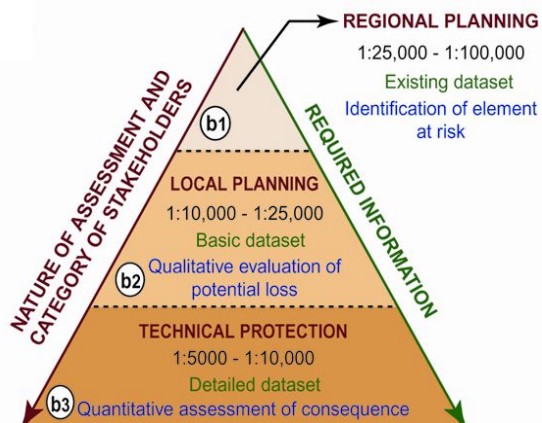


GEO-RISK JOINT LAB

Kappes et al. (2009)

## Risk analysis

- Main issues to take into account:
  - Scale of the analysis

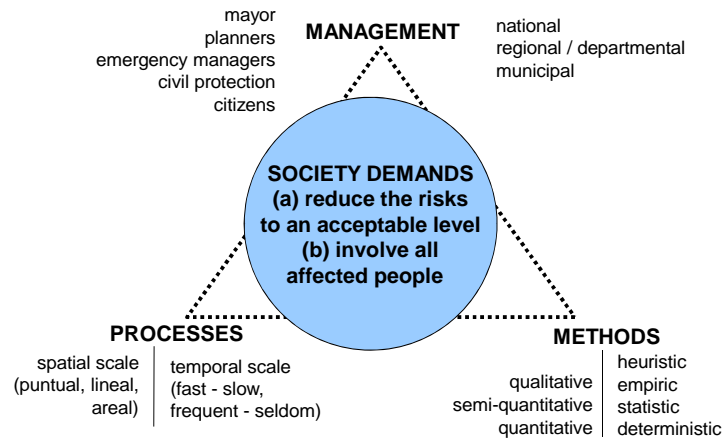


GEO-RISK JOINT LAB

Puissant et al. (2006)

## Risk analysis

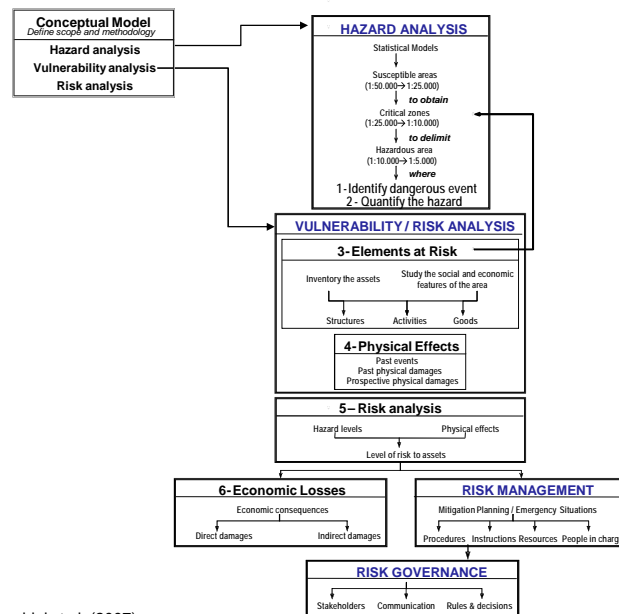
- Main issues to take into account:
  - Data availability
  - Stakeholder needs
  - Country legislation ...



Kappes et al. (2009)



## Conceptual Model

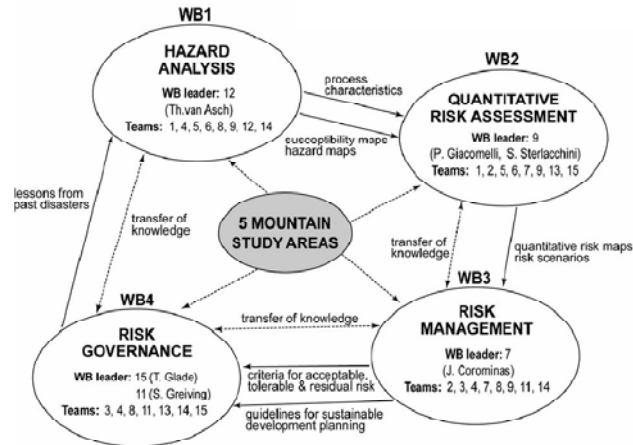


Sterlacchini et al. (2007)



## Mountain Risk Project structure

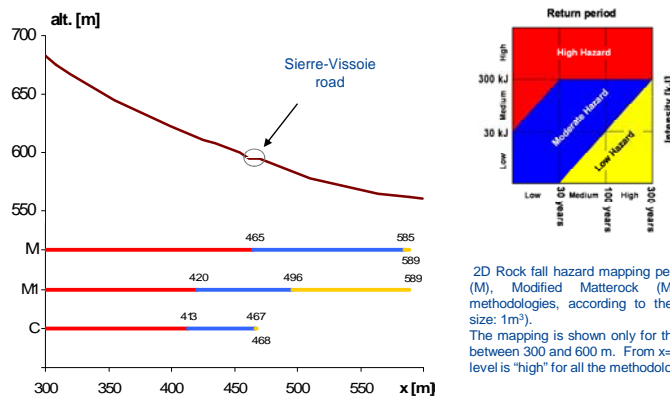
- Research Activities – Training Activities – Transfer of Knowledge Activities
- Several mountain study sites; e.g. 'field laboratories':
  - 2 main investigation sites: South French Alps (Barcelonnette), Western Dolomites (Valtellina)
  - other areas of interest: Western Dolomites, Northern Apennines, Eastern Pyrenees
- 4 working blocks (WBs) and several topic actions (TAs) per working blocks



## Hazard Analysis

**TA-01:** Develop and harmonise procedures for the identification, location and quantification of the processes creating mountain risk

- Comparing some existing approaches for rock fall hazard mapping used in Europe. Searching for the possibility of harmonising rock fall hazard mapping procedures (Abbruzzese et al., EPFL)

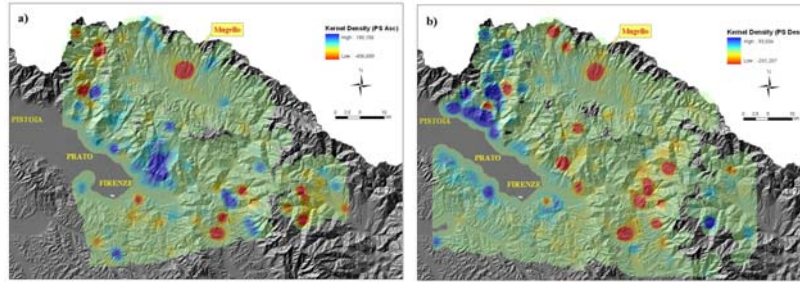


2D Rock fall hazard mapping performed with the Matterrock (M), Modified Matterrock (M1) and Cadanav (C) methodologies, according to the Swiss Guidelines (block size: 1m<sup>3</sup>). The mapping is shown only for the profile abscissas located between 300 and 600 m. From x=0 m to x=300 m the hazard level is "high" for all the methodologies.

## Hazard Analysis

**TA-01:** *Develop and harmonise procedures for the identification, location and quantification of the processes creating mountain risk*

- Testing of different remote-sensing and ground geodesy techniques (different resolutions and accuracies) for usability identification and landslides analysis (Kniess et al., UJF; Lu et al., UNIFI)



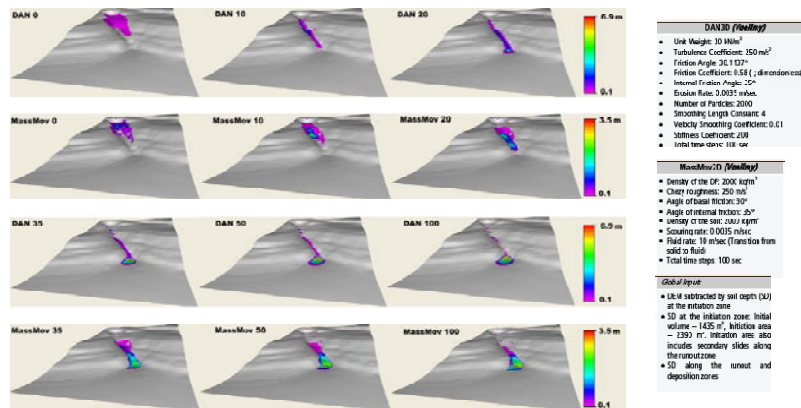
The hotspot map of the Arno river basin from one scene of the RADARSAT SAR image, including the Pistoia-Prato-Firenze and Mugello basin area: a) hotspot map derived from kernel density estimation using ascending RADARSAT PS; b) hotspot map derived from kernel density estimation using descending RADARSAT PS. Red Hotspot (low negative kernel density) indicates the clustering of high velocity PS moving away from LOS whereas blue hotspot (high positive kernel density) implies the clustering of high velocity PS moving towards LOS.



## Hazard Analysis

**TA-02:** *Improve the prediction of the spatial extent and the velocity of extreme phenomena*

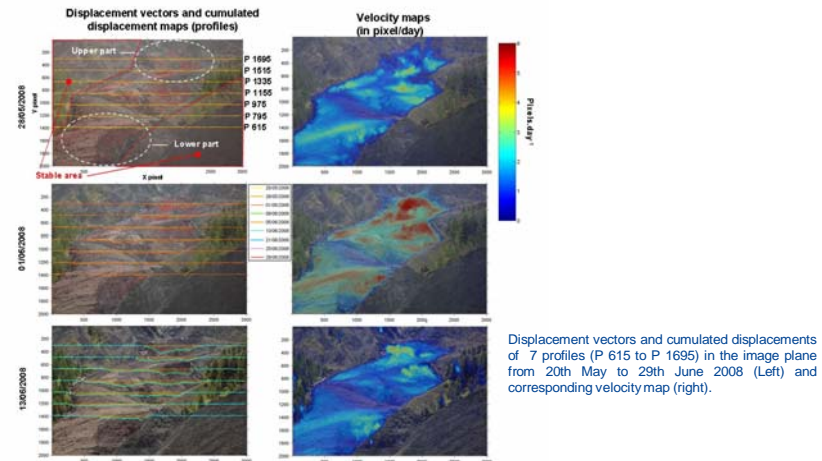
- Modelling the runoff of debris flows comparing MASS-MOV2D & DAN3 (Quan Luna et al., ITC)



## Hazard Analysis

**TA-03:** Highlight critical factors involved in the short-term behaviour (crises) and long-term behaviour (climate and land use change) of the processes

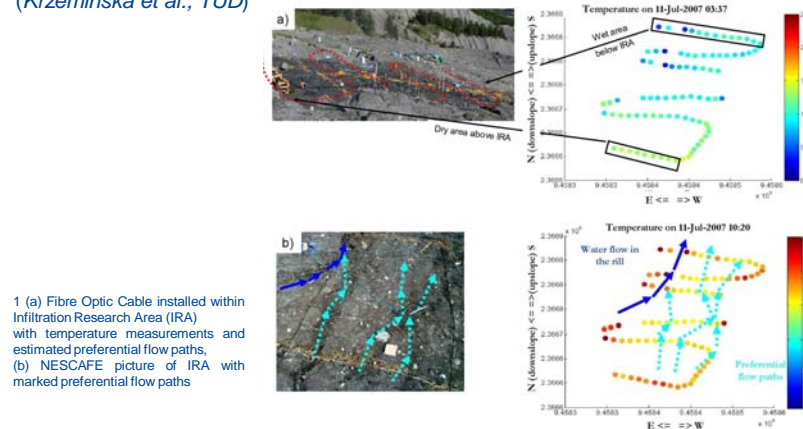
- New techniques for monitoring the kinematics of large landslides, such as the correlation of digital images (*Travelletti et al., EOST*)



## Hazard Analysis

**TA-03:** Highlight critical factors involved in the short-term behaviour (crises) and long-term behaviour (climate and land use change) of the processes

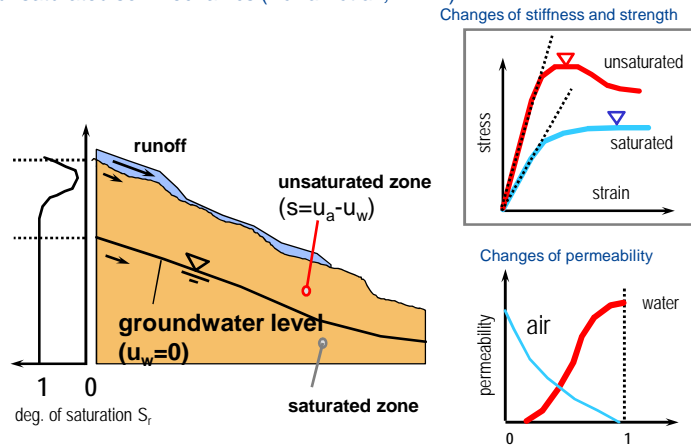
- Distributed Temperature Sensing (DTS) with fibre optic cables to monitor soil temperature in order to identify preferential flow paths and define wet spots (*Krzeminska et al., TUD*)



## Hazard Analysis

**TA-03:** Highlight critical factors involved in the short-term behaviour (crises) and long-term behaviour (climate and land use change) of the processes

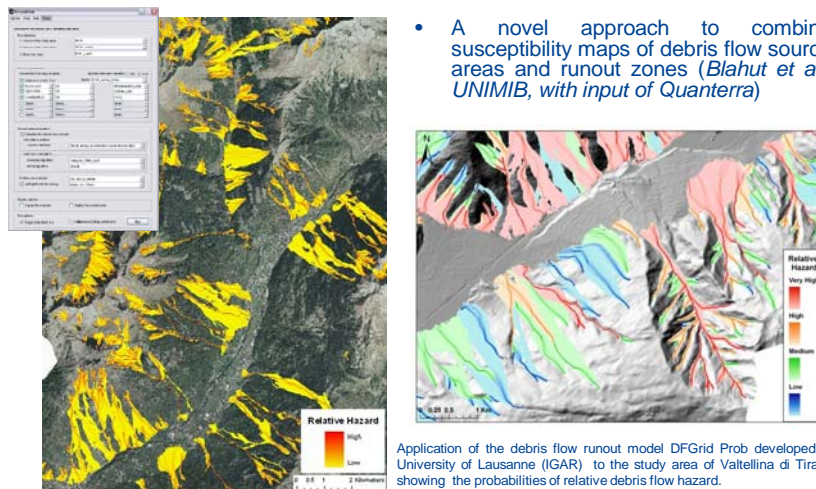
- Advanced hydro-mechanical modelling of large landslides with introduction of unsaturated soil mechanics (Ferrari et al., EPFL)



## Hazard Analysis

**TA-04:** Develop techniques for assessing the temporal probability and the magnitude of the hydro-geomorphological events, determine and map the hazard and validate these outputs.

- A novel approach to combine susceptibility maps of debris flow source areas and runout zones (Blahut et al., UNIMB, with input of Quanterra)



Application of the debris flow runout model DFGrid Prob developed at University of Lausanne (IGAR) to the study area of Valtellina di Tirano showing the probabilities of relative debris flow hazard.

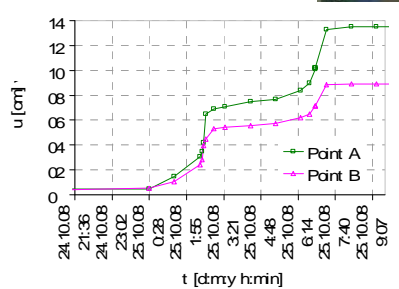
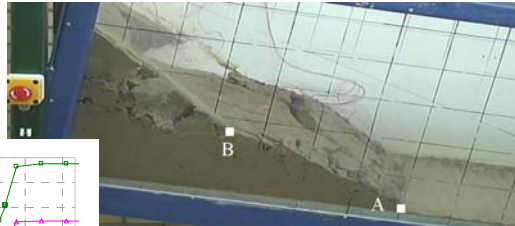


## Hazard Analysis

**TA-05:** Define criteria for establishing representative and reliable monitoring networks for early warning and for interpreting monitoring data.

- For the design of landslide EWs, the analysis of failure modes are studied at the laboratory scale during the initial failure stage (Spickermann et al., UU & EOST)

Slope after failure, 26-10-2008, inclusive final positions of observed points A, B of the test on Zoelen clay.



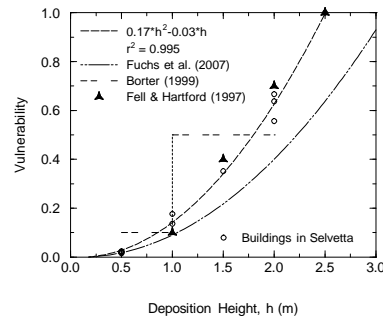
Time displacement curves of the last phase of failure in the test on Zoelen clay.



## Quantitative Risk Assessment

**TA-06:** Inventory of the elements at risk, and estimation of vulnerability functions

- Relationships between the physical features of the damaging events and the induced damage (Akbas et al., UNIMIB-CNR)



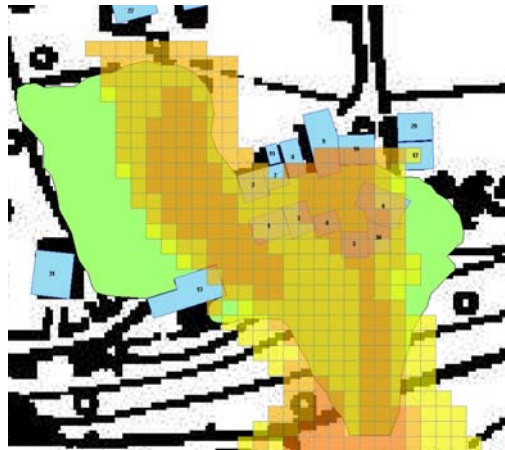
Empirical vulnerability function based on data from the 13 July 2008 mud-debris flow event in the village of Selvetta (Valtellina study site): a function of deposition height.



## Quantitative Risk Assessment

**TA-06:** *Inventory of the elements at risk, and estimation of vulnerability functions*

- Empirical vulnerability functions for Selvetta event from Flo2D modelling (Akbas, Blahut, Quan Luna et al., UNIMIB-CNR / ITC)



Variables for vulnerability curves construction:

- Velocity
- Static pressure
- Impact force
- Flow depth
- Specific energy

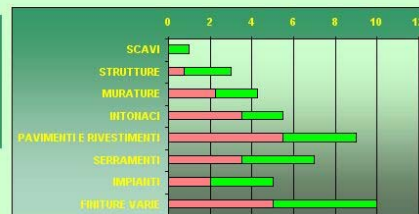
## Quantitative Risk Assessment

**TA-07:** *Quantification of the level of social, economic, and environmental losses of the damaging phenomenon*

- Relationships between the physical features of the damaging events and the induced damage (Blahut et al., UNIMIB-CNR)

TABELLA TEMPI REALIZZAZIONE: MESI 10

		INIZIO	FINE
1	SCAVI	0	1,00
2	STRUTTURE	0,75	3,00
3	MURATURE	2,25	4,25
4	INTONACI	3,5	5,50
5	PAVIMENTI E RIVESTIMENTI	5,5	9,00
6	SERRAMENTI	3,5	7,00
8	IMPIANTI	2	5,00
9	FINITURE VARIE	5	10,00



Execution Timing

**A2** Edificio unifamiliare

Descrizione	Quantità	Prezzo Unitario	Prezzo Totale
1. Scavi	100	10,00	1.000,00
2. Strutture	100	30,00	3.000,00
3. Murature	100	42,50	4.250,00
4. Intonaci	100	55,00	5.500,00
5. Pavimenti e rivestimenti	100	90,00	9.000,00
6. Serramenti	100	70,00	7.000,00
8. Impianti	100	50,00	5.000,00
9. Finiture varie	100	100,00	10.000,00
<b>Totale</b>			<b>55.250,00</b>

Price List

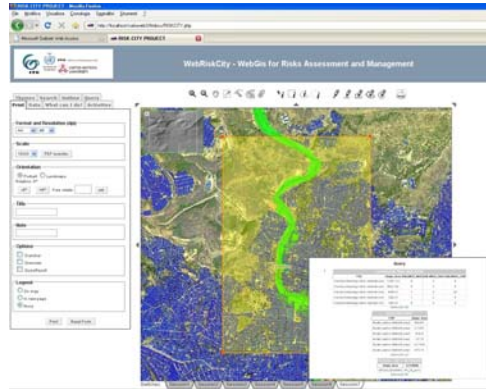
Assessment of Direct Damage  
Example of Valtelina di Tirano case study



## Quantitative Risk Assessment

**TA-08:** Define a procedure to translate societal perception of risk into a QRA

- Dissemination and analysis of **questionnaires** in the study areas to measure the societal perception of risk (Angignard et al., TUDO; Garcia et al., UNIMIB-CNR)

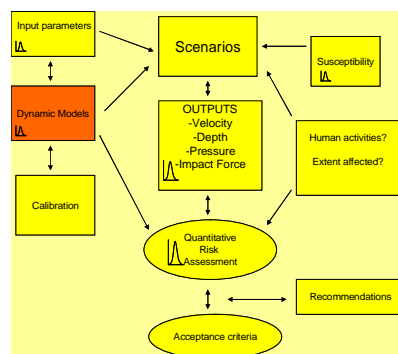


Through meetings, workshops, and public discussions in the study sites (during and after the element inventory and vulnerability function development phases), a two-way knowledge transfer has been created; it will be used both to improve the quantitative risk analysis tools, and to increase the awareness of the public.

## Quantitative Risk Assessment

**TA-09:** Identify and quantify the sources of uncertainty in the analyses

- Development of a general framework for a quantitative risk assessment using a stochastic approach for dynamic models (Quan Luna et al., ITC)



Uncertainties result both from the probabilistic nature of events and from a real lack of knowledge of basic physics and damage fragilities associated with the events.

Empirical vulnerability function based on data from the 13 July 2008 mud-debris flow event in the village of Selvetta (Valtellina study site): a function of deposition height.

## Quantitative Risk Assessment

**TA-10:** Estimate a number of risk scenarios considering the status and evolution of the natural, economic and social systems.

- Proposition of risk scenarios with assessment of direct damages (Akbas, Blahut, Frigerio et al., UNIMIB-CNR)

Estimation of future economic losses:  
example of Tresenda scenario



Elements at Risk	n.	Cost to remove debris (€)	Cost to restore walls (€)	Cost to restore electric plant (€)	Cost to restore furniture (€)	Cost to rebuild the houses (€)	Direct damage (€)
Houses (0.5 m debris)	46	208,434	178,086	119,375	371,600	-	877,495
Houses (1 m debris)	17	172,945	82,981	99,072	308,400	-	663,398
Houses (destroyed)	5	163,805	-	-	66,800	408,878	639,483
Roads	-	134,773	-	-	-	-	134,773
<b>TOTAL DIRECT DAMAGE</b>							<b>2,315,149</b>

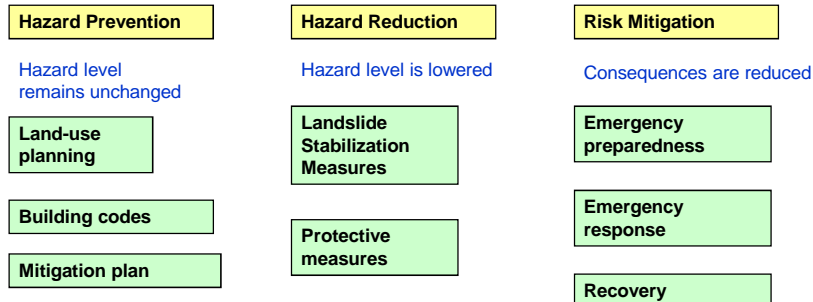


## Risk Management

Risk management takes the output from the risk assessment, and considers risk mitigation, which may include various alternatives: reducing the likelihood of an event, reducing the consequences e.g. by developing monitoring, warning and evacuation plans, and implementing regulatory controls. It may include monitoring of the risk outcomes, feedback and iteration when needed



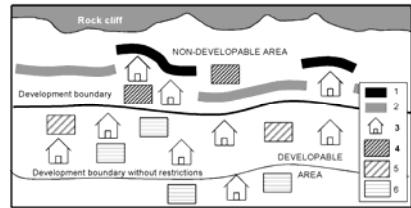
**Risk Management actions:**



## Risk Management

TA-11: *Propose guidelines for sustainable development planning at both local and regional mapping scales, and for different end-users requirements.*

- Hazard prevention: governmental, administrative or regulatory actions, that can influence land planning and buildings construction, are developed.



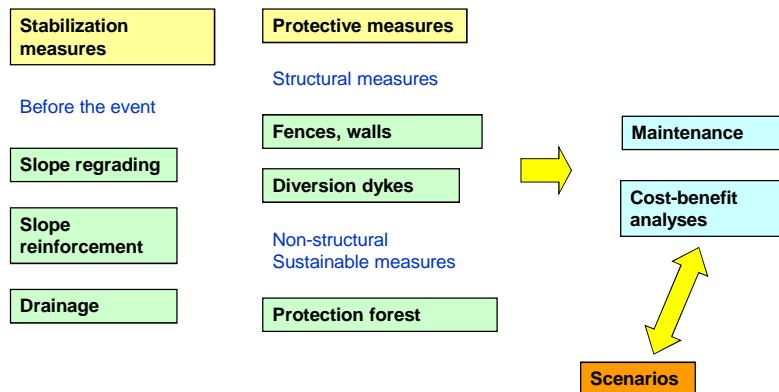
Development of a rockfall mitigation plan in Andorra (Mavrouli et al., UPC)



## Risk Management

TA-12: *Evaluate feasibility, effectiveness and performance of remedial (protective and preventive) measures, and assess the residual risks.*

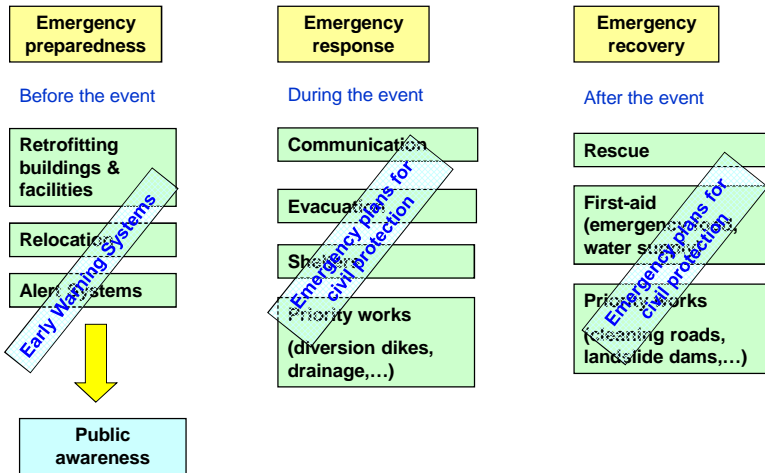
- **Hazard reduction**



## Risk Management

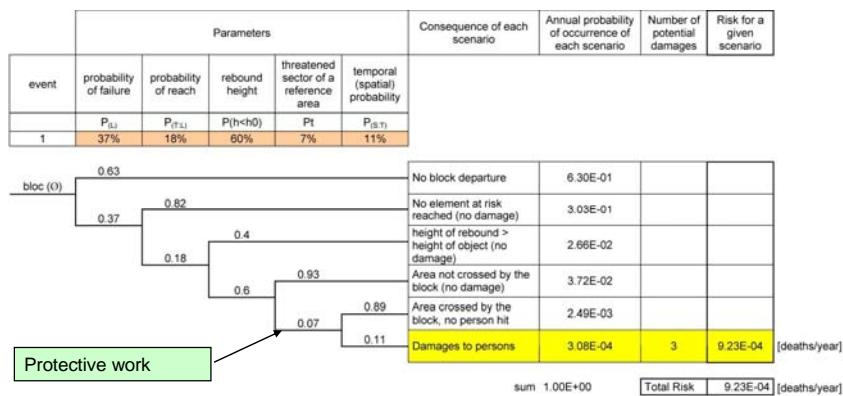
TA-13: Formulate criteria for establishing warning systems and evacuation plans.

- Risk mitigation: EW system and Emergency plan



## Risk Management

TA-14: Provide a framework for cost-benefit analyses.



Example of event-tree analysis for evaluating the risk to persons in non-built areas (Abbruzesse et al., EPFL)

## Risk Governance

To adopt risk management and governance strategies the following principles will be carefully considered:

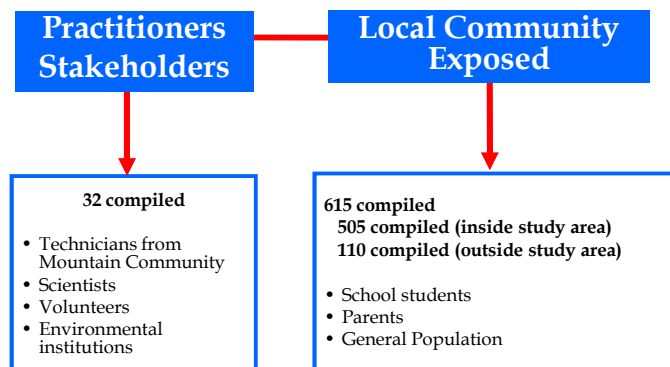
- using the same methodological techniques for QRA recognized as legitimate and fair by the stakeholders.
- empowering and involving stakeholders (the affected individuals and groups) appropriately and making decision-makers more accountable to them.
- creating the conditions for stakeholders to consider the relevant scientific evidence to meet their needs in an atmosphere of mutual respect and trust.
- producing practical decisions and strategies, flexible and open to revision with time.
- evaluating and monitoring the consequences of decisions, taking into account the stakeholders view to readjust decisions if necessary.
- evaluating the actual information needs (especially geo-information) in view of the decision-making process.



## Risk Governance

**TA-15:** *Incorporate the lessons learnt from past disasters within the management.*

- **Social surveys to evaluate the present situation (questionnaire)**  
Risk Perception, Previous Experience, Preparation for a future emergency, Level of Trust, Needs, Concerns



Garcia et al. (UNIMIB-CNR)

## Risk Governance

TA-15: Incorporate the lessons learnt from past disasters within the management.

- Risk perception on mass-movement and floods**

How likely...

Mean = 2.205

1. Not likely
2. Very unlikely
3. Likely
4. Very likely
5. Extremely likely

...will be a flood next year	... population will be adversely affected	...you or your family will be affected	...your home or property will be affected	...transport networks will suffer damage	...critical lifelines will suffer damage
------------------------------	---	--	---	--	--

- **Previous Experience** 82.4% (Direct experience, awareness)
- **Triggering Factors** (1. Rain; 2. Deforestation; 3. Modification of river bed)
- **Hazard Ranking** (1. Fire, 2. Flood, 3. Landslides)
- **Received Information** about Natural Hazards:
  - 24 % of population
  - Poor Quality (2.31)
  - 1. Family; 2. Press; 3. TV

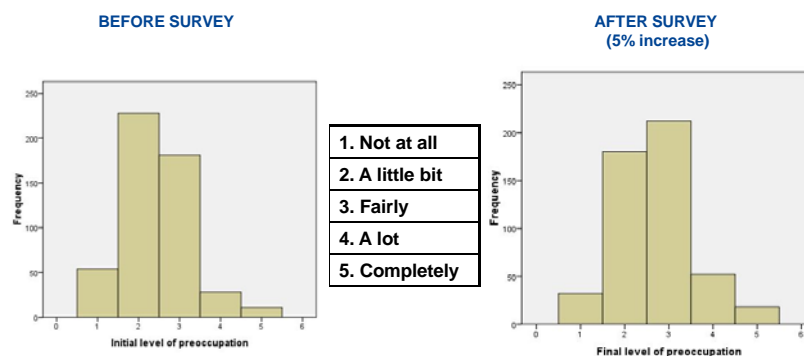
Garcia et al. (UNIMIB-CNR)



## Risk Governance

TA-15: Incorporate the lessons learnt from past disasters within the management.

- Level of concern of the inhabitants**



Garcia et al. (UNIMIB-CNR)



## Risk Governance

**TA-16:** *Identify legal aspects, risk cultures and insurance possibilities.*

- **Analysis of legal framework** concerning of natural hazards (including Civil Protection) + **Social survey** (knowledge about legal aspects + risk culture in terms of trust and preparedness)

1. Strongly disagree
2. Disagree
3. Moderately
4. Agree
5. Strongly agree

	Agree in forcing institutions to inform about NH	Agree in forcing local institutions to provide an intervention plan in case of emergency	Agree be more restrictive about urbanization and land development	Agree be more severe with whoever carry out activities that increase the natural risk
Mean	4.02	4.19	3.77	4.03

- **Preparedness**

- 1. Civil Protection ; 2. Mountain Community; 3. Municipality (Moderately Prepared)
- Yourself (little prepared)
- Population (little prepared)

- **Trust**

- 1. Civil Protection ; 2. Mountain Community; 3. Municipality (Fairly)

Garcia et al. (UNIMIB-CNR)



## Risk Governance

**TA-17:** *Communicate the information, educate the practitioners and the population, and involve all stakeholders in the decision-making process.*

- **Social survey:** Measure of actual participative levels and main interests and topics addressed on education campaigns about risks

	Could you take personal measures to reduce the consequences of NH		Know the emergency plan		Know the emergency procedures	
	Freq.	%	Freq.	%	Freq.	%
Yes	70	13.9	20	4	88	17.4

### FUTURE INFORMATION

	Would you like to receive new info.?	
	Freq.	Valid %
Yes	286	66.5

- **Preferred media to receive information** (1. TV; 2. Press; 3. Flyers)

- **Who should provide the information** (1. Municipality; 2. Mountain Community; 3. Civil Protection)

Garcia et al. (UNIMIB-CNR)



## Risk Governance

**TA-18:** *Provide a framework for the use of geo-information at all levels and define the potentiality of modern visualization tools.*



## Risk Governance

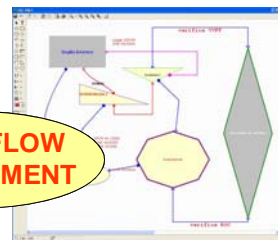
### PETer

**Protezione Emergenza Territorio**  
(Protection and Emergency of the Territory)



GIS

WORK FLOW MANAGEMENT



**INTEGRATED SYSTEM TO MANAGE PROCEDURES LINKED TO GEOGRAPHICAL FEATURES**

PEOPLE

RESOURCES

PROCESSES

Considering the laws in charge  
Providing a user-friendly instrument





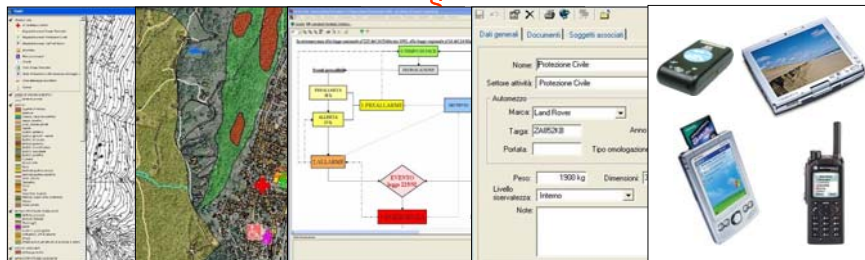
## Risk Governance

Evolution from “static” to “dynamic” GIS

Ability in linking geographical features and processes to workflow management instruments

...INTEGRATION...

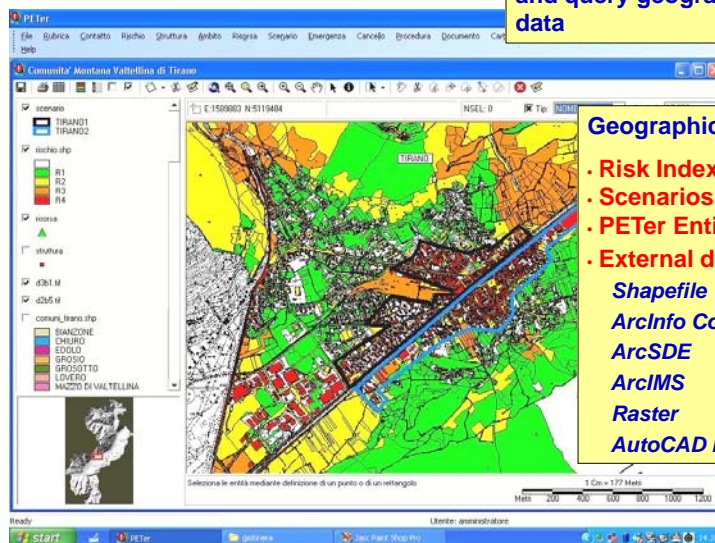
DATA PROCESSES PROCEDURE ACTIONS COMMUNICATION



## Risk Governance

### PETer Mapping

GIS tools to manage, edit and query geographical data



#### Geographical dataset:

- Risk Index Map
- Scenarios
- PETer Entity
- External data:
  - Shapefile
  - ArcInfo Coverage
  - ArcSDE
  - ArcIMS
  - Raster
  - AutoCAD DWG e DXF



## Risk Governance

### PETer Entity

Nome	Località	Stato
15400001 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400002 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400003 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400004 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400005 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400006 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400007 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400008 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400009 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400010 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400011 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400012 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400013 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400014 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400015 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400016 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400017 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400018 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400019 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400020 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400021 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400022 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400023 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400024 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400025 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400026 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400027 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400028 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400029 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	
15400030 VE Fendi	15401 Comunità Montana Vallebellina di Trapani	

**Geographical feature with descriptive chart:**

- General Information
- Attached documents
- Linked Personnel
- Enclosed procedures

**Risorsa**

Descrizione: MOB1

Classe risorsa: Abitazioni di soccorso

Livello riservatezza: Interno

Quantità: 22

Precedenti:

Note: FREQUENTLY USED PROBLEM WITH MOD1  
INTERNAL USE

Tipo risorsa: **Teloni impermeabili**

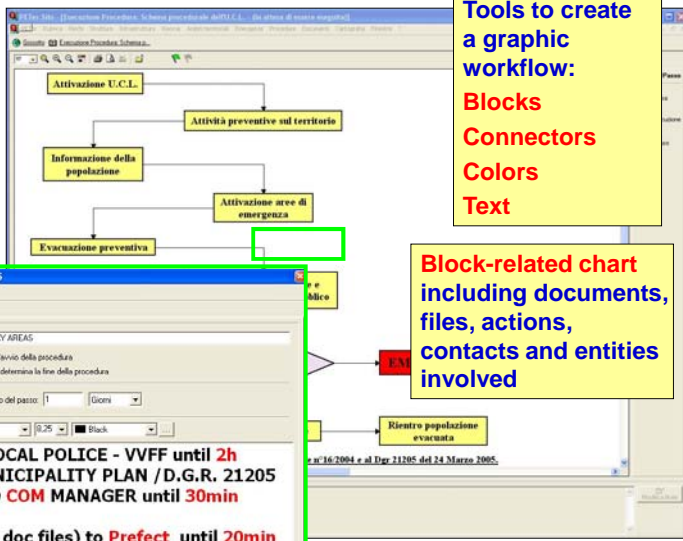
- Teloni impermeabili
- Tende
- Containers dormitori
- Containers servizi
- Servizio igienico smovente
- Containers per docce
- Roulottes
- W/c per roulottes

**Customized menu and user-friendly quick form for data entry**



## Risk Governance

### Models for DSS



**Tools to create a graphic workflow:**

- Blocks
- Connectors
- Colors
- Text

**ACTIVATION OF EMERGENCY AREAS**

Descrizione: ACTIVATION OF EMERGENCY AREAS

Opzioni:  E' eseguita automaticamente all'avvio della procedura  
 Il completamento del passo determina la fine della procedura

Durata massima per il completamento del passo: 1 Giorni

MS Sara Saia | 0,25 | Black

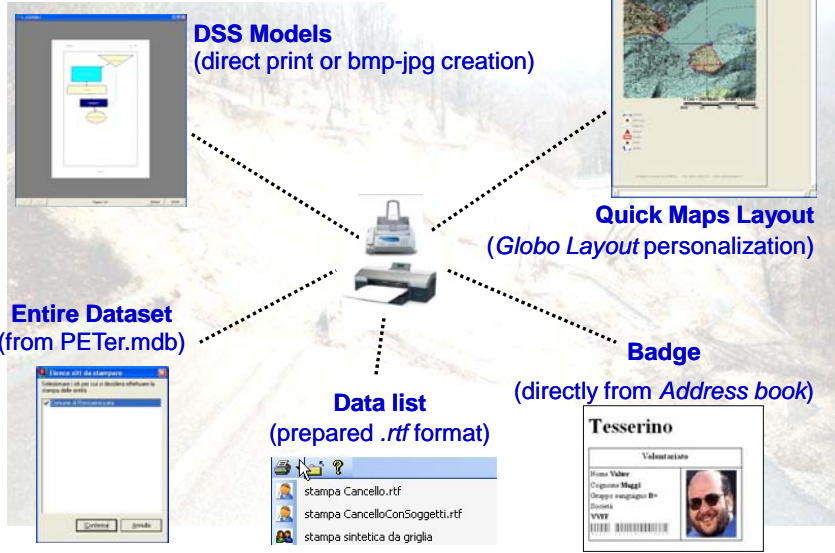
**CALLING UCL - LOCAL POLICE - VVFF until 2h**  
**ACTIVATION MUNICIPALITY PLAN / D.G.R. 21205**  
**SENDING SMS TO COM MANAGER until 30min**  
**E-mail alert (with doc files) to Prefect until 20min**

**Block-related chart including documents, files, actions, contacts and entities involved**



## Risk Governance

### Quick prints



Geo-Risk CONT LAB

## Risk Governance

### Main conclusions

Risk governance aims to enhance the disaster resiliency of a society

It must include the totality of actors, rules, conventions, processes and mechanisms concerned with how relevant risk information is collected, analyzed and communicated, and management decisions are taken

The 3 elements of Risk governance are: Risk assessment, risk management, risk communication process among scientists, politicians and public

Risk governance mainly derives from the integration of the elements of Risk Assessment (hazards, vulnerability and risks identification) and risk communication (communication of risk assessment and risk management activities)

An appropriate procedural framework for hazard and risk assessment is seen as indispensable to coordinate the several risk-related directives

More public participation into both, risk assessment and risk decision-making is needed for more legitimacy and public acceptance of the resulting decisions



Geo-Risk CONT LAB

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ありがとうございます。

## 話題 1: 土砂災害に関する危機管理体制～法律体系と指揮命令関係

### 3.3 「日本国における危機管理体制と法律」

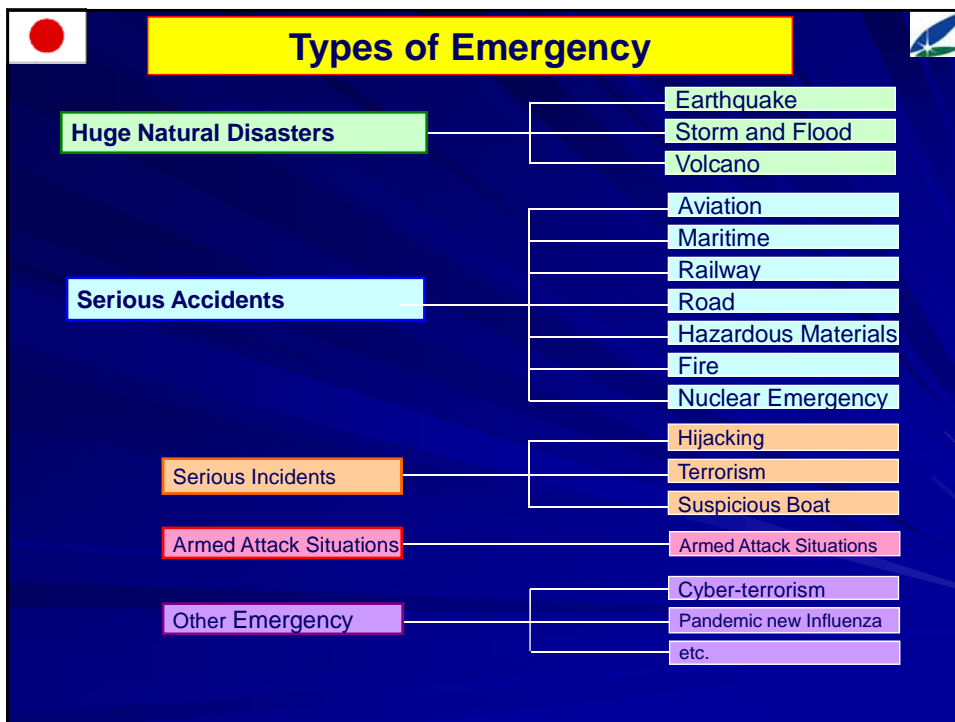
岩男 忠明 内閣府政策統括官（防災担当）付参事官

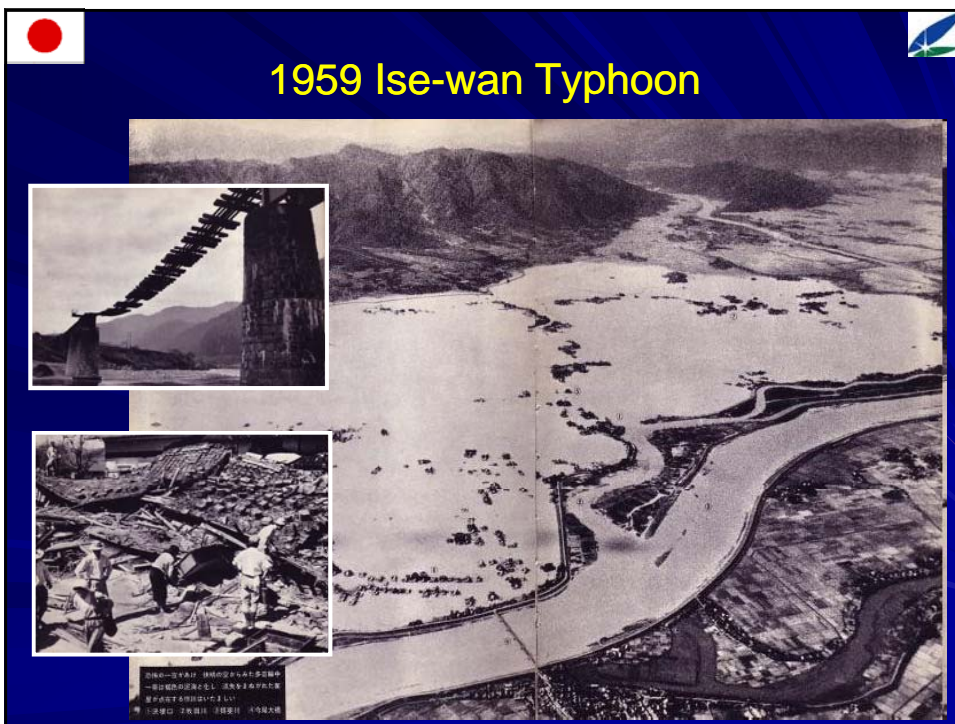
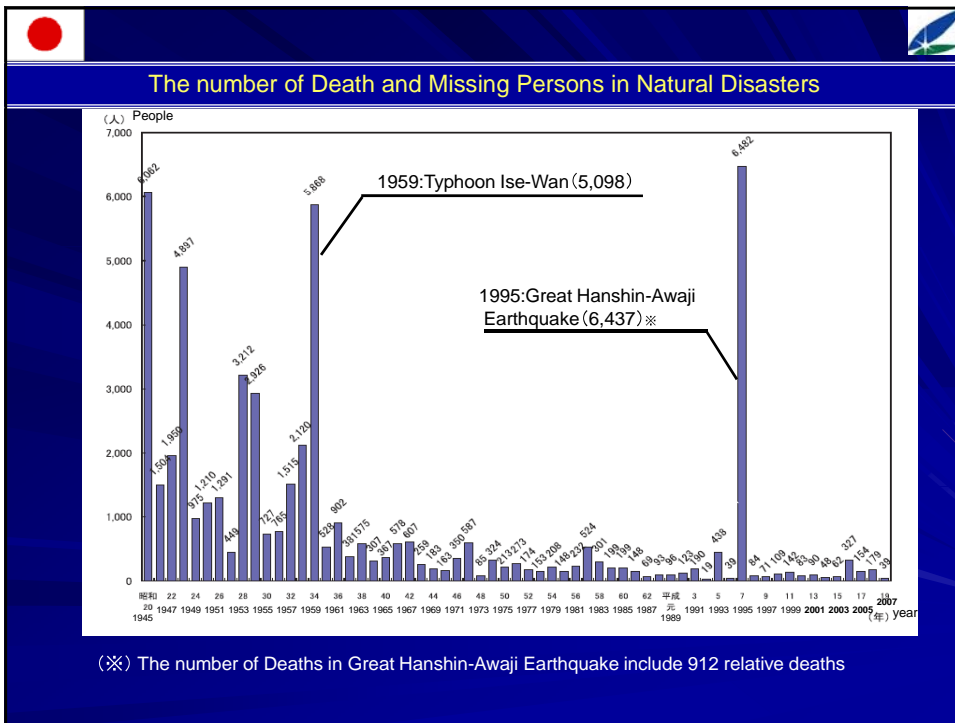
（災害応急対策担当）付参事官補佐（業務担当）

# Emergency Management and Disaster Countermeasures Basic Act in Japan

October 2009  
IWAO Tadaaki  
Cabinet Office, Government of Japan







## Disaster Countermeasures Basic Act 1961

### 1. Planning

- Disaster Management Plan at both National and Local level

### 2. Administrative Organization

- Central Disaster Management Council chaired by the Prime Minister (Ordinary Time)
- Major Disaster Management Headquarter, Extreme DM HQ (Emergency Situations)

### 3. Basic Policy for Disaster Prevention and Recovery

- Training, Public Investment, Finance



## 1995 Kobe Earthquake



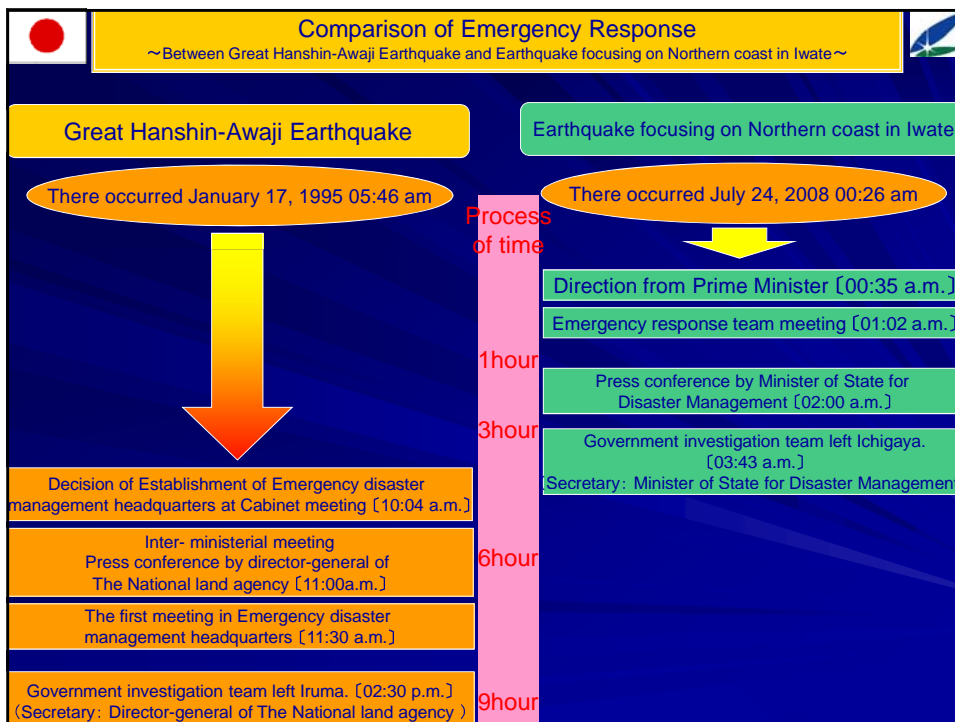




# Lessons of the Earthquake

## Lack of Information Caused Delayed First Response

- Damaged Headquarters
- Local Government Command initially paralyzed
- Destroyed almost all traffic system
- Telecommunication, even satellite telecommunication system were cut off due to power failure

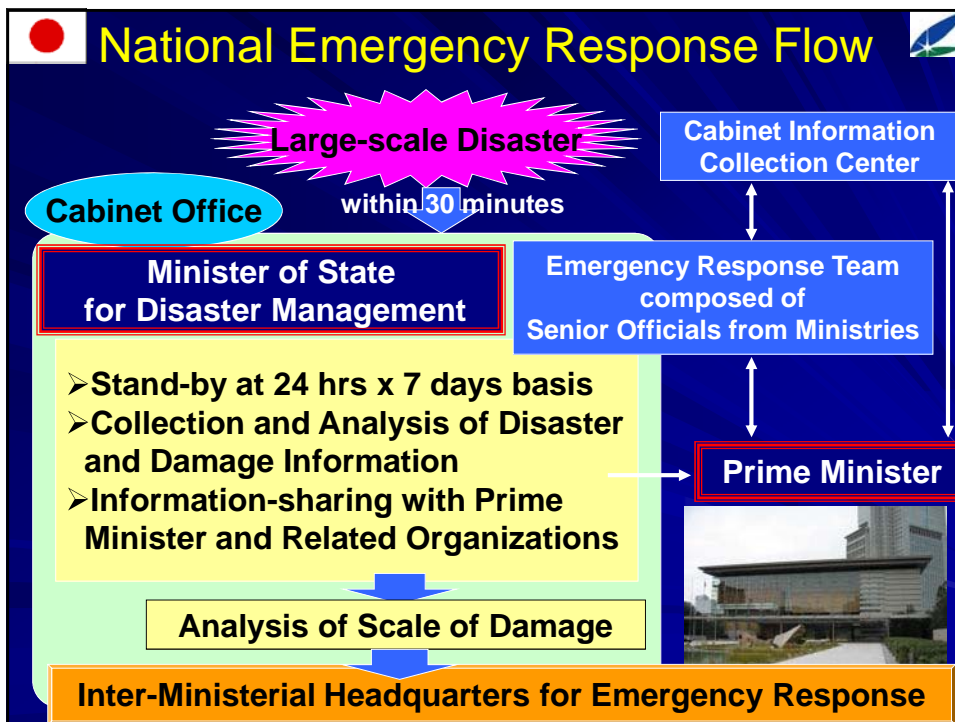
⇒ It took three days to grasp the entire picture of damage







## National Countermeasures


- **Establishment of the Cabinet Information Collection Center**
- **Enhanced Governmental System**
  - Minister of State for Disaster Management
  - Chief Cabinet Secretary for Crisis Management
- **Development of Disaster Information System (DIS)**
  - Early Estimation System
  - Emergency Measure Support System




## Emergency Response



3 hours




24 hours




- Dispatch of an emergency survey team to the affected areas
- Mobilization of Search and Rescue Teams
  - ◆ Police , Firefighting, Self-Defense Forces
- Full-scale search & rescue activities
- Nationwide emergency assistance
  - ◆ Emergency medical evacuation
  - ◆ Food & Water
  - ◆ Blankets & Clothes
  - ◆ Prevention of secondary disasters such as landslides
  - ◆ Temporary repairs of infrastructure & lifeline


## From Response to Recovery & Rehabilitation Phase



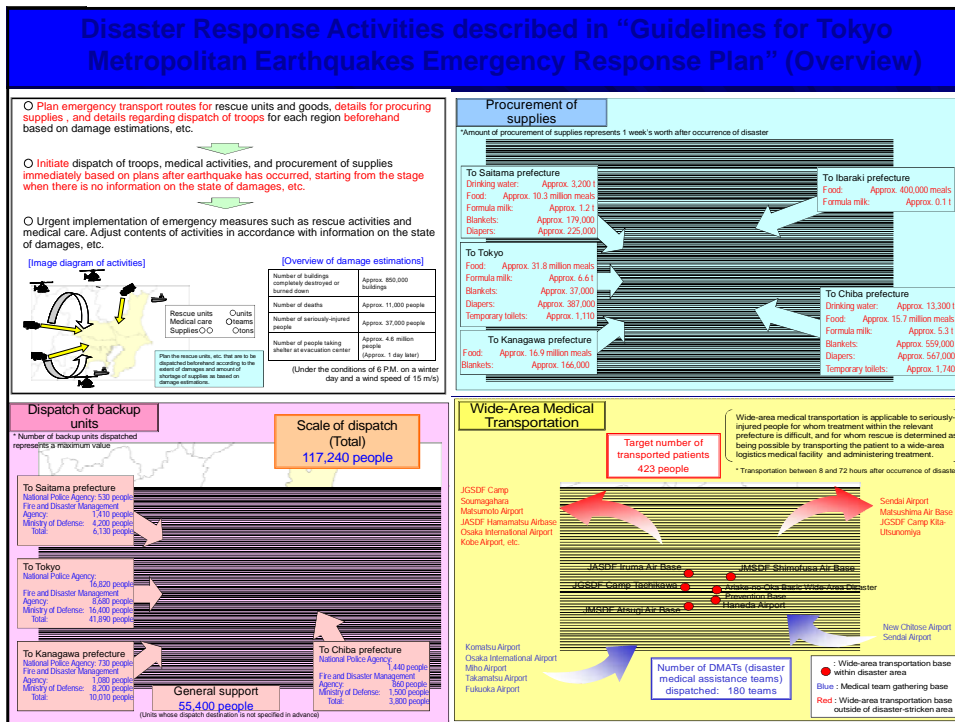
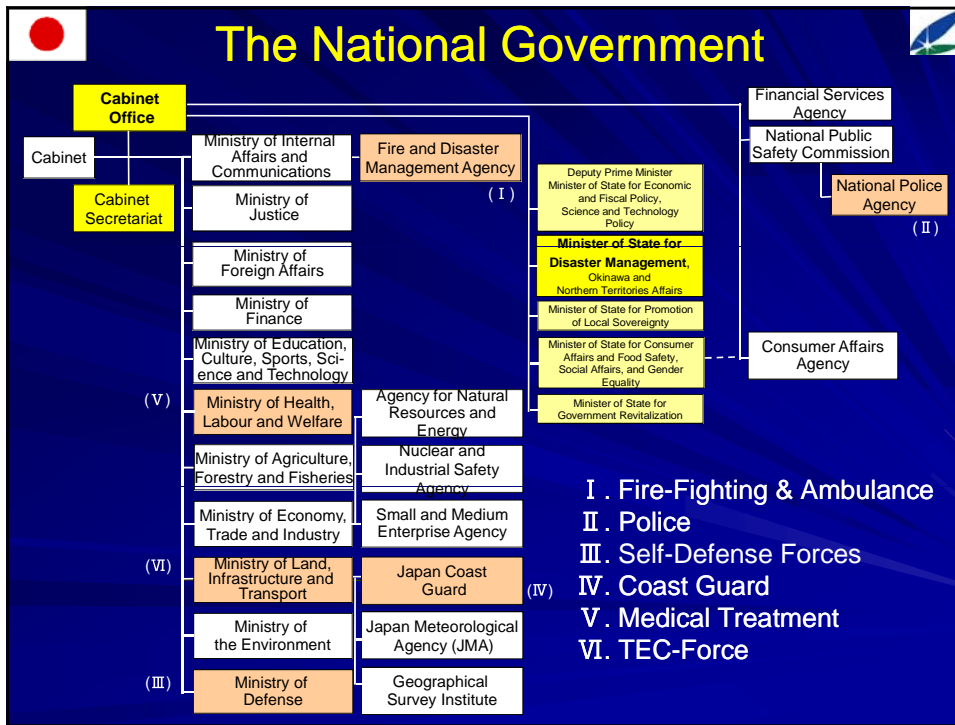
1-3 weeks



1 months & thereafter



- Improving of the quality of life of evacuees
  - ◆ Hot meals with variety
  - ◆ Public bath service
  - ◆ Mental care against PTSD
  - ◆ Evacuation of elderly & handicapped to tourist hotels
- Full-scale recovery of infrastructure & lifeline
- Smooth transition to recovery & rehabilitation phase
  - ◆ Ensuring of housing
  - ◆ Preparations for the coming winter & snow
  - ◆ Recovery of the local economy
  - ◆ Support to isolated and devastated areas



## 話題 1: 土砂災害に関する危機管理体制～法律体系と指揮命令関係

### 3.4 「ベネト州における危機管理体制について

#### -地域機能センター-

マリアーノ・キャラッロ ベネト州政府市民保護局長



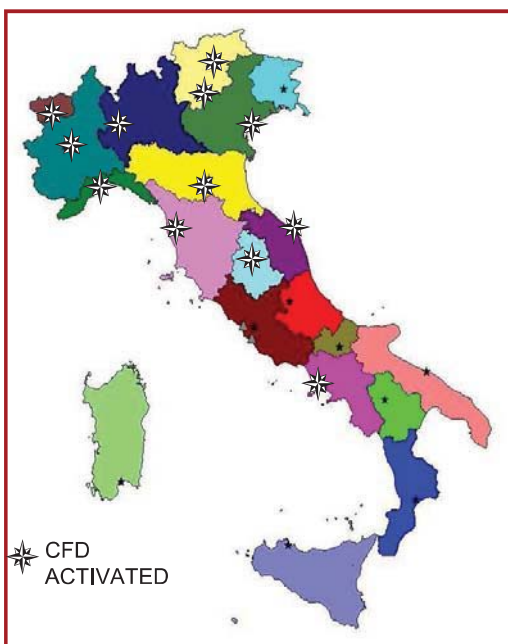
## Regional Civil Protection

### the emergency management in Veneto: Decentralized Functional Center (CFD)

Eng. Mariano Carraro

secretary of public works and civil protection

## What is the CFD?



*Regional organization delegated to assess and manage hydraulic and hydrogeological alerts on Italian Regions.*

### **MAIN AIM:**

- ✓ *prediction of events;*
- ✓ *monitoring the events and the consequent impact on the territory;*
- ✓ *support to the emergency management*

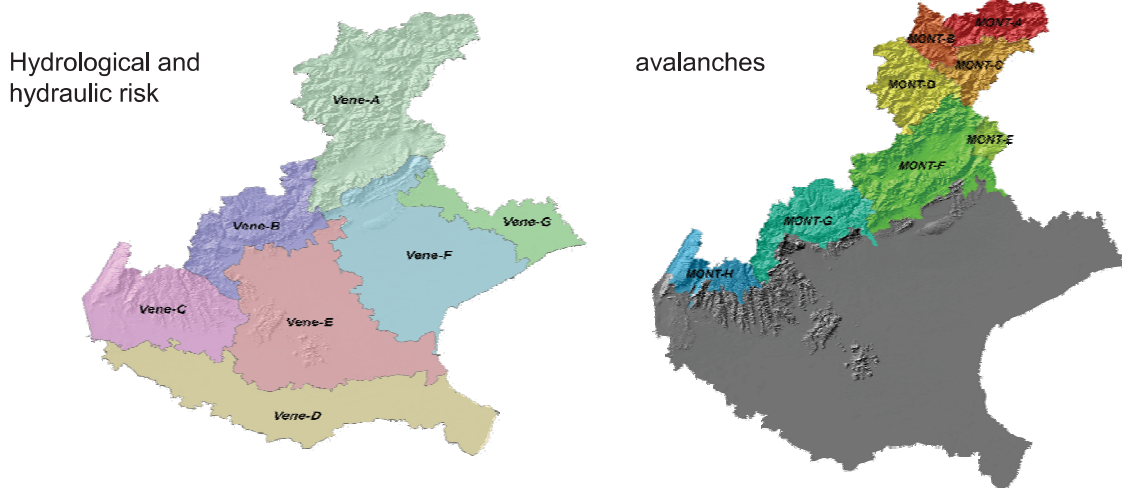
# The C.F.D. of Veneto Region actually assess the following risks:



## *Hydrogeological and hydraulic*

## *Avalanche (starting from November 2009)*

### Alert areas



## Alert Management



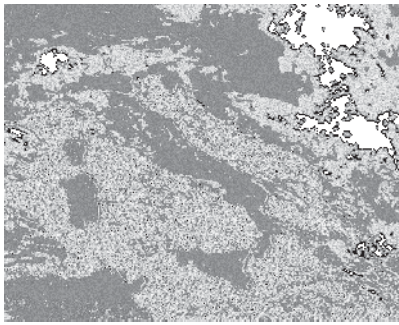
*The Italian national law provides that the alerts are managed into 2 different steps*

- ✓ **Forecast step:** forecasting of the meteorological, hydrological, Hydraulic and snowpack conditions expected. Evaluation of possible effects on the integrity of life, property, settlements and the environment
- ✓ **Monitoring step:** qualitative and quantitative observation of the meteorological event and its relative effects in terms of rising of hydrometric levels, landslides and avalanches. Support to end users through **nowcasting** service.

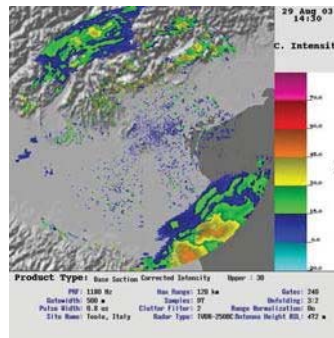
# Forecast step: THE WEATHER



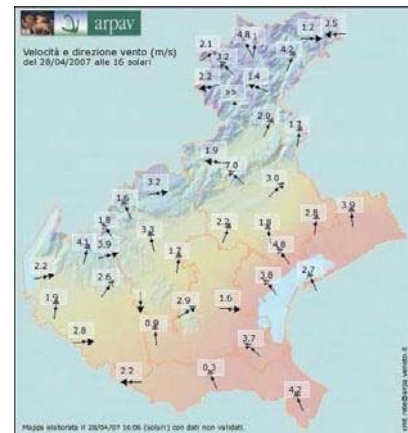
**Satellite**



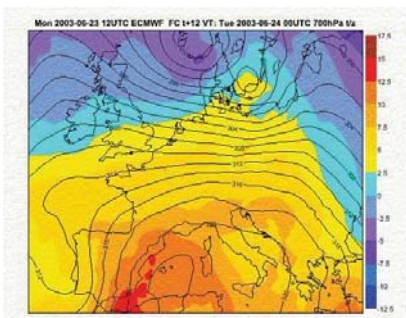
**Radar**



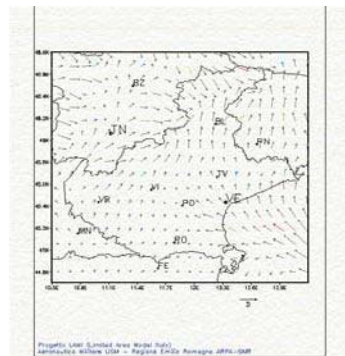
**Weather stations**



**Global models**



**Local models**



**Expert knowledge**

- Instruments reliability
- Synthesis of the informations
- Evaluation of the local orographic effect

# Forecast step: HYDROLOGICAL BASIN RESPONSE



Depending on type of the meteorological event it is possible to forecast the type of risk to assess and get the correct information to the end users

**Persistent perturbation**



**Intense rainfall**





# CRITICALITY NOTICE



The CFD classifies an event through 4 different critical levels: **absent, low, moderate and high.**

CRITICALITY	SCENARIO	Civil protection counter-measures
Absent	No forecasted phenomena	No counter-measures
Low	Possibility of hydrogeologic and hydraulic phenomena that should not affect directly population and primary infrastructures.	<b>WARNING</b> Requires the availability of peoples involved in civil protection actions and a continuous monitoring of the phenomena
Moderate	Possibility of damages on infrastructures	<b>PRE-ALARM</b> Requires an enhanced availability of all the peoples involved in civil protection actions and the prearrangement of all the tools necessary to handle the crisis.
High	High possibility to have extended damages on primary infrastructures, population and diffuse hazard on the territory affected by the event	<b>ALARM</b> Activation of all available forces in the manner provided by the plans or according to directives of Civil Protection.

## The criticality announcement:

Brief summary of the expected weather conditions

Criticality levels on different alert areas

Description of the hydrogeologic and hydraulic expected conditions

How to contact the CFD

**REGIONE DEL VENETO**  
quinta regionale

**Centro Funzionale Decentrato**  
**AVVISO DI CRITICITÀ IDROGEOLOGICA ED IDRAULICA**  
Emissione: 13/08/09 ore: 14:00

**PREVISIONE METEO:** Dal pomeriggio di oggi giovedì 13 fino alla mattinata di domani, venerdì 14 agosto, sono attese precipitazioni sparse a prevalente carattere di rovescio e temporale, con possibilità di locali fenomeni intensi. L'instabilità interesserà inizialmente la zona montana e pedemontana per poi estendersi dalla serata/notte anche alla pianura, specie quella centro orientale.

Nel pomeriggio di domani, venerdì 14 agosto, il tempo rimarrà variabile, con possibili fenomeni a carattere di rovescio sulle zone montane e pedemontane, generalmente di modesta intensità.

**SITUAZIONE ATTUALE:** nessuna criticità sul territorio regionale.

CRITICITÀ PREVISTA				
Da: giovedì 13/08/2009 ore 14:00 A: venerdì 14/08/2009 ore 14:00				
ZONA DI ALLERTAMENTO			CRITICITÀ IDROGEOLOGICA	CRITICITÀ IDRAULICA
Vene-A	BL	Alto Piave	ORDINARIA	ASSENTE
Vene-B	VI-BL-TV	Alto Brenta-Bacchiglione	ORDINARIA	ASSENTE
Vene-C	VR-VI	Adige-Garda e monti Lessini	ORDINARIA	ASSENTE
Vene-D	RO-VR-PD-VE	Po, Fissiro-Tartaro-Canalbianco e Basso Adige	ORDINARIA	ASSENTE
Vene-E	PD-VI-VR-VE-TV	Basso Brenta-Bacchiglione	ORDINARIA	ASSENTE
Vene-F	VE-TV-PD	Basso Piave, Sile e Baseno scottane in laguna	ORDINARIA	ASSENTE
Vene-G	VE-TV	Livenza, Lemene e Tagliamento	ORDINARIA	ASSENTE

**VALUTAZIONE DELLA SITUAZIONE IDROGEOLOGICA ED IDRAULICA:** In tutto il territorio regionale il verificarsi di eventi a carattere temporaneo localmente intensi potrebbe creare disagi alla rete idrografica minore del territorio interessato da tali fenomeni. Per quanto riguarda i fenomeni franosi si segnala la possibilità di innesci di eventi di colata rapida nelle zone Vene-A, Vene-B e Vene-C. Sulle Dolomiti la probabilità di fenomeni intensi tenderà a diminuire dalle prime ore di venerdì.

**NOTE:** sarà garantito il servizio di presidio H24 dalle ore 19:00 alle ore 24:00 di giovedì 13/08/2009, dalle 00:00 di venerdì 14/08/2009 verrà comunque garantito il servizio di reperibilità H24. Il Centro Funzionale Decentrato seguirà l'evoluzione dell'evento e si riserva la possibilità di emettere un aggiornamento del presente avviso e di mantenere attivo il servizio di presidio H24 in caso di peggioramento delle previsioni.

Ai diretti destinatari del presente messaggio si comunica che la ricevuata di trasmissione dell'invio a mezzo fax rappresenterà, per questa Struttura, la certificazione dell'avvenuta notifica.

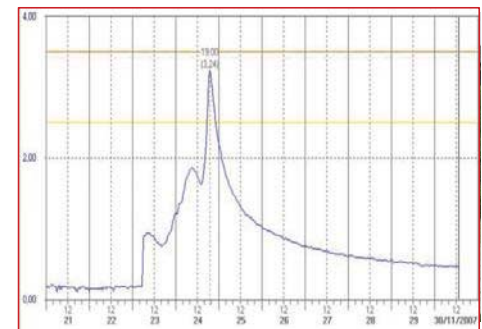
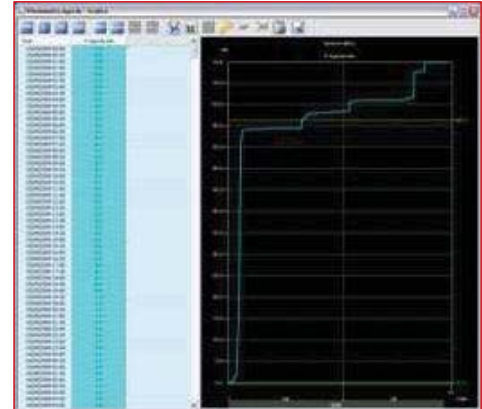
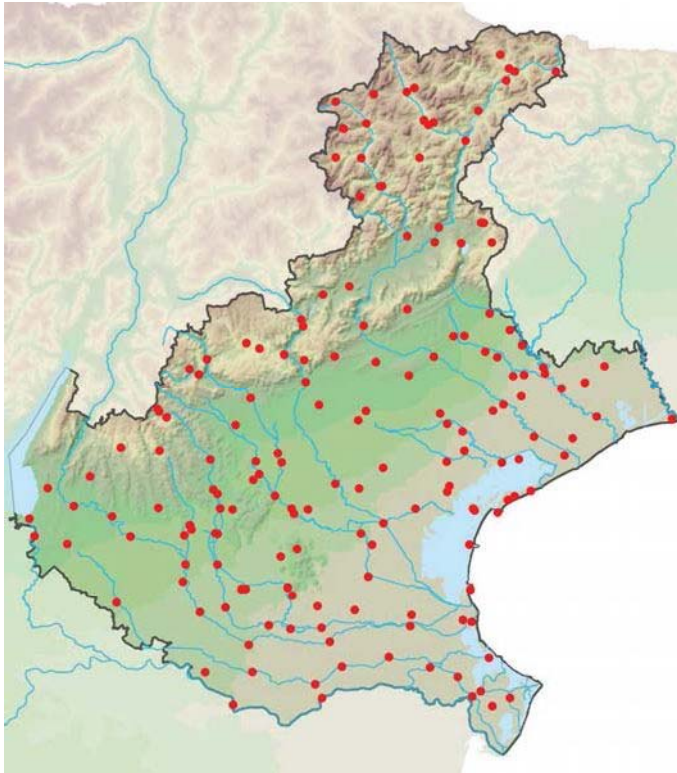
Il Responsabile del Centro Funzionale  
Segretario Regionale LL.RP. e Protezione Civile

Ing. Mariano Carraro

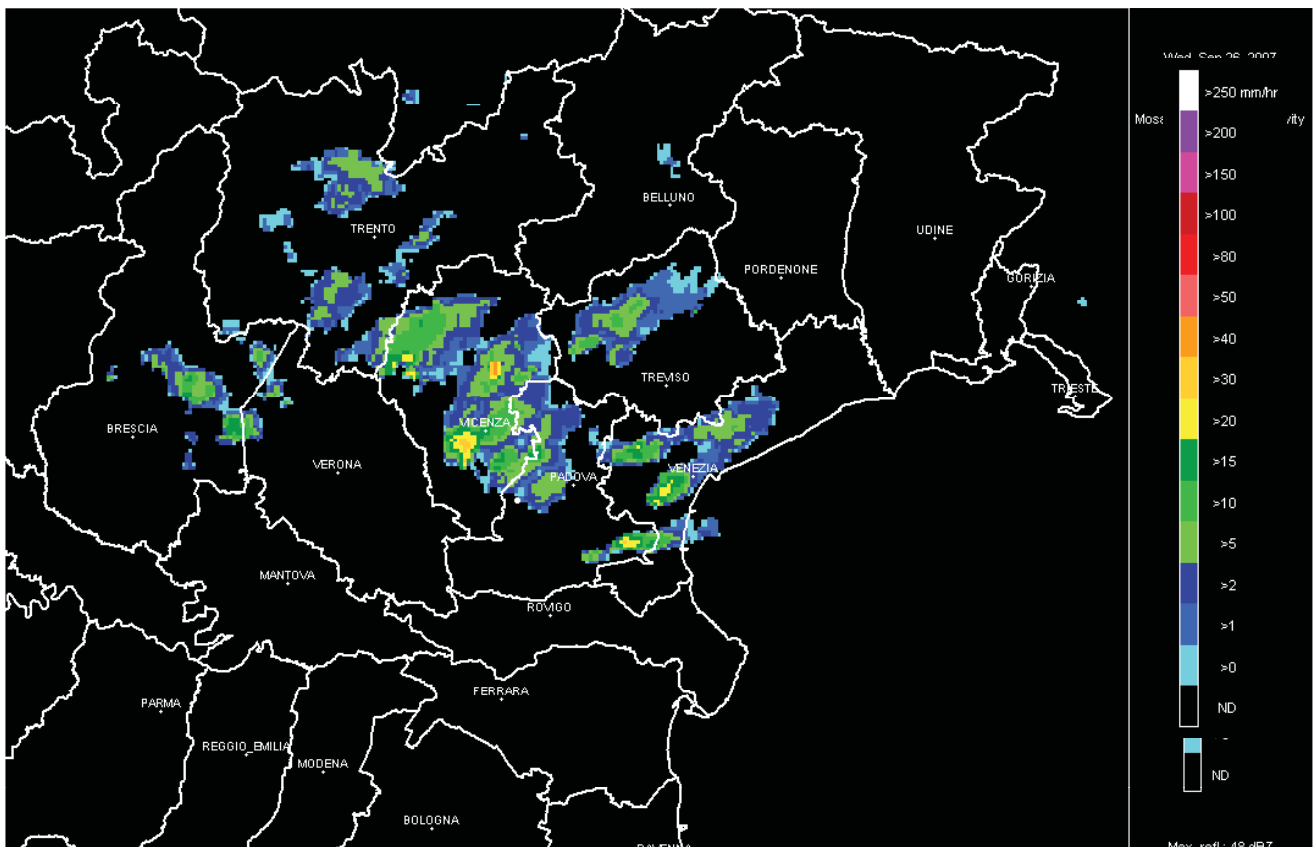
CFD/IFT

Struttura responsabile elaborazione: Direzione Regionale Difesa del Suolo  
Per informazioni: ☎041 2792337 - ☎041 2792234 - Reperibile 347 7820001 - ✉difesa.usc@regione.veneto.it  
CENTRO FUNZIONALE DECENTRATO Sala operativa ☎041 2794012 - ☎041 2794016 - 4019 - ✉centro.funzionale@regione.veneto.it  
Avviso di criticità idrogeologica ed idraulica pubblicato su internet nel sito: <http://www.regione.veneto.it/centrali/cfd>  
UNITÀ DI PROGETTO PROTEZIONE CIVILE - Sala operativa CO.R.EM. 800000000 - ☎041 2794013 - sala.operativa@regione.veneto.it

# Monitoring system: the hydro-thermo-pluviometric network of CFD



# Monitoring system: metheo-radar



# Examples:

April, 28<sup>th</sup>-30<sup>th</sup> 2009

Expected criticality →

**REGIONE DEL VENETO Centro Funzionale Decentrato**

**AGGIORNAMENTO N. 4 DELL'AVVISO DI CRITICITÀ IDROGEOLOGICA ED IDRAULICA**  
 Emissione: 29/04/09 ore: 14:00 Validità: 29/04/09 ore: 14:00 - 30/04/09 ore: 14:00

**PREVISIONE METEO:** per la seconda parte della giornata odierna è prevista una fase di instabilità con precipitazioni sparse a prevalente carattere di rovescio e temporale, localmente anche intensi, soprattutto su Prealpi e pianura. Limite della neve intorno ai 1400-1700 m, in temporaneo abbassamento in corrispondenza dei fenomeni più intensi. Tendenza a diradamento e attenuazione dei fenomeni dalla serata. Nei giorni successivi ulteriore miglioramento: non sono previsti fenomeni significativi. Sulla base della citata evoluzione meteorologica a partire dalle ore 24 del 29/04/2009 si considerano cessate le condizioni meteorologiche avverse.

**SITUAZIONE ATTUALE:** I livelli idrometrici permangono elevati su tutto il territorio regionale: si osservano livelli particolarmente elevati nei fiumi Fratta-Gorzone e Bacchiglione. Nei fiumi principali (Adige, Brenta, Piave) si osservano livelli ancora sostenuti, ma attualmente non particolarmente critici. Nel sistema Livenza-Meduna sono in corso aumenti dei livelli, in particolare sul fiume Monticano. Fenomeni franosi localizzati si sono verificati nelle zone Vene-A, Vene-B e Vene-C.

**CRITICITÀ PREVISTA**  
 DA: mercoledì 29/04/2009 ore: 14:00 A giovedì 30/04/2009 ore 24:00

ZONE DI ALLERTAMENTO			CRITICITÀ IDROGEOLOGICA	CRITICITÀ IDRAULICA
Vene-A	BL	Alto Piave	MODERATA	ORDINARIA
Vene-B	VI-BL-TV	Alto Brenta-Bacchiglione	MODERATA	ORDINARIA
Vene-C	VR-VI	Adige-Garda e monti Lessini	MODERATA	ORDINARIA
Vene-D	RO-VR-PD-VE	Po, Fissero-Tartaro-Canalbianco e Basso Adige	ORDINARIA	ORDINARIA
Vene-E	PD-VR-VE-TV	Basso Brenta-Bacchiglione	MODERATA	MODERATA
Vene-F	VE-TV-PD	Basso Piave, Sile e Bacino sciolante in laguna	ORDINARIA	ORDINARIA
Vene-G	VE-TV	Livenza, Lemene e Tagliamento	ORDINARIA	ORDINARIA

**VALUTAZIONE DELLA SITUAZIONE IDROGEOLOGICA ED IDRAULICA:** gli eventi meteorologici previsti possono causare ancora situazioni di moderata criticità idrogeologica nelle zone Vene-A-B-C-E a seguito di possibili fenomeni localizzati che interesseranno principalmente i bacini idrografici di piccole-medie dimensioni. In alcuni settori delle zone Vene-B e Vene-C si ritiene possibile l'attivazione e la riattivazione di fenomeni franosi anche in riferimento agli eventi meteo del novembre-dicembre 2008; per la zona Vene-A (in particolare la zona dell'Alpago) è possibile il verificarsi di fenomeni di instabilità. Si prevede una situazione di criticità ordinaria per la zona Vene-D, Vene-F e Vene-G. Relativamente al rischio idraulico sono previste condizioni di ordinaria criticità sulle aste fluviali principali ricadenti nell'intero territorio regionale ad eccezione del nodo idraulico Fratta-Gorzone e del fiume Bacchiglione dove permangono elevati livelli idrometrici. Sono possibili incrementi idrometrici in conseguenza di precipitazioni anche di moderata intensità, soprattutto nei bacini di piccole medie dimensioni della zona pedemontana e prealpina.

**NOTE:** Domani 30/04/09 verrà emesso un aggiornamento del presente Avviso di Criticità. E' in corso il servizio di newcasting attivato lunedì 27/04/09 a partire dalle ore 9.00. E' garantito il servizio di presidio H24 a partire dalle 7 di lunedì 27/04/2009.

Ai diretti destinatari del presente messaggio si comunica che la ricevuta di trasmissione dell'invio a mezzo fax rappresenterà, per questa Struttura, la certificazione dell'avvenuta notifica.

D'ordine del Responsabile del Centro Funzionale  
 Segretario Regionale LL.PP. e Protezione Civile  
 Ing. Mariano Carraro  
 Matteo Cecca

Struttura responsabile elaborazione: Direzione Regionale Difesa del Suolo  
 Per informazioni: ☎041 2792357 - ☎041 2792234 - Repertorio 348 3450015 ✉ dtesasuolo@regione.veneto.it  
 CENTRO FUNZIONALE DECENTRATO Sala operativa ☎041 2794012 - ☎041 2794016 - 4019 - ✉centro.funzionale@regione.veneto.it  
 Aggiornamento dell'avviso di criticità idrogeologica ed idraulica pubblicato su internet nel sito: <http://www.regione.veneto.it/avvisoCFD>

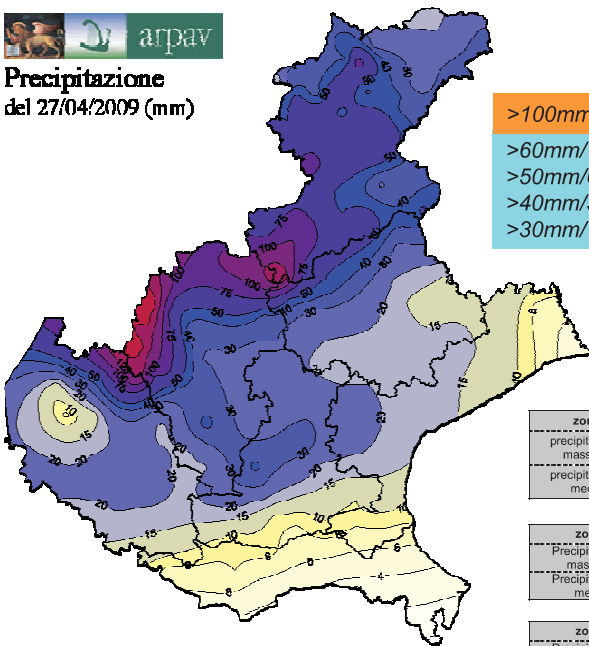


# Example: April, 28<sup>th</sup>-30<sup>th</sup> 2009

## Recorded rainfall



Precipitazione del 27/04/2009 (mm)



Nome stazione	Prov	1 ora	3 ore	6 ore	12 ore	24 ore	1 giorno	2 giorni	3 giorni	4 giorni
Turcati Recoaro	VI	22,2	50,4	81,2	138,2	243,2	174	313,8	361,8	401,4
Valpore (Valle di Seren)	BL	19	44,8	79,8	148,6	208,6	150,8	291,6	335,8	377
Rifugio la Guardia (Recoaro)	VI	20,6	47,4	68,8	129,6	227,4	168,6	288,2	326,8	363,6
Passo Xomo Posina	VI	17,2	43	77,4	135,2	204,2	158,2	257,2	308	335,8
Molini Leghi	VI	17,4	48,2	83,4	138,2	216,8	174	266	306,2	334
Contra' Doppio Posina	VI	19,4	51	84,8	142,6	201,8	159,2	254,4	297,8	323,4
Recoaro 1000	VI	12	32,4	60,2	108,2	170,2	129,2	222,4	272,2	311,8
Crespadoro	VI	18,8	54,6	98,6	170	222,4	130,6	253	283,6	308,4
Valli del Pasubio	VI	14,6	38,8	66	115,8	186,2	135,8	237,2	276,4	304,6
San Bortolo	VR	16	39,2	68,6	136,8	201,4	116,6	232,8	266	294,4
Castana (Arsiero)	VI	22	55,2	92	125	162,8	104,8	204	239,2	267,4
Marcesina	VI	10,6	29	52,2	91,8	145,4	111,2	182,2	207,8	230
Valdagno	VI	14,6	33,6	57,8	105	140,6	84,4	166	196,2	222,6
Col Indes (Tambre)	BL	18,6	52,4	88,6	126,2	146,6	116,4	165,4	206,8	221,8
Brustole' Vello d'Astico	VI	17	44	74,4	97,8	119,8	84,4	146,4	181,8	208
Consiglio Jac. Tramedere	BL	16,8	39	64,6	91,4	116,4	91	142,4	183	202,4
S. Antonio di Tortal	BL	13,4	36	54,8	88,6	118,8	70,2	140,2	183,6	199,4
Feltre	BL	12,8	25	45,2	60,8	117,2	99	139,4	176,2	193,6
Monte Avena	BL	12,4	33	59,2	98	132,6	93	153	178,6	190,4
Passo Santa Caterina Valdagno	VI	13,8	28,8	49,4	82	109,4	74,2	134,4	164,4	190,2
S. Andrea (Gosaldo)	BL	9	22,6	40,8	79,4	118,6	81,6	138	167,2	179,4
Astico a Pedescala	VI	14	37	60,8	82,6	102,2	70,2	120,4	153	175
Asiago (aeroporto)	VI	9	24,4	43,2	73	104,6	77,2	124	152	168,2

### 27 April 2009

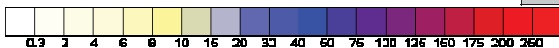
zona	Veneto A	Veneto B	Veneto C	Veneto D	Veneto E	Veneto F	Veneto G
precipitazione massima	151	174	131	23	44	50	20
precipitazione media	48	95	40	11	24	22	12

### 28 April 2009

zona	Veneto A	Veneto B	Veneto C	Veneto D	Veneto E	Veneto F	Veneto G
precipitazione massima	140,8	139,8	122,4	13,2	50	41,4	37,4
precipitazione media	34,5	68,2	31,6	7,1	22,0	30,0	30,0

### 29 April 2009

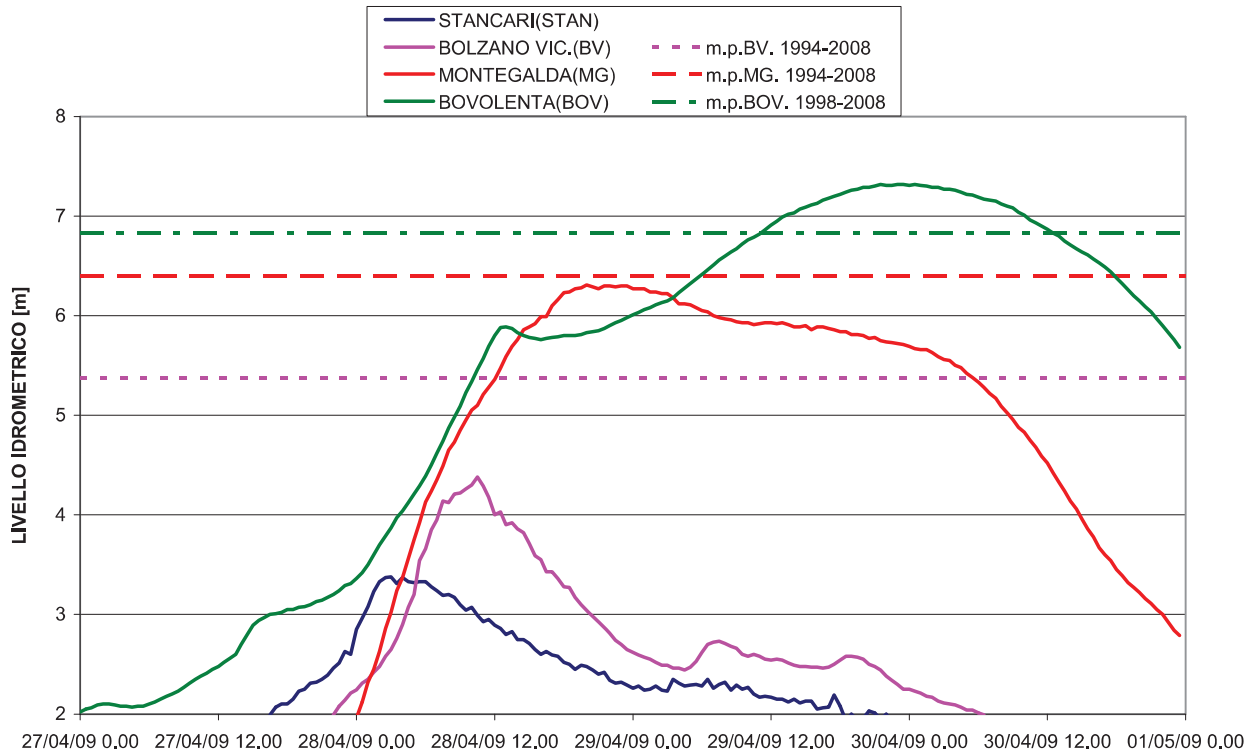
zona	Veneto A	Veneto B	Veneto C	Veneto d	Veneto e	Veneto f	Veneto F
precipitazione massima	44,2	59,8	30,6	26	40,6	42,6	25,8
precipitazione media	23,6	33,5	20,3	11,0	22,4	19,9	17,4



# Example: April, 28<sup>th</sup>-30<sup>th</sup> 2009



## Hydrometric response recorded from the hydrometers of the CFD network



# Example: April, 28<sup>th</sup>-30<sup>th</sup> 2009



## Some important rivers in Veneto



# Example: April, 28<sup>th</sup>-30<sup>th</sup> 2009

## THE ROTOLON LANDSLIDE (RECOARO TERME)



# Examples:

June, 5<sup>th</sup>-6<sup>th</sup> 2009

notice of adverse weather conditions →

REGIONE DEL VENETO
Centro Funzionale Decentrato

**AVVISO DI CONDIZIONI METEOROLOGICHE AVVERSE**

**Emissione:** 5 giugno 2009 ore: 13: 00 **Validità:** 05/06/2009 ore: 12.00 – 07/06/2009 ore: 18.00

**SINTESI**

**Tipologia di fenomeni:** precipitazioni diffuse su zone montane e pedemontane + attività temporalesca (anche sulla pianura)

**Durata evento:** da pomeriggio/sera di venerdì 05 fino a pomeriggio/sera di domenica 07. **Fase più intensa sabato 6**

**Zone più interessate:** zone montane e pedemontane e pianura nord orientale

**DESCRIZIONE**

**Situazione meteo:** l'arrivo di una perturbazione di origine atlantica determina un flusso instabile sud occidentale fino a sabato, con passaggio domenica della saccatura in quota associata ad una seconda fase di instabilità ma di minore entità

**Fenomeni previsti:**  
 nel pomeriggio sera di venerdì 5 precipitazioni locali in pianura, da sparse a diffuse in serata su zone montane e pedemontane, anche a carattere di rovescio o temporale.  
 Sabato 6 precipitazioni anche a carattere di rovescio e temporale, diffuse e localmente abbondanti su zone montane e pedemontane e pianura nord orientale, più sparse e di entità complessivamente minore sul resto della pianura (in particolare sulle zone meridionali). Localmente saranno possibili fenomeni temporaleschi intensi. Tendenza a diradamento dei fenomeni dalla serata a partire da sud ovest.  
 Domenica ancora precipitazioni sparse, a prevalente carattere di rovescio o temporale, ma di entità complessivamente inferiore rispetto a sabato. Miglioramento in serata  
 Da Venerdì a Sabato sera venti forti in quota da sudovest. In pianura venti in genere moderati meridionali, a tratti anche sostenuti sulle zone meridionali.

**Osservazioni:** specie sabato sulle zone montane e pedemontane saranno presenti sia precipitazioni diffuse, anche persistenti, sia fenomeni a carattere di rovescio o temporale.

**QUANTITATIVI DI PRECIPITAZIONE**

Dalle ore 00 alle 24 del 05 giugno	Dalle ore 00 alle 24 del 06 giugno	Dalle ore 00 alle 24 del 07 giugno
Generalmente scarsi (0-20 mm/24h), localmente moderati (20-60 mm/24h) sulle zone montane e pedemontane.	- contenuti (20-60 mm/24h) sulle zone montane, pedemontane e pianura nord orientale, solo localmente abbondanti (60-100 mm/24h) su zone montane e pedemontane. - generalmente scarsi (0-20 mm/24h) sul resto della pianura, localmente contenuti (20-60 mm/24h).	Generalmente scarsi (0-20 mm/24h), solo localmente contenuti (20-60 mm/24h) in corrispondenza dei rovesci o temporali più intensi.
<b>Note:</b> precipitazioni più probabili dal tardo pomeriggio/sera.		

**Classi di precipitazione in 24h (mm):** scarsa (0-20), contenuta (20-60), abbondante (60-100), molto abbondante (100-150), molto elevata (>150mm).

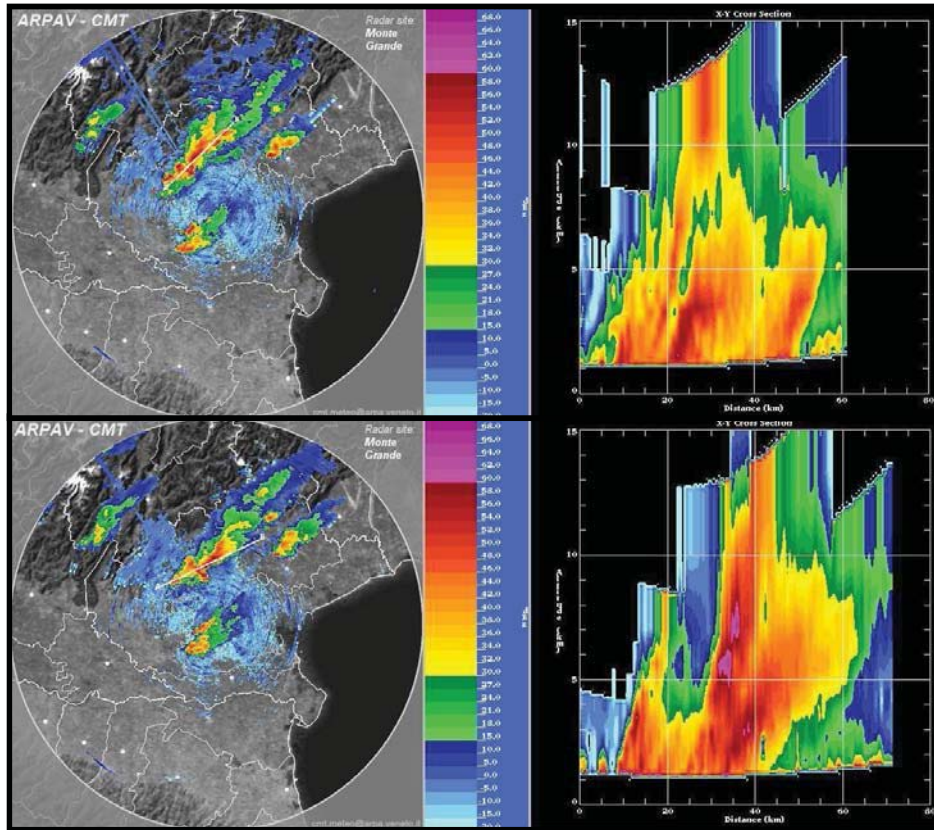
Il Responsabile del Centro Funzionale  
 Segretario Regionale LL.PP. e Protezione Civile

Ing. Mariang Cavaro

**Struttura responsabile elaborazione:** ARPAV - Dipartimento per la Sicurezza del Territorio - Centro Meteorologico di Teolo  
**Per informazioni:** Sala operativa ☎049 9999128 (Centrale) ☎049 9999111 - ☎049 999135 - Repetibile 335 709173006  
 o3 onfo:55@arpa.secrato.it  
**CENTRO FUNZIONALE DECENTRATO** Sala operativa ☎041 2794012 - ☎041 2794016 - 4019 - CBcentro.funzionale@regione.veneto.it  
 Avviso di condizioni meteorologiche avverse pubblicato su internet nel sito: <http://www.regione.veneto.it/avvisi/CFD>

# Example: April, 5<sup>th</sup>- 6<sup>th</sup> 2009

Radar images of the tornado in Riese Pio X





# Example: June, 5<sup>th</sup>- 6<sup>th</sup> 2009

Damages caused by the tornado in Riese Pio X



# Examples: 18 of July 2009

Expected criticality →





Centro Funzionale Decentrato

**AVVISO DI CRITICITÀ IDROGEOLOGICA ED IDRAULICA**

**Emissione: 16/07/09 ore: 14:00**

**PREVISIONE METEO:** dalla mattinata del 17 crescente probabilità di rovesci/temporali a partire dai settori montani/pedemontani occidentali in successiva estensione verso nord-est, dalla sera fenomeni sparsi anche su pianura centro-settentrionale. Fase più intensa tra la sera del 17 e il mattino del 18 con probabili temporali di forte intensità (grandinate, forti raffiche di vento, rovesci intensi). Miglioramento dal pomeriggio di sabato a partire dai settori occidentali.



**SITUAZIONE ATTUALE:** nessuna criticità sul territorio regionale.

CRITICITÀ PREVISTA				
Da: venerdì 17/07/2009 ore 14:00 A: sabato 18/07/2009 ore 14:00				
ZONE DI ALLERTAMENTO			CRITICITÀ IDROGEOLOGICA	CRITICITÀ IDRAULICA
Vene-A	BL	Alto Piave	ORDINARIA	ASSENTE
Vene-B	VI-BL-TV	Alto Brenta-Bacchigione	ORDINARIA	ASSENTE
Vene-C	VR-VI	Adige-Garda e monti Lessini	ORDINARIA	ASSENTE
Vene-D	RO-VR-PD-VE	Po, Fissero-Tartaro-Canabianco e Basso Adige	ORDINARIA	ASSENTE
Vene-E	PD-VI-VR-VE-TV	Basso Brenta-Bacchigione	ORDINARIA	ASSENTE
Vene-F	VE-TV-PD	Basso Piave. Site e Bacino sciolante in laguna	ORDINARIA	ASSENTE
Vene-G	VE-TV	Livenza, Lemene e Tagliamento	ORDINARIA	ASSENTE


**VALUTAZIONE DELLA SITUAZIONE IDROGEOLOGICA ED IDRAULICA:** Il verificarsi di eventi a carattere temporalesco localmente intensi potrebbe creare disagi alla rete idrografica minore del territorio interessato da tali fenomeni. Per quanto riguarda i fenomeni franosi si segnala la possibilità d'innesco di eventi di colata rapida nelle zone di allertamento VENE-A, VENE-B, VENE-C.

**NOTE:** E' garantito il servizio di reperibilità H24. Il Centro Funzionale Decentrato seguirà l'evoluzione dell'evento e si riserva la possibilità di emettere un aggiornamento del presente avviso in caso di peggioramento delle previsioni.

Ai diretti destinatari del presente messaggio si comunica che la ricevuata di trasmissione dell'invio a mezzo fax rappresenterà, per questa Struttura, la certificazione dell'avvenuta notifica.

D'ordine del  
Responsabile del Centro Funzionale  
Segretario Regionale LL.PP. e Protezione Civile

Ing. Mariano Carraro



CFD/MC

**Struttura responsabile elaborazione:** Direzione Regionale Difesa del Suolo

Per informazioni: ☎041 2792257 - ☎041 2792254 - Reperibile 347 7822150 - ✉ [dir@assuolo@regione.veneto.it](mailto:dir@assuolo@regione.veneto.it)

CENTRO FUNZIONALE DECENTRATO Sala operativa ☎041 2794012 - ☎041 2794016 - 4019 - ✉ [centro.funzionale@regione.veneto.it](mailto:centro.funzionale@regione.veneto.it)

Aggiornamento dell'avviso di criticità idrogeologica ed idraulica pubblicato su internet nel sito: <http://www.regione.veneto.it/avvisi/CFD/>

UNITA' DI PROGETTO PROTEZIONE CIVILE - Sala operativa CO R.EM. 800960009 - ☎041 2794013 [sala.operativa@regione.veneto.it](mailto:sala.operativa@regione.veneto.it)



## Example: 18<sup>th</sup> of July 2009 THE DEBRIS FLOW OF "BORCA DI CADORE"



# Conclusions



- *The main goal of the CFD is to use prevention as a fundamental tool for a correct emergency assessment;*
- *It is essential to constantly inform the addressees of CFD messages about how to interpret the notices and what actions must correspond to different levels of criticality;*
- *The CFD operates a regional early warning function that alerts to a particular hazard/risk, therefore becomes essential that all municipalities adopt as soon as possible appropriate Municipal Civil Protection Plans;*
- *The CFD of Veneto Region is ending its start-up period and will spend parts of the near future to improve the service given to the end users.*



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**Thanks for the attention**

**FOR MORE INFORMATIONS:**

[mariano.carraro@regione.veneto.it](mailto:mariano.carraro@regione.veneto.it)

[centro.funzionale@regione.veneto.it](mailto:centro.funzionale@regione.veneto.it)



## 話題 2: 危機管理体制の事例

### 3.5 「2009 年ラクイナ地震のその後－ 緊急対応とその後の対応における技術的かつ学術的活動」

マウロ・カーディナリ

国家研究評議会水文地質災害研究所研究員

International Symposium on  
 "Risk Management and Governance to Cope with Natural Disasters"  
 Tokyo, 27<sup>th</sup> October 2009

**IRPI**

## The 2009 l'Aquila Earthquake Sequence

### Technical and Scientific Activities in the Emergency and Post-Emergency Phases

**Mauro Cardinali**  
 Research Institute for Geo-Hydrological Protection  
 (CNR-IRPI, Perugia, Italy)

[Mauro.Cardinali@irpi.cnr.it](mailto:Mauro.Cardinali@irpi.cnr.it)

**IRPI THE 2009 L'AQUILA EARTHQUAKE SEQUENCE**

9 / 4 / 2009  
 $M_L = 5.1$

6 / 4 / 2009  
 $M_w = 6.3, M_L = 5.8$   
 Depth = 9.5 km

7 / 4 / 2009  
 $M_L = 5.3$   
 Depth = 15 km

Rockfall at Fossa


Apr 6, 2009 03:32 CET  
 Apr 22, 2009  
 Aug 23, 2009  
 Aug 24, 2009  
 Aug 25, 2009

Source: Italian National Geophysical Institute

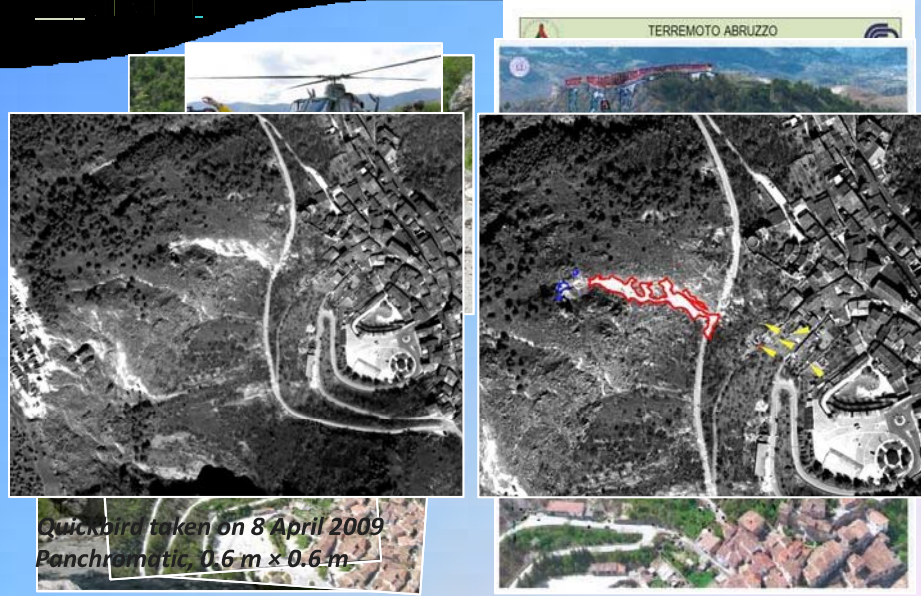
[Mauro.Cardinali@irpi.cnr.it](mailto:Mauro.Cardinali@irpi.cnr.it) 2/16

## MAIN ACTIVITIES


- Mapping of earthquake' ground effects
- Site evaluation for new settlements
- Rock fall hazard assessment
- Forecast of rainfall induced landslides

 [Mauro.Cardinali@irpi.cnr.it](mailto:Mauro.Cardinali@irpi.cnr.it) 3/16





## MAPPING OF GROUND EFFECTS







*QuickBird taken on 8 April 2009  
Panchromatic, 0.6 m x 0.6 m*


 [Mauro.Cardinali@irpi.cnr.it](mailto:Mauro.Cardinali@irpi.cnr.it) 4/16

## MAPPING OF GROUND EFFECTS

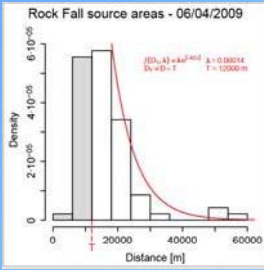
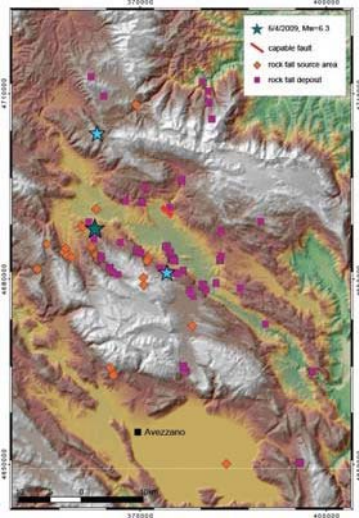
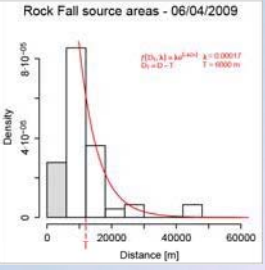





Area investigated	1260 km <sup>2</sup>
Number of landslides	> 150
Landslide type	Rockfall
Other types	Topple







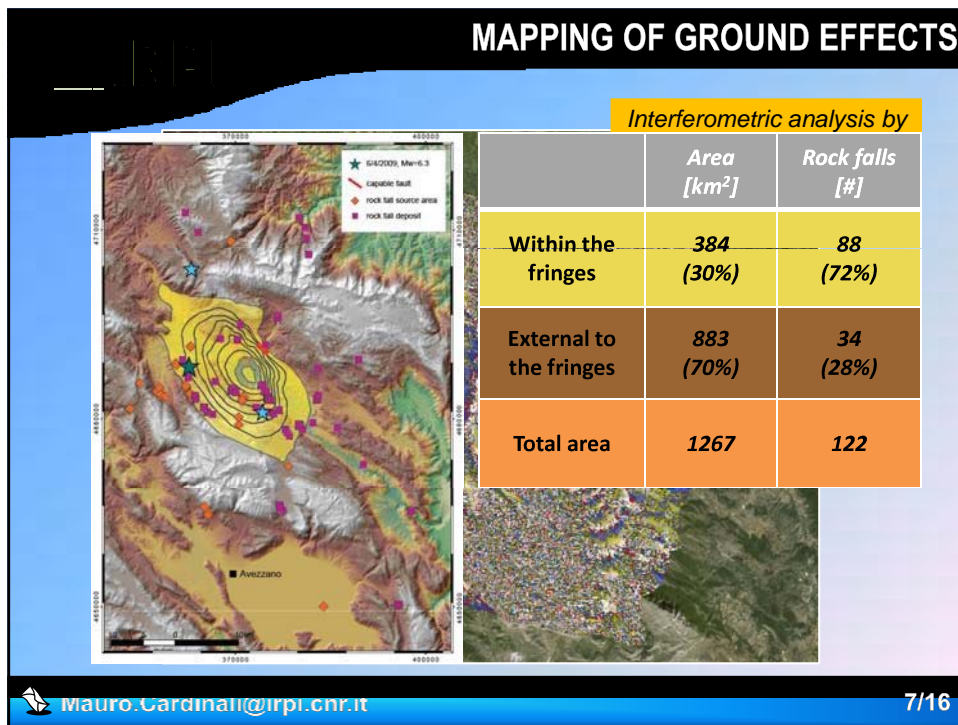

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5/16

## MAPPING OF GROUND EFFECTS


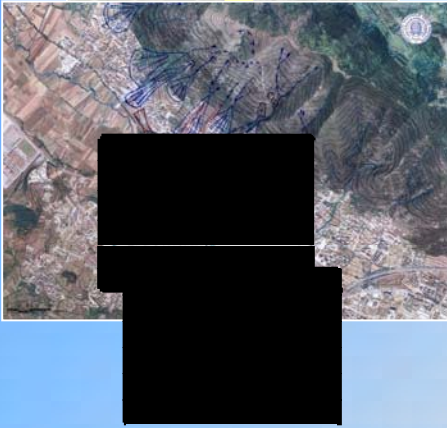




Max. Distance	25 km
---------------	-------



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6/16



## SITE EVALUATION FOR NEW SETTLEMENTS

PROCEDURE		
1	Town planners	Proposed areas
		Photo-interpretation and field survey
		Geomorphological mapping
		Mapping of suitable areas
3	IRPI	Formal assessment and report to the Civil Protection Dept.

 Mauro.Cardinali@irpi.cnr.it
9/16

## SITE EVALUATION FOR NEW SETTLEMENTS

PROPOSED SITES

GEOMORPHOLOGICAL SUITABLE SITES

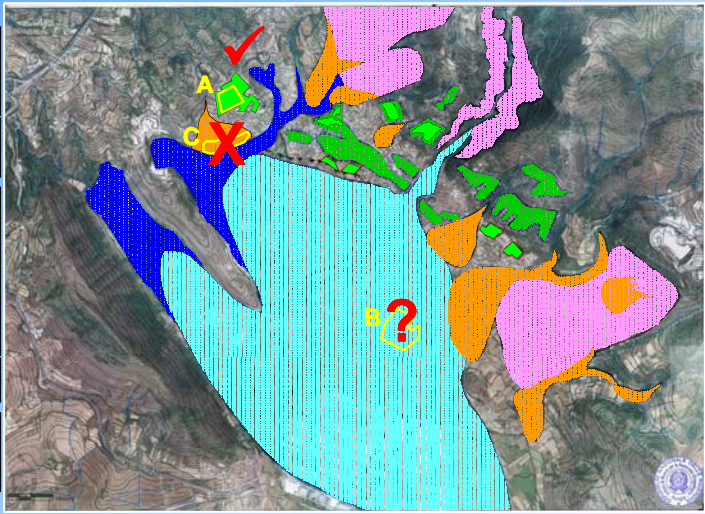
LANDSLIDE


DEBRIS CONE

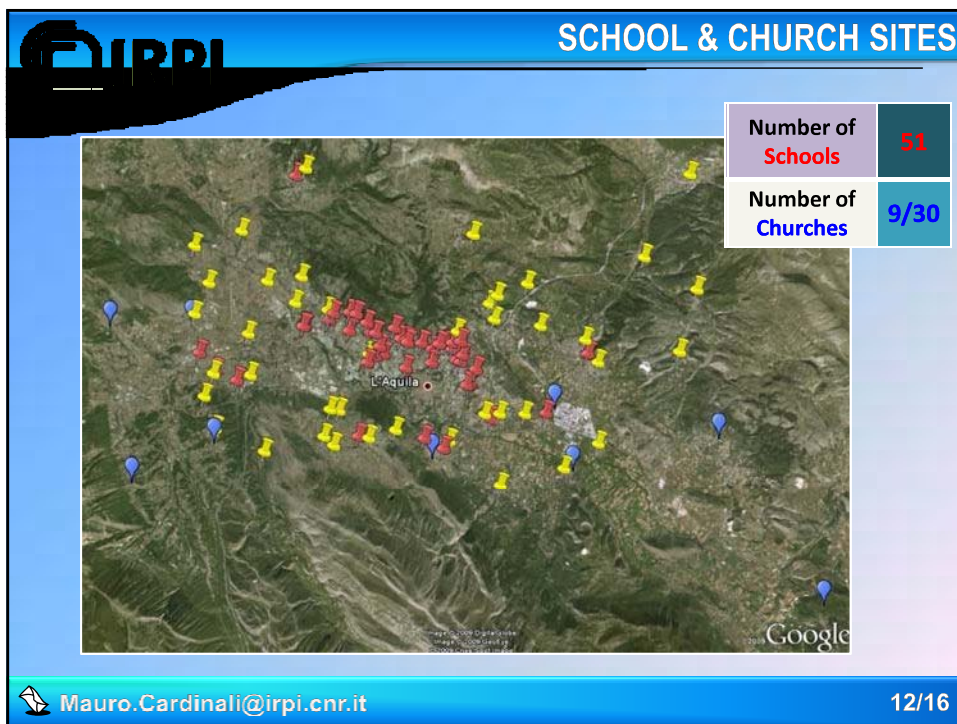
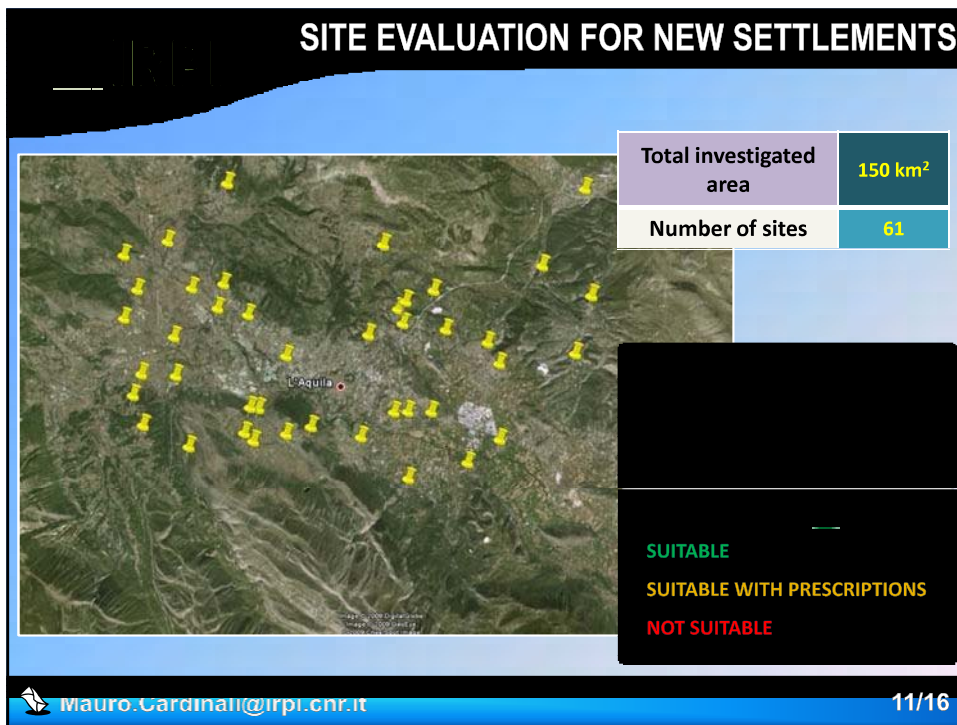
ALLUVIAL FAN

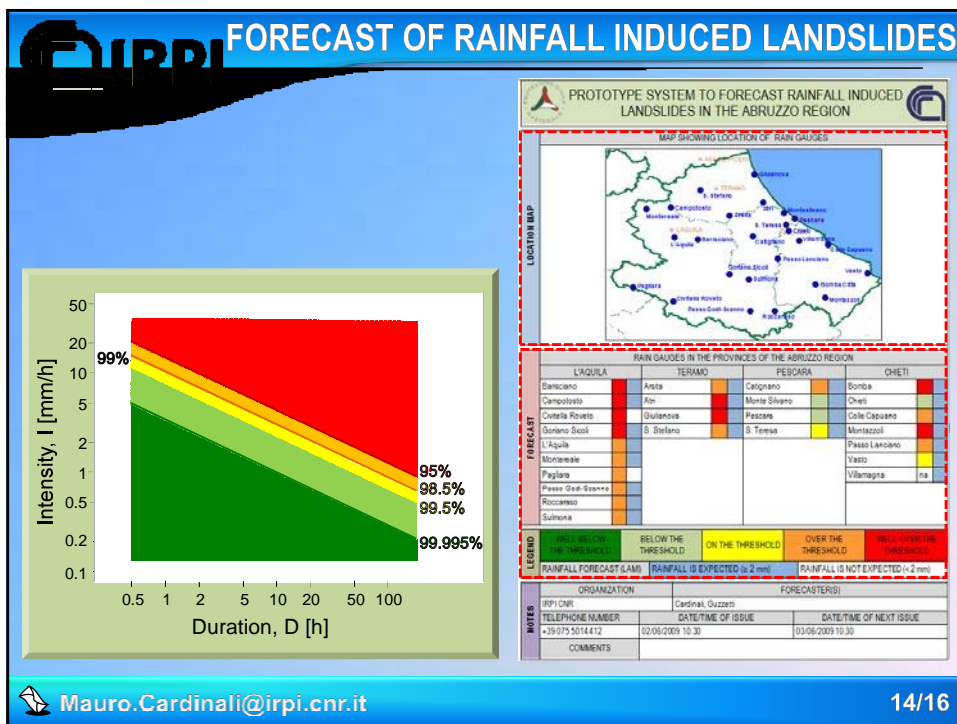
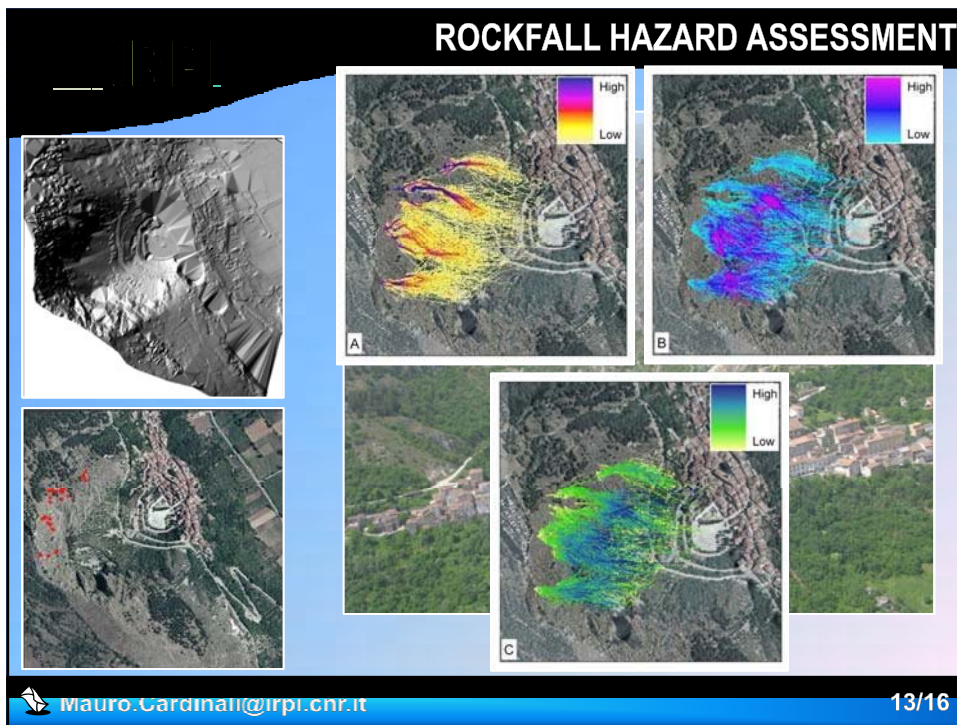
ALLUVIAL PLANE

TERRACE



 Mauro.Cardinali@irpi.cnr.it
10/16







## CONCLUSIONS

- ▶ The l'Aquila 2009 earthquake sequence *triggered primarily rock falls*.
- ▶ The *density* of slope failures *decreases* away from the epicenters following *exponential laws* that is *compatible with previous studies*
- ▶ The majority of the slope failures occurred *where surface deformation* measured by DIn-SAR *was largest*.
- ▶ The *procedure* for the *site evaluation* for new settlements is *effective and operative*
- ▶ Rock fall *hazard* assessment and *bulletins* for the possible *occurrence of landslides* turn out to be useful in the post-emergency phase
- ▶ We *believe that these techniques can be applied with success in other Natural Disasters*, in Italy and elsewhere.

mauro.Cardinali@irpi.cnr.it 15/16

## Thank you for your attention

P. Allasia, L. Antronico, F. Ardizzone, M. Bado, V. Balducci,  
L. Borselli, M.T. Brunetti, F. Fiorucci, D. Giordan, F. Godone,  
F. Guzzetti, G. Iovine, G. Lollino, P. Lollino, F. Luino, A. Mondini,  
M. Parise, M. Rossi, P. Reichenbach, M. delle Rose, S. Silvano

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## 話題 2: 危機管理体制の事例

### 3.6 「平成 20 年岩手宮城内陸地震における TEC-FORCE 活動について」

小竹 利明 東北地方整備局河川部河川計画課 建設専門官



## 岩手・宮城内陸地震の概要

【発生日時】平成20年6月14日 8時43分

【場 所】岩手県内陸南部の深さ8km

【規 模】M7.2

【最大震度】6強(宮城県栗原市、岩手県奥州市)

【被害の特徴】

- 中山間地における土砂災害の被害が甚大  
(大規模な河道閉塞(天然ダム)が15箇所形成)
- 一方、震度の割には住宅被害は少なかった。



▲土石流の直撃を受けた旅館



▲大規模な地すべりが発生



▲大規模な河道閉塞(天然ダム)

## 地震発生直後の国土交通省の災害対策

- 6月14日(土)
  - 8:43 地震発生(M7.2)
  - 10:00 防災ヘリコプター(みちのく号)飛行開始
  - 13:20 **TEC-FORCE(先遣隊)調査開始**
- 6月15日(日)
  - 7:00 **土研、国総研による現地調査開始**
  - 10:00 **TEC-FORCE(土砂災害対策班)が調査開始**
  - 11:00 迫川、磐井川にて11箇所の河道閉塞確認
- 6月16日(月)
  - 岩手・宮城県が国交省へ河道閉塞緊急対策を要請
  - 7:00 **TEC-FORCE(道路調査班)が調査開始**
  - TEC-FORCE(被災建築物調査班)が調査開始**
- 6月17日(火) 直轄砂防災害関連緊急事業実施  
(約25億円 磐井川1箇所、迫川2箇所)
- 6月21日(土) 直轄砂防災害関連緊急事業実施  
(約18億円 磐井川1箇所、迫川2箇所)
- 6月24日(火) 直轄砂防災害関連緊急事業実施  
(約1億円 迫川1箇所)
- 7月 9日(水) 直轄砂防災害関連緊急事業実施  
(約18億円 迫川2箇所)



ヘリ調査



専門家の天然ダム調査

2

## 緊急災害派遣隊(TEC-FORCE)

Technical Emergency Control Force

- 地震、水害・土砂災害等から**国民の生命と財産を守ることは国の基本的責務**
- 人員・資機材の派遣体制等の充実**を図り、危機管理体制を強化

→平成20年度に創設

### 活動内容

- **被災状況の迅速な把握**
- **社会基盤施設の早期復旧**
  - ・初動対応の迅速化
  - ・専門チームによる集中対応
  - ・復旧対策に関する技術指導の充実・強化
- **二次災害の防止**
  - ・被災箇所に対する高度な技術指導
  - ・応急対策(立案・実施)
  - ・災害危険度予測(避難判断)
- **その他災害応急対策**



TEC-FORCE出発式



TEC-FORCE調査

3

## TEC-FORCE (先遣隊・ヘリ調査) 活動内容

<p>6/14(土) TEC-FORCE (先遣隊) ヘリ調査開始</p>		<p>小川原地区 ↑</p> <p>↑</p> <p>追川</p>
<p>6/15(日) 前日からのヘリ調査を基に、下流保全施設(家屋等)に影響のあると思われる規模の河道閉塞(天然ダム)箇所を11箇所選定</p>		<p>市野々原地区</p>
<p>6/16(月) 河道閉塞3箇所が、直轄災害関連事業に採択</p>		<p>湯浜地区</p>
<p>6/17以降 その後もヘリ調査を続け、合計15箇所の危険な河道閉塞を発見し、そのうち9箇所が直轄災害関連事業に採択</p>		<p>4</p>

## ヘリ調査で見つかった河道閉塞(天然ダム)



The map displays the course of the river (追川) and its tributaries (警井川, 湯井川). Red circles and lines indicate 15 specific locations of natural dams identified during the helicopter survey. Each location is accompanied by a small data table and an aerial photograph showing the dam's structure. The data tables include the following information:

- 箇所名 (Location Name)
- 河川番号 (River Number)
- 河川名称 (River Name)
- 河川延長 (River Length)
- 河川幅員 (River Width)
- 河川流量 (River Discharge)
- 河川流速 (River Velocity)
- 河川水位 (River Water Level)
- 河川水深 (River Water Depth)
- 河川河床 (River Bed)
- 河川河床高 (River Bed Elevation)
- 河川河床傾斜 (River Bed Slope)
- 河川河床形状 (River Bed Shape)
- 河川河床材質 (River Bed Material)
- 河川河床粒径 (River Bed Particle Size)
- 河川河床粗度 (River Bed Roughness)
- 河川河床摩擦係数 (River Bed Friction Coefficient)
- 河川河床摩擦係数(下流側) (River Bed Friction Coefficient (Downstream))
- 河川河床摩擦係数(上流側) (River Bed Friction Coefficient (Upstream))
- 河川河床摩擦係数(平均) (River Bed Friction Coefficient (Average))
- 河川河床摩擦係数(標準偏差) (River Bed Friction Coefficient (Standard Deviation))
- 河川河床摩擦係数(最大値) (River Bed Friction Coefficient (Maximum))
- 河川河床摩擦係数(最小値) (River Bed Friction Coefficient (Minimum))
- 河川河床摩擦係数(中央値) (River Bed Friction Coefficient (Median))
- 河川河床摩擦係数(四分位) (River Bed Friction Coefficient (Quartile))
- 河川河床摩擦係数(百分位) (River Bed Friction Coefficient (Percentile))
- 河川河床摩擦係数(相対標準偏差) (River Bed Friction Coefficient (Relative Standard Deviation))
- 河川河床摩擦係数(相対標準偏差(下流側)) (River Bed Friction Coefficient (Relative Standard Deviation (Downstream)))
- 河川河床摩擦係数(相対標準偏差(上流側)) (River Bed Friction Coefficient (Relative Standard Deviation (Upstream)))
- 河川河床摩擦係数(相対標準偏差(平均)) (River Bed Friction Coefficient (Relative Standard Deviation (Average)))
- 河川河床摩擦係数(相対標準偏差(標準偏差)) (River Bed Friction Coefficient (Relative Standard Deviation (Standard Deviation)))
- 河川河床摩擦係数(相対標準偏差(最大値)) (River Bed Friction Coefficient (Relative Standard Deviation (Maximum)))
- 河川河床摩擦係数(相対標準偏差(最小値)) (River Bed Friction Coefficient (Relative Standard Deviation (Minimum)))
- 河川河床摩擦係数(相対標準偏差(中央値)) (River Bed Friction Coefficient (Relative Standard Deviation (Median)))
- 河川河床摩擦係数(相対標準偏差(四分位)) (River Bed Friction Coefficient (Relative Standard Deviation (Quartile)))
- 河川河床摩擦係数(相対標準偏差(百分位)) (River Bed Friction Coefficient (Relative Standard Deviation (Percentile)))

## TEC-FORCE (地上調査) 活動内容

- ・土木技術等に精通し、即戦力となる職員354名を派遣
- ・土砂災害危険箇所緊急点検、道路・橋梁点検等を迅速に実施

土砂災害



被災建物・下水道  
(応急危険度判定)



道路・橋梁



6

## TEC-FORCE 土砂災害危険箇所緊急点検

**緊急点検とは**

目的：災害発生後の降雨等により土砂災害発生の危険性が懸念されることから、**2次災害防止に役立てる**ことを目的として実施するもの

点検範囲：土砂災害危険箇所とその周辺箇所

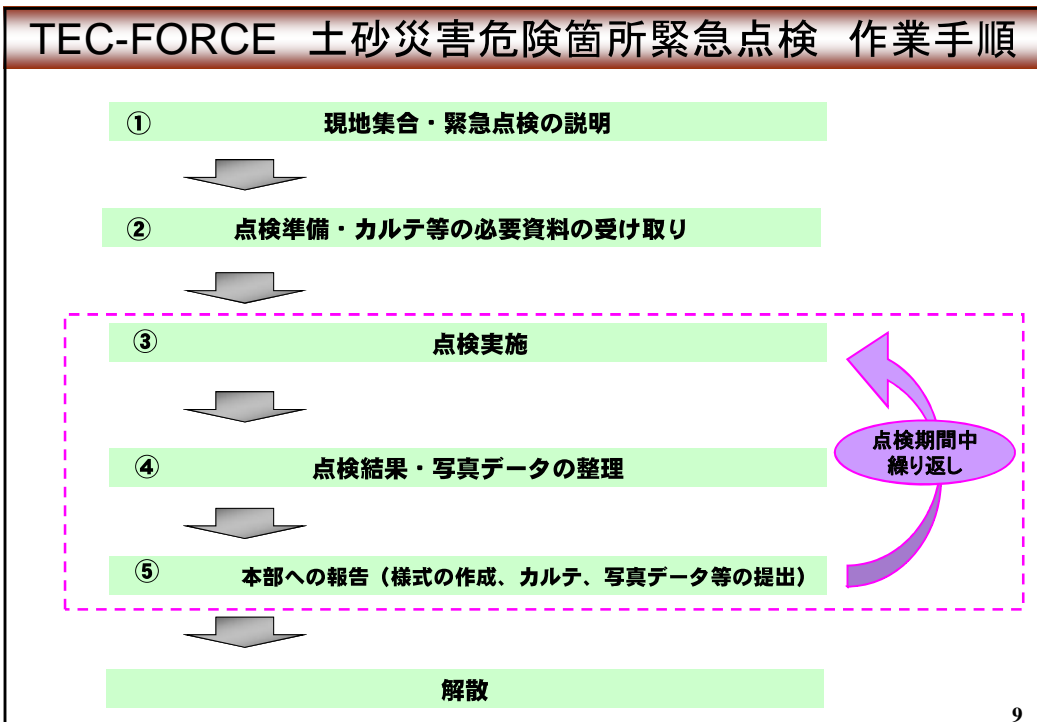
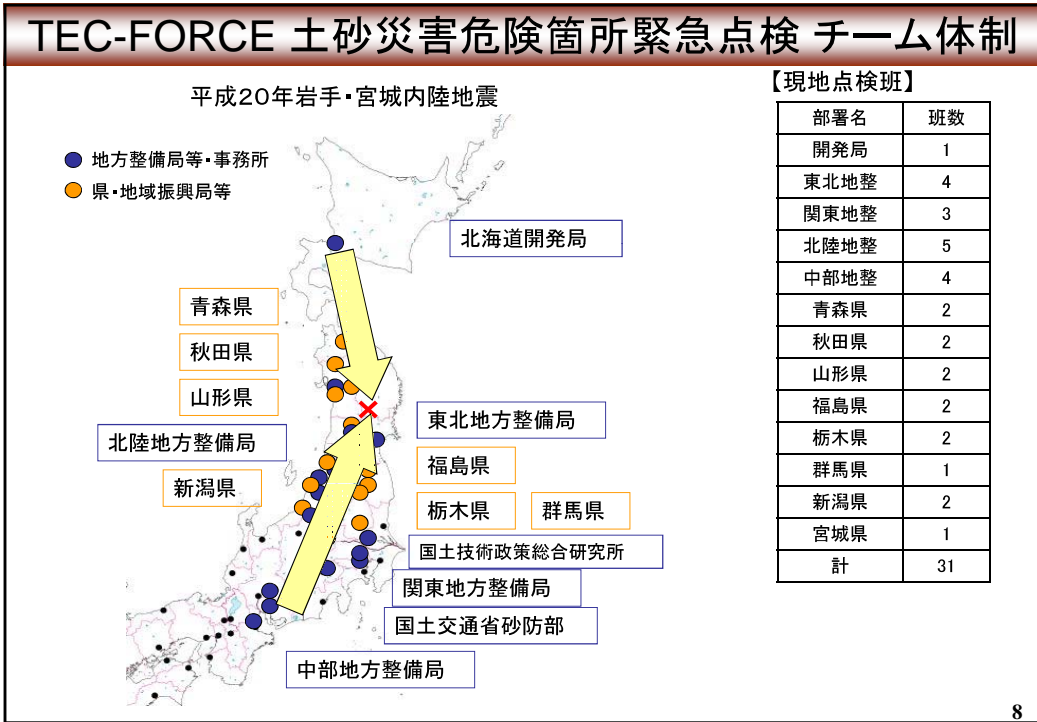
点検主体：国土交通省地方整備局、事務所、都道府県

**緊急点検の流れ**

```

    graph LR
      A[災害発生] --> B[ヘリコプターによる調査等]
      A --> C[砂防関連施設調査]
      B --> D[点検班の確保・支援チームの結成]
      D --> E[緊急点検]
      E --> F[危険度A 応急対応]
      E --> G[危険度B 再調査]
      E --> H[危険度C 緊急性低い]
  
```

7



## 点検事項(急傾斜地崩壊危険箇所の例)

危険箇所の諸元

危険箇所の状況

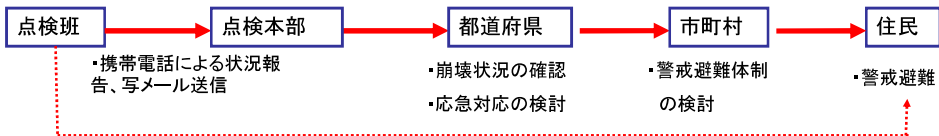
判定結果

所見

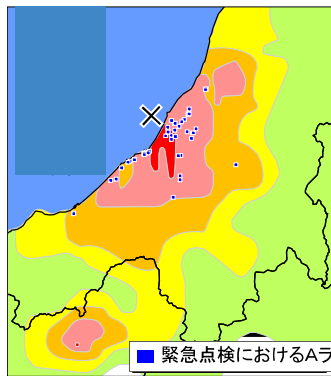
(箇所番号 自然斜面・人工斜面 163B1002) 急傾斜地の点検表(緊急調査) 班名: 3班 天候: 晴 作成日: 平成20年6月15日/16時10分	
点検場所	選択項目
1. 点検場所	① 自然斜面 ② 切土のり面 ③ 盛土のり面
2. 斜面の区分	① 自然斜面 ② 切土のり面 ③ 盛土のり面
3. 斜面の状況	高さ 6.2 m 勾配 7.0 度
4. 勾配の範囲による 新たな状況の有無	① あり (② 無し) ③ 不明
5. 対策施設の有無	① あり ② 無し
6. 変位の状況	① 転石、浮石が多い ② 亀裂が多い箇所 ③ 盛土のり面 ④ 盛土(自然、人工) ⑤ 付着(土、草) ⑥ その他
調査項目	
① 斜面崩壊の有無	有・無
② 斜面上部・中部の段差や陥凹、開口亀裂	有・無
③ 斜面下部の崩れみや、のり面築造工事のほらみ	有・無
④ のり面への小石型や、斜面内の転石・浮石(傾斜角)	有・無
⑤ 小崩れ、崩落、オーバーハング等	有・無
⑥ 湧水量の増加、減少	有・無
⑦ 新築の湧水箇所発生、湧水色の変化(色)	有・無
⑧ レーピング等の有無	有・無
⑨ 対策施設の有無	有・無
⑩ その他施設の有無	有・無
⑪ 家屋被害(空室、戸、半壊)	有・無
総合評価	A B C
所見	斜面上部に H=2m, W=2m, L=20m 程度の 老朽な亀裂が確認され、地味腐食の恐れは危惧が あり、このため、この箇所は危険箇所と見做す。 斜面下部には、家屋が崩壊し、地味腐食の恐れは あり、このため、この箇所は危険箇所と見做す。 このため、早急に対策を講ずる必要がある。

## 判定結果がAの場合の対応

Aランク箇所発見後、直ちに情報伝達



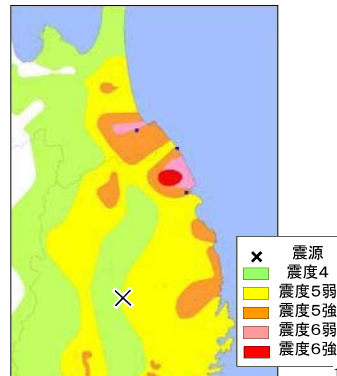
H19新潟県中越沖地震 (2007年7月16日)



H20岩手・宮城内陸地震 (2008年6月14日)



H20岩手沿岸北部地震 (2008年7月24日)



× 震源  
 震度4  
 震度5弱  
 震度5強  
 震度6弱  
 震度6強

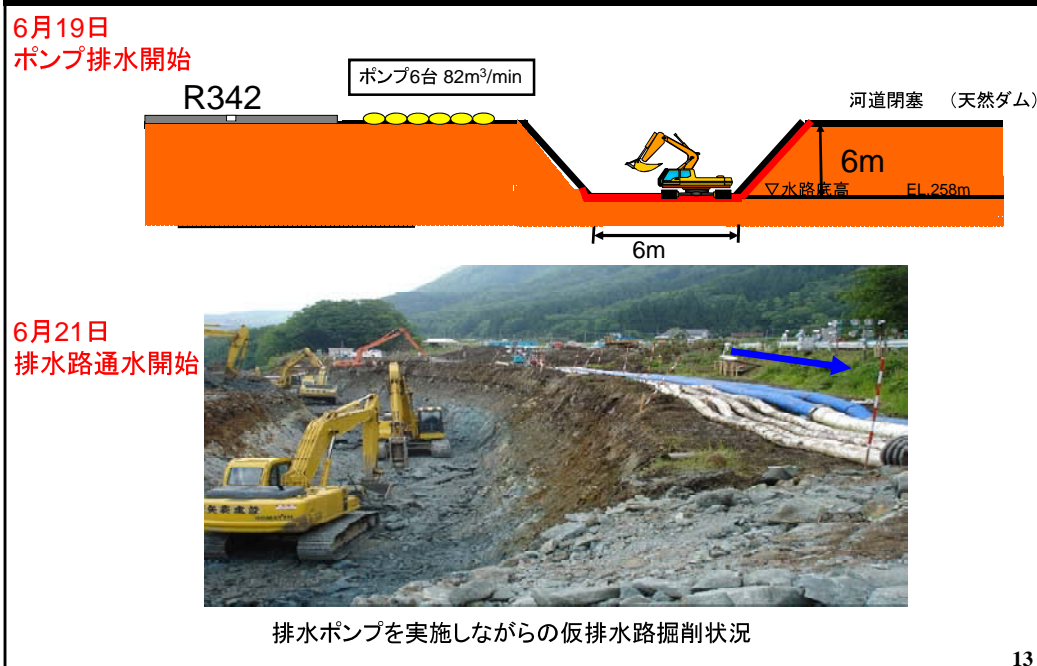
緊急点検におけるAランク箇所



**市野々原地区河道閉塞の緊急対応<排水ポンプ・仮排水路の緊急整備>**



**仮排水路の開削 (発災7日後に完成・通水開始)**

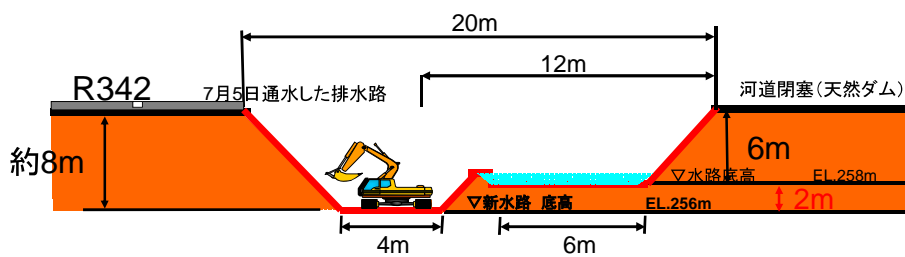


### 排水ポンプ・仮排水路の作業状況



14

### 仮排水路の拡幅（発災後 21 日後に完成・通水開始）



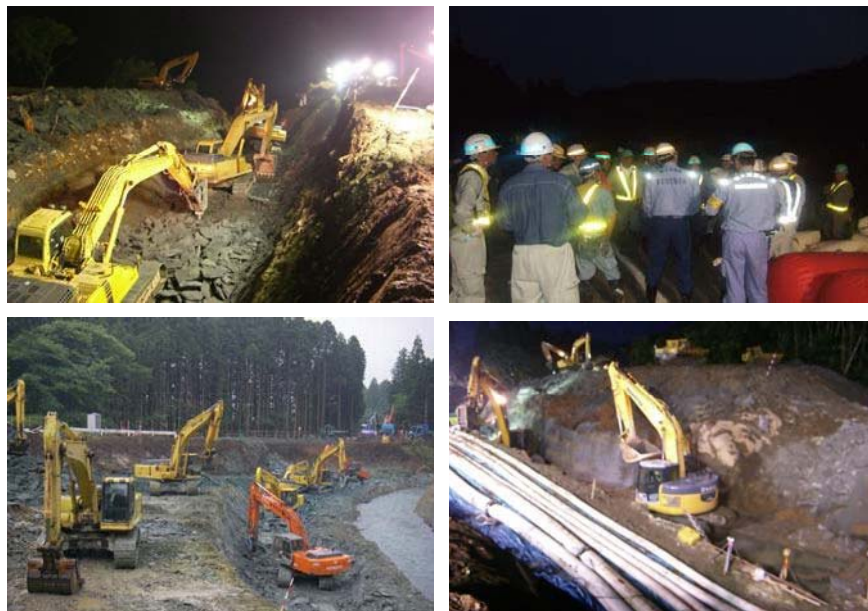
断面拡幅掘削をしながら、仮排水路を流下する磐井川



完成した断面拡幅部を流下する磐井川

15

## 仮排水路拡幅の作業状況



16

## まとめ

- ・TEC-FORCEは平成20年度に創設され、岩手宮城内陸地震が初めての派遣
- ・TEC-FORCE活動により、迅速な被災箇所の把握が可能
- ・被災箇所把握後の迅速な応急対策により、河道閉塞の決壊等の二次災害は発生せず

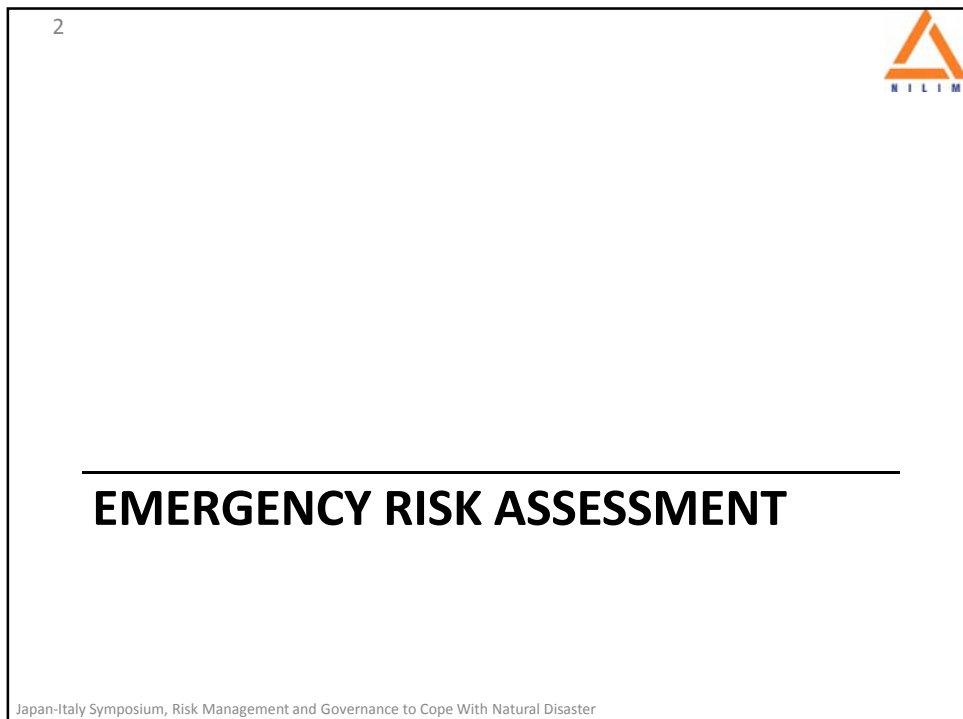
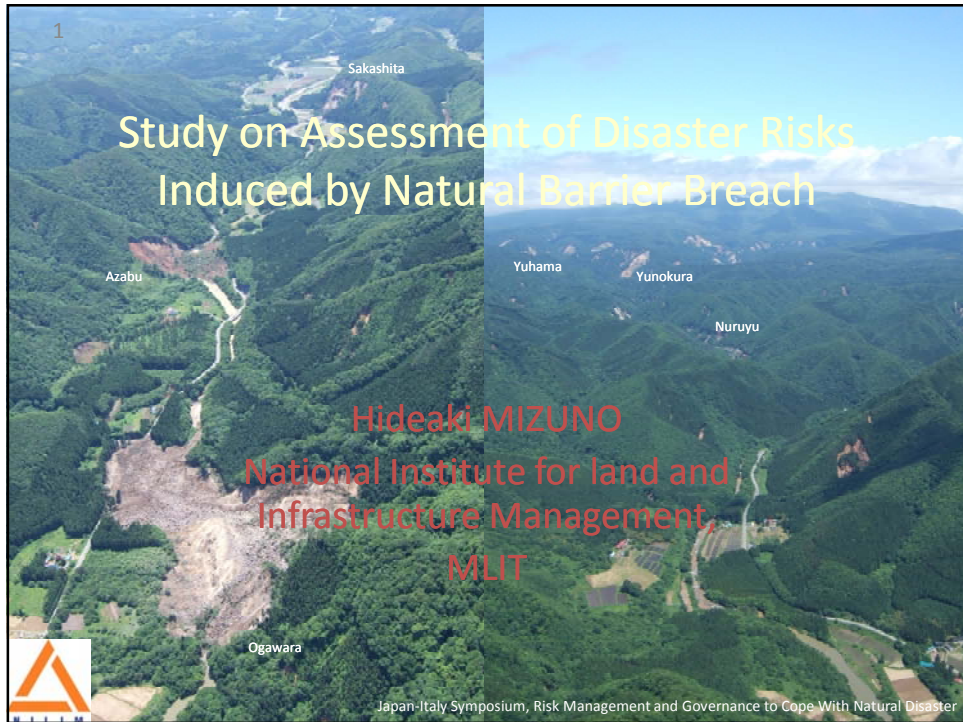
17

### 話題 3: 危機管理体制とリスク評価に関する最近の研究成果

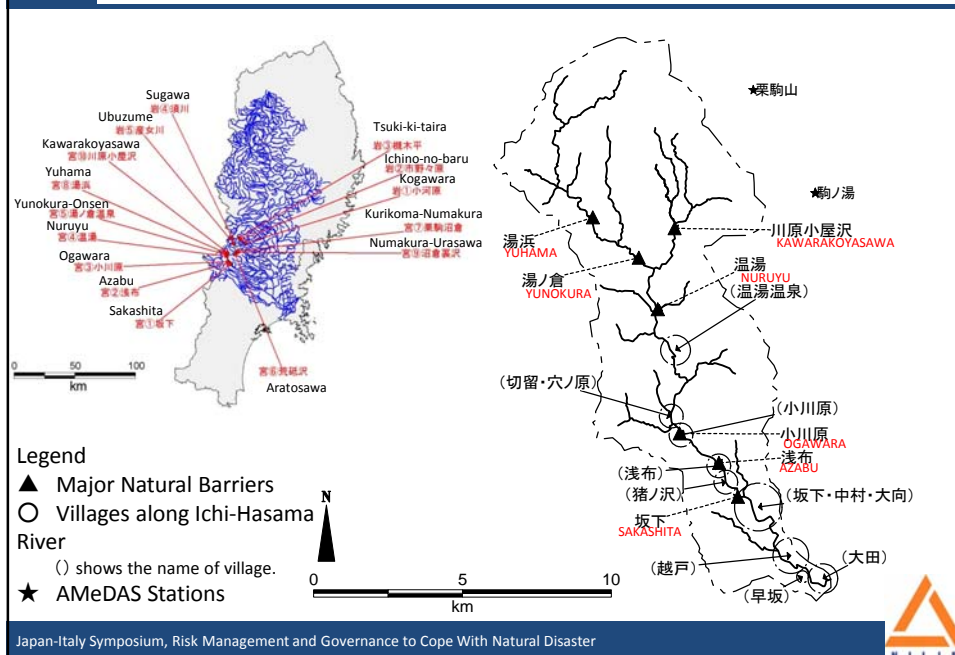
#### 3.7 「平成 20 年岩手宮城内陸地震における危険度評価について」

水野 秀明 国土技術政策総合研究所

危機管理技術研究センター一砂防研究室 主任研究官



### 3 Location of Natural Barriers



### 4 Location and Position of Natural Barriers

Place	Position		Dimension		
	Longitude [deg.]	Latitude [deg.]	Height [m]	Width [m]	Long [m]
Yuhama	140.7458500	38.9044833	45	50	1200
Yunokura	140.7636167	38.8923167	20	52.5	630
Kawarakoyasawa	140.7774833	38.9011833	30	50	600
Nuruyu	140.7709833	38.8767667	6	40	820
Ogawara	140.7794333	38.8393333	10	30	580
Azabu	140.7946833	38.8304667	8	40	210
Sakashita	140.8020333	38.8202667	2.9	12.6	80

As of June 25, 2008

## 5 Assumed Process of Breach

- Following processes are assumed in case of the emergency risk assessment:
  1. Over-topping – Quick erosion type
  2. Seepage – Sliding type

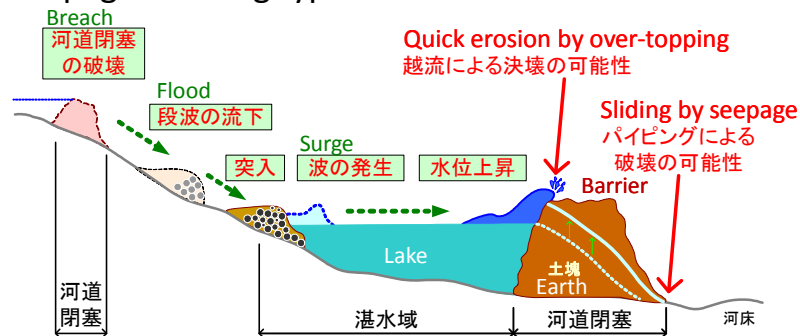


Fig. Conceptual diagram of the process of natural barrier breach

Japan-Italy Symposium, Risk Management and Governance to Cope With Natural Disaster



## 6 Results of the Emergency Risk Assessment -1-

Place	Dimension			Process of breach			Estimated peak discharge [m <sup>3</sup> /s]	
				Days for breach			Based on the monitored incoming flow rate	Based on the past record of maximum 24 hours rainfall
	H[m]	W[m]	L[m]	Over-topping	Piping			
Yuhama	45	50	1200	39.2	1716	Overtopping	15~838	273~838
Yunokura	20	52.5	630	3.4	1081	Overtopping	10~471	187~528
Kawarakoyasawa	30	50	600	—	—	Overtopping	15~572	123~572
Nuruyu	6	40	820	—	—	Overtopping	1~34	34~85
Ogawara	10	30	580	—	—	Overtopping	4~103	103~161
Azabu	8	40	210	—	—	Overtopping	3~61	61~144
Sakashita	2.9	12.6	80	—	—	Overtopping	1~33	33~57

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## 7 Results of the Emergency Risk Assessment -2-

- Water and sediment will be flooded in the **Nuruyu-onsen** village, **Inonosawa** village and **Ohta** village if the largest natural barrier, Yunokura, breaches.

Village	Capacity of flood [m <sup>3</sup> /s]
Nuruyu-onsen	230~1200
Ogawara	1850~3021
Azabu	1194~8201
Inonosawa	260~4900
Hayasaka	1110~1150
Ohta	180~4900

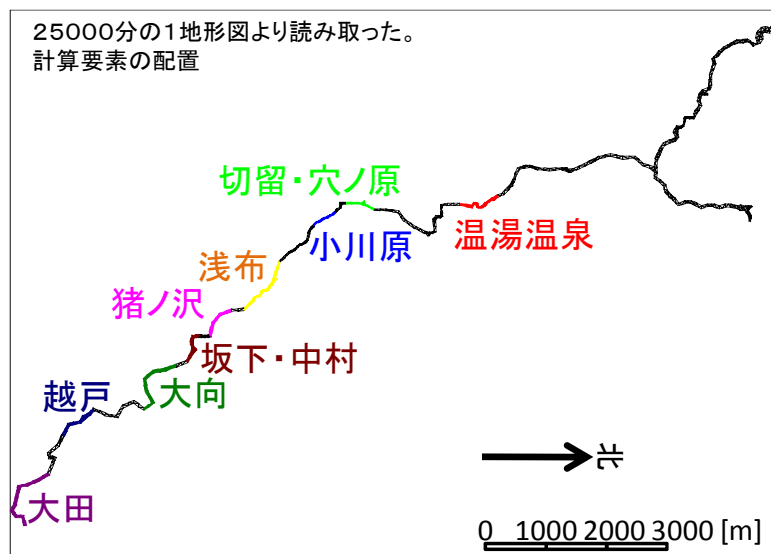
Japan-Italy Symposium, Risk Management and Governance to Cope With Natural Disaster



## 8 Results of the 2<sup>nd</sup> Risk Assessment -1-

- A series of natural barriers will be breached.

25000分の1地形図より読み取った。  
計算要素の配置



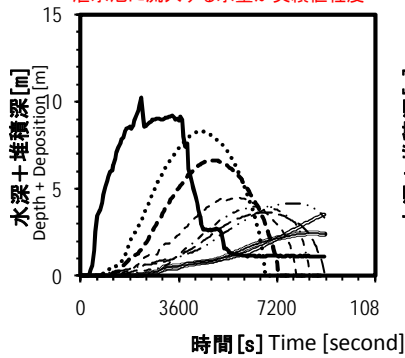
Japan-Italy Symposium, Risk Management and Governance to Cope With Natural Disaster



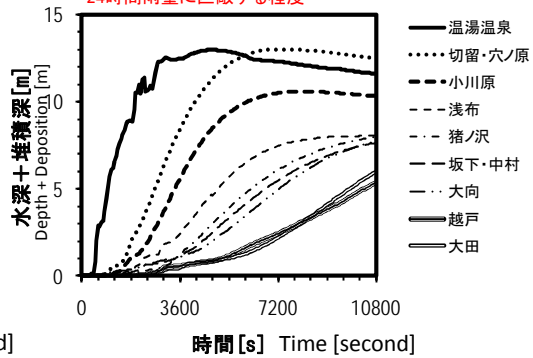


## 9 Results of the 2<sup>nd</sup> Risk Assessment -2-

The incoming flow into each lake are equal to the observed quantities.  
 湛水池に流入する水量が実績値程度



Rainfall equaled to the past record will occur  
 湛水池に流入する水量が既往最大  
 24時間雨量に匹敵する程度



Difference between river bed and house

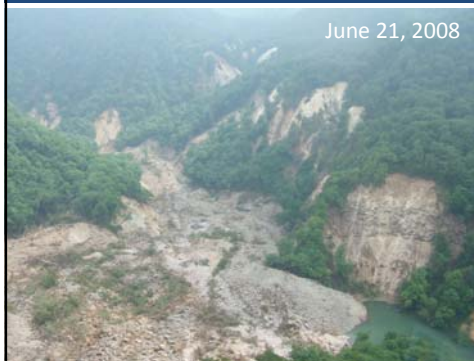
a. Nuruyu-onsen	4m
b. Ananohara	8m
c. Inonosawa	6m
d. Sakashita	5m
e. Koedo	5m
f. Ohta	11m

- ① If the incoming flow into each lake are equal to the observed quantities, Nuruyu-onsen village will be flooded.
- ② If rainfall equaled to the past record will occur, all village except for Ohta will be flooded.



## CHANGE OF NATURAL BARRIERS

## 11 Natural Barrier at Yuhama -1-



June 21, 2008

国土交通省国土技術政策総合研究所撮影



October 1, 2008

国土交通省国土技術政策総合研究所撮影

✓After about one month, water in the lake formed by the natural barrier had been flowing on the surface of the barrier.  
 ✓The surface of the barrier had been gradually eroded, so that the flood is not occurred at this moment.



①水が侵食していない箇所



②水が侵食した箇所(滞筋内)

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## 12 Natural Barrier at Yuhama -2-



October 15, 2008



November 7, 2008



May 18, 2009

Big scale flood occurred on October 24, 2008, and many rocks deposited on the gully were moved. After this event, surface flow has been observed.



Left: Enlarged photo  
 The rock is marked by red circle.  
 Diameter is about 3m.



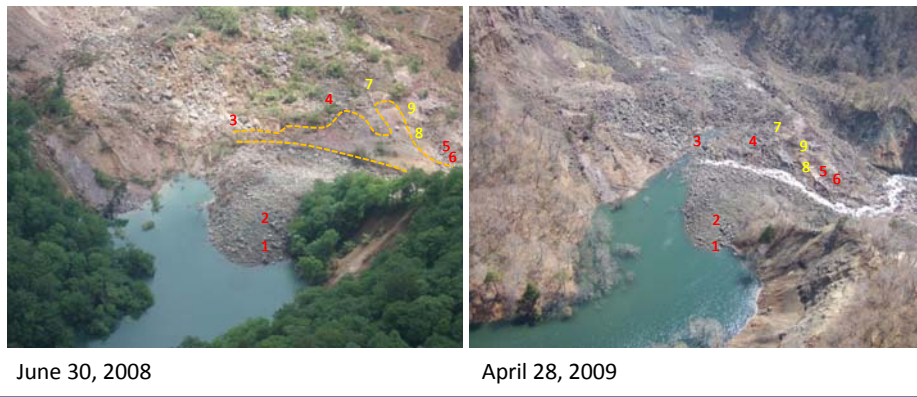
2008.10.15

Japan-Italy Symposium, Risk Management and Governance to Cope With Natural Disaster



### 13 Natural Barrier at Yuhama -3-

- Process of erosion



Red : Rocks, Yellow: Trees      Orange dot line: gully

The surface covered with sand had been eroded, however other area covered with rocks had not been eroded.



### 14 Current Situation as of April 28, 2009



Nuruyu      Kawarakoya-sawa      Yunokura  
Lakes formed by natural barriers have been disappeared or open channels have





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## SUMMARY

### 16 Conclusion

- **Emergency Risk Assessment**
  - Water and sediment will be flooded in the Nuruyu-onsen village, Inonosawa village and Ohta village if the largest natural barrier, Yunokura, breaches.
  - If a series of natural barriers – Yuhama, Yunokura and Kawarakoyasawa- have been breaching, Nuruyu village will be flooded.
- **Current Situation as of Apr. 28, 2009**
  - It is low probability that natural barriers except for Yuhama will be breach.
  - However the natural barrier at Yuhama is stable because the surface is covered with a lot of big rocks.



## 話題 3: 危機管理体制とリスク評価に関する最近の研究成果

### 3.8 「ラクイラ地震—

危機管理とサイズミック マイクロゾネーション」

ジャンパオロ・キャビナート

国家研究評議会水文地質災害研究所研究員



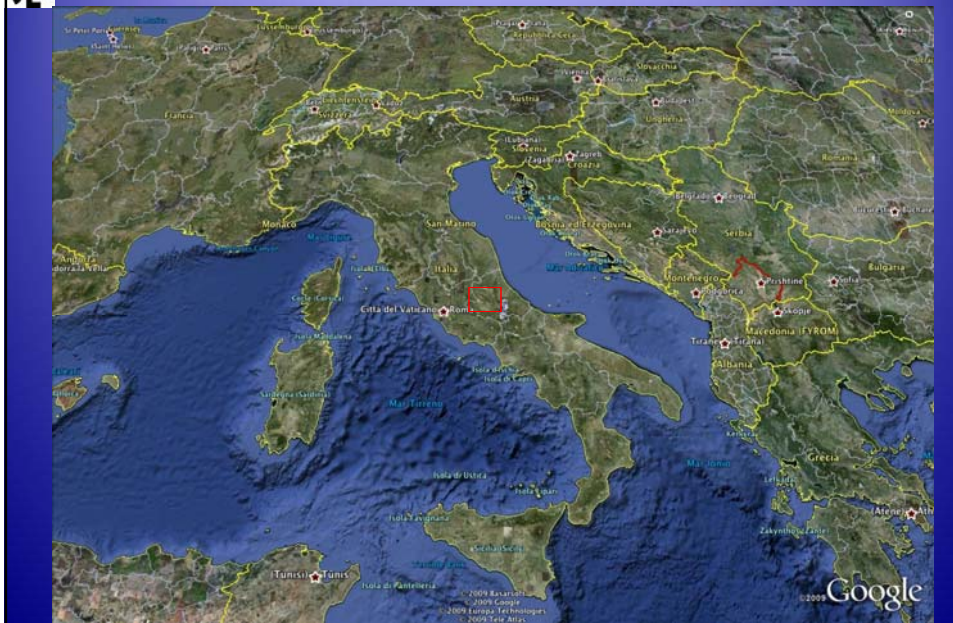
# L'Aquila Earthquake: Managing Emergency and Seismic Microzonation

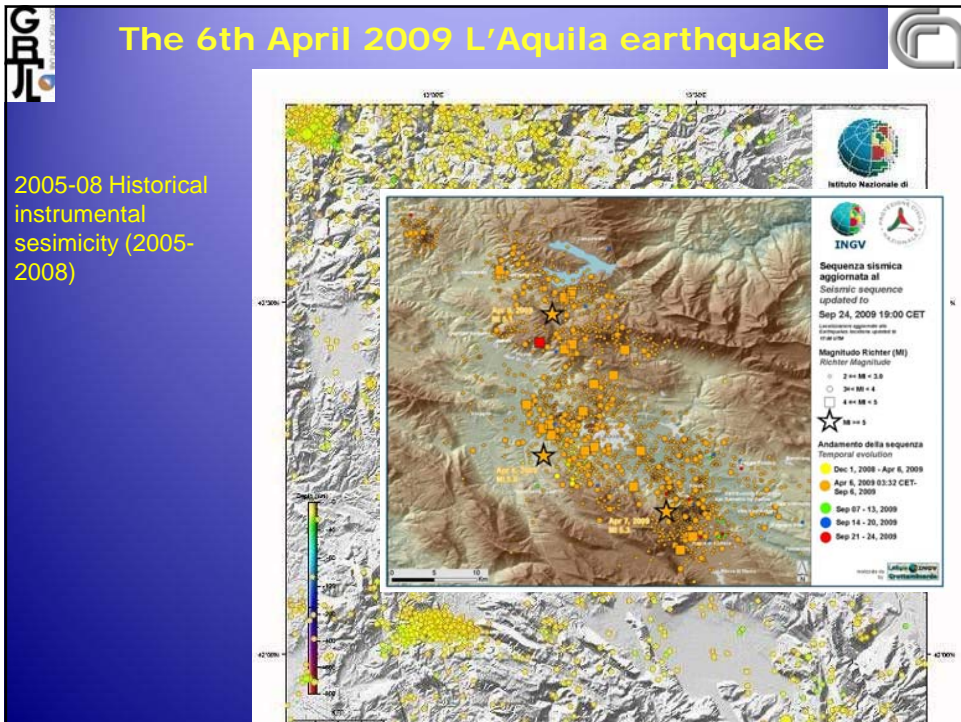
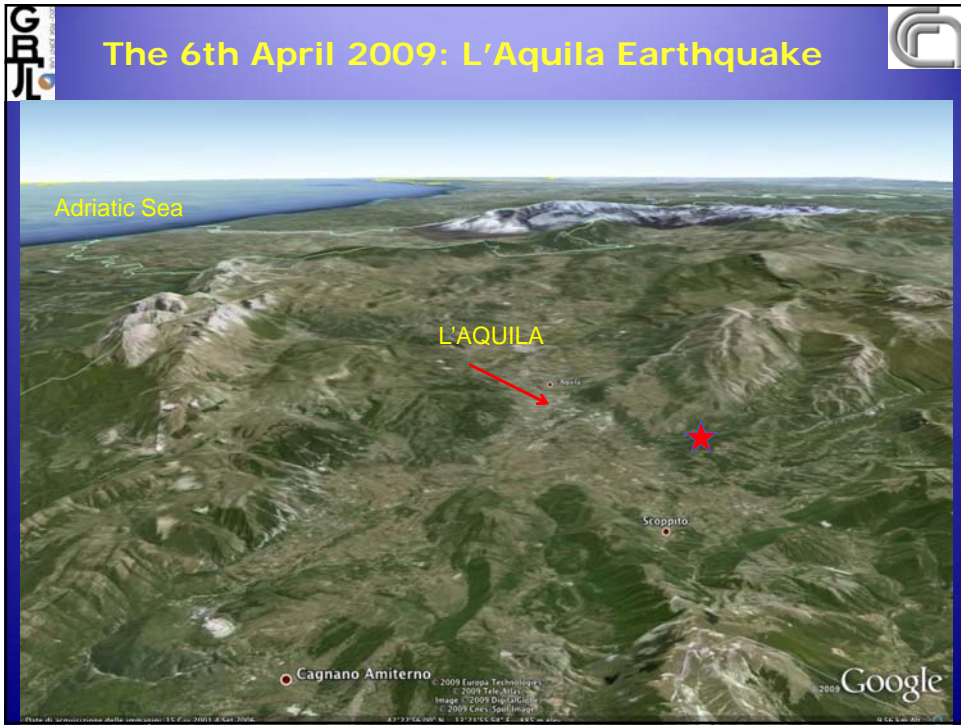


*Gian Paolo Cavinato  
CNR- Istituto Geologia Ambientale  
e Geingegneria, Rome, Italy*

TOKYO October 2009

## The 6th April 2009: L'Aquila earthquake





**Managing Emergency Activities of the  
CNR (IRPI, IGAG, IAMC, IREA, ISMAR) for the  
Italian Department Civil Protection**

- ACQUISITION OF GEOLOGICAL MAPS AND SUBSURFACE DATA
- FIELD MAPPING OF COSEISMIC DEFORMATIONS
- GEOLOGICAL SURVEY OF THE SITES IDENTIFIED FOR REBUILDING
- HYDROGEOLOGICAL, GEOMORPHOLOGICAL, AND GEOPHYSICAL CHARACTERIZATION OF THE SITES CHOSEN FOR REBUILDING
- SEISMIC MICROZONATION

<http://www.protezionecivile.it/>

**New criteria for seismic  
microzonation**

Indirizzi e criteri per la  
**MICROZONAZIONE SISMICA**  
Parti I e II

Presidenza del Consiglio dei Ministri  
Dipartimento della Protezione Civile





## Seismic Microzonation



Goals of Seismic Microzonation:

- Identify and edge areas with different level of seismic hazard
- Evaluate the seismic response of the terrains identified in the microzones for the reduction of the seismic risk

## MICROZONES



The Microzones are classified in three categories:

- Stable Zones, with no seismic amplification compared to the seismic bedrock
- Stable Zones, with seismic amplification related to geological features
- Unstable Zones, (landslides, liquefaction, compaction of granular soils, consolidation of fine soils, differential settlement, outcropping active faults, etc.)



## SEISMIC MICROZONATION IN THE L'AQUILA AREA

- The Italian National Civil Protection and the Abruzzo Region make the coordination of the working group
- The work start at the beginnig of May, and finish the 30th september, six month after the earthquake
- The budget of the operation is of 400.000 Euro

(All the Research Institute, the University, the Region and Province don't have any economic contributions)



## SEISMIC MICROZONATION IN THE L'AQUILA AREA: THE PROJECT

- More than 15 Municipalities are analyzed that have a macroseismics intensity at least 7° of MCS Scale
- The Task Force is compose by:
  - 10 University: L'Aquila, Chieti-Pescara, Genova, Politecnico Torino, Politecnico Milano, Firenze, Basilicata, Roma1, Roma 3, Siena
  - 7 Research Institute: CNR, INGV, AGI, RELUIS, ISPRA, ENEA Frascati, OGS Trieste
  - 3 Regions and 2 Province: Lazio, Emilia-Romagna, Toscana, Provincia di Trento, Provincia di Perugia

The Task Force are compose up to 200 people



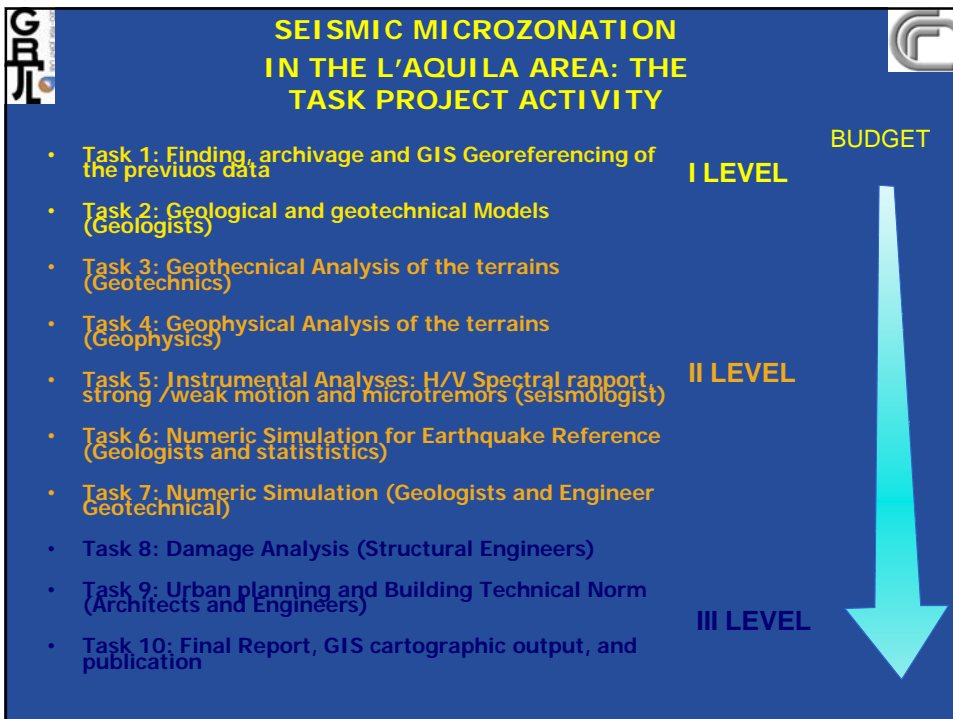
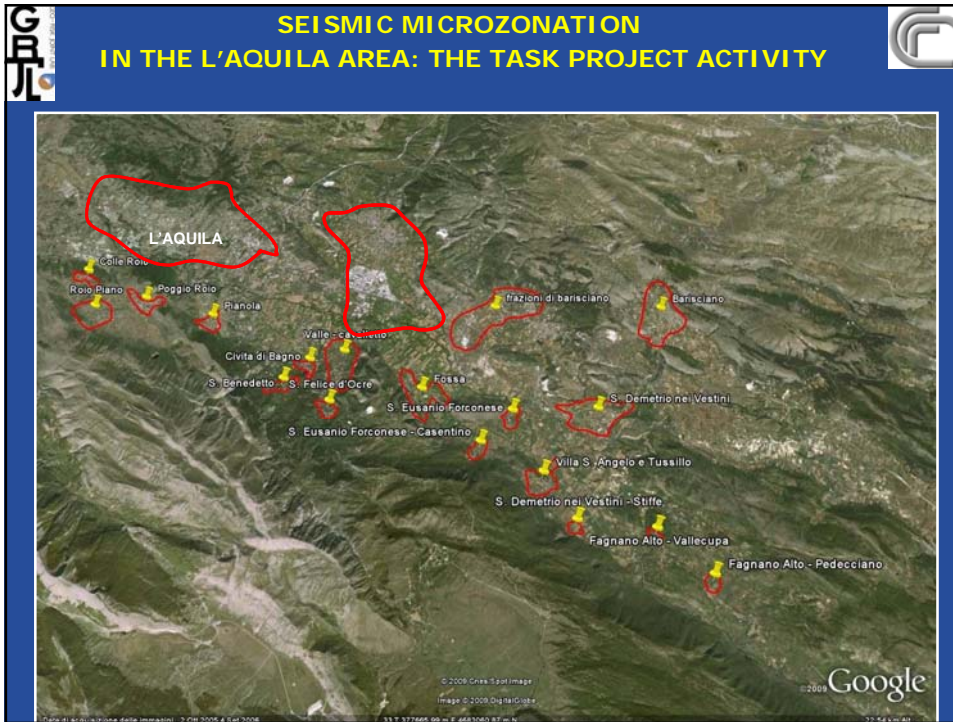
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- Task 2: Geological and geotechnical Models geologico-tecnico (Geologists)
- Task 3: Geotechnical Analysis of the terrains (Geotechnics)
- Task 4: Geophysical Analysis of the terrains (Geophysics)
- Task 5: Instrumental Analyses: H/V Spectral rapport, strong /weak motion and microtremors (seismologist)
- Task 6: Numeric Simulation for Earthquake Reference (Geologists and statististics)
- Task 7: Numeric Simulation (Geologists and Engineer Geotechnicals)
- Task 8: Damage Analysis (Structural Engineers)
- Task 9: Urban planning and Building Technical Norm (Architects and Engineers)
- Task 10: Final Report, GIS cartographic output, and publication



## SEISMIC MICROZONATION IN THE L'AQUILA AREA: THE TASK PROJECT ACTIVITY

- 1) L'Aquila Center
- 2) L'Aquila Ovest (Cansatessa-Pettino), Coppito
- 3) L'Aquila Est (Tempera, Paganica, San Gregorio, Bazzano, S.Elia)
- 4) Poggio Picenze, San Pio delle Camere (Castelnuovo), Barisciano
- 5) Onna
- 6) Villa S.Angelo (Tussillo), S.Eusanio Forconese (Casentino), Fossa
- 7) S.Demetrio nei Vestini (Stiffe), Fagnano Alto (Vallecupa, Pedicciano), Arischia
- 8) Poggio Roio, Colle Roio, Roio Piano, Santa Rufina, Contrada Cavalli
- 9) Bagno Grande, Bagno Piccolo, Civita di Bagno, Pianola, San Benedetto, San Felice d'Ocre
- 10) Camarda, Collebrincioni
- 11) Castelvecchio Subequo, Goriano Sicoli



**SEISMIC MICROZONATION  
IN THE L'AQUILA AREA:  
THE TASK PROJECT ACTIVITY**



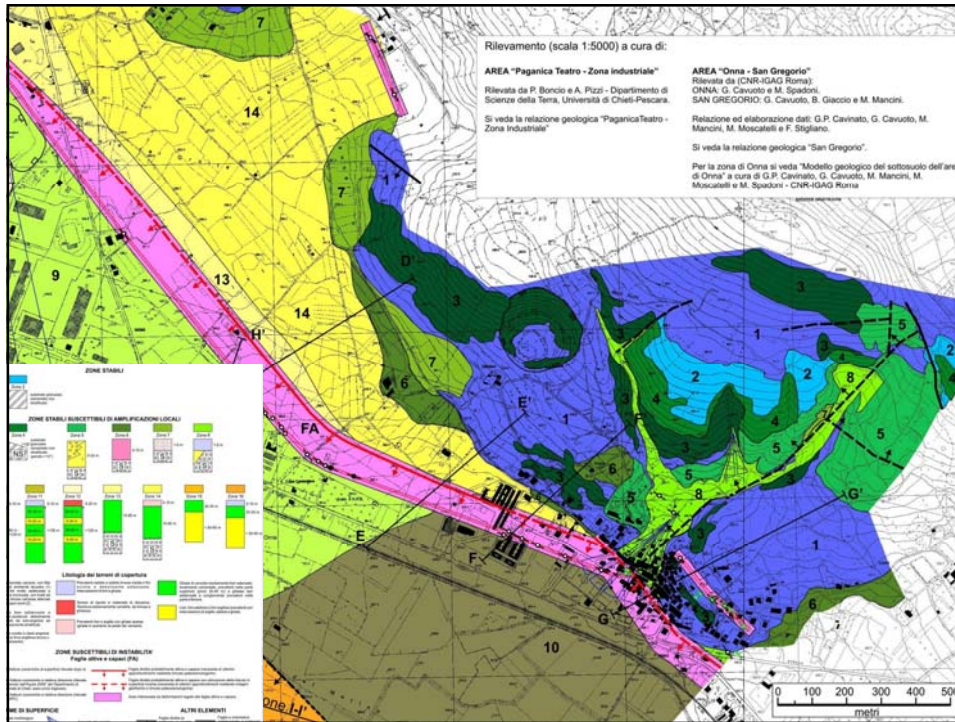
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**I LEVEL Geological Field Work**



**Co-Seismic deformation  
In the Paganica Area**





**SEISMIC MICROZONATION  
IN THE L'AQUILA AREA:  
THE TASK PROJECT ACTIVITY**

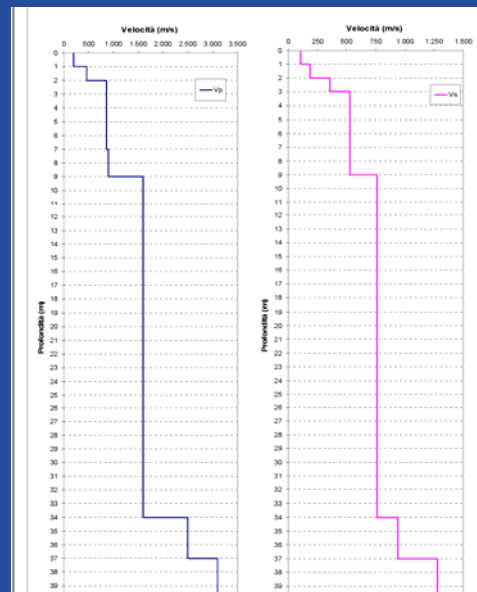
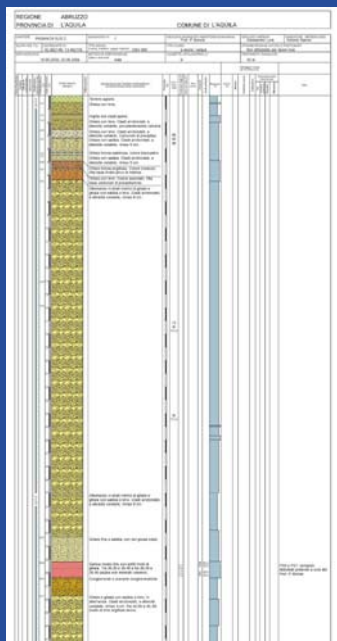
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# BORE-HOLE AND GEOTECHNICAL SAMPLING



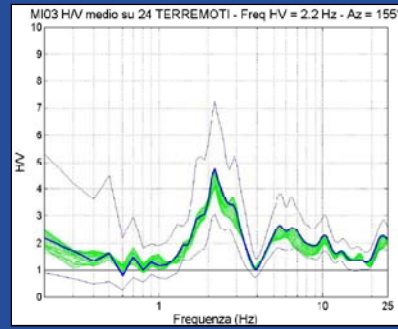
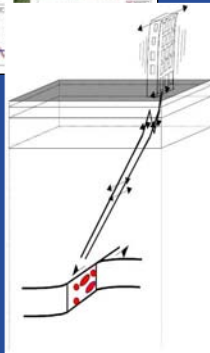
# BORE-HOLE AND DOWN-HOLE ANALYSES



SEISMIC MICROZONATION IN THE L'AQUILA AREA:  
THE TASK PROJECT ACTIVITY

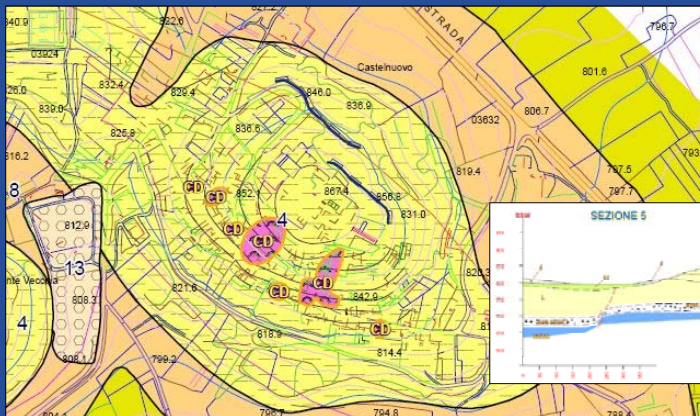


Microtremors analysis at Onna Town:  
Terrain Vibration frequency



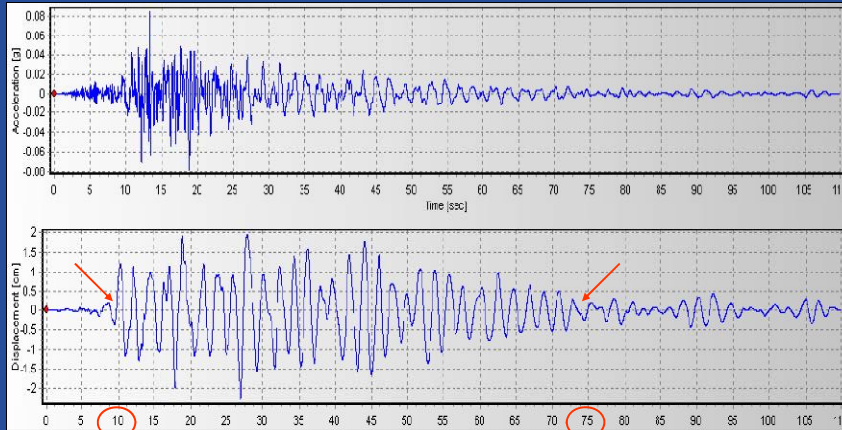
Weak motion terrain frequency in the Onna town (INGV Milano)

SEISMIC MICROZONATION IN THE L'AQUILA AREA:  
THE TASK PROJECT ACTIVITY



Output of the Geological map of Level I in the Castelnuevo town and Geological cross-sections. The pink area (CD) are interested by collapse during the earthquake for the presence of caves (Emilia-Romagna Region Field work).

**SEISMIC MICROZONATION IN THE L'AQUILA AREA:  
THE TASK PROJECT ACTIVITY**

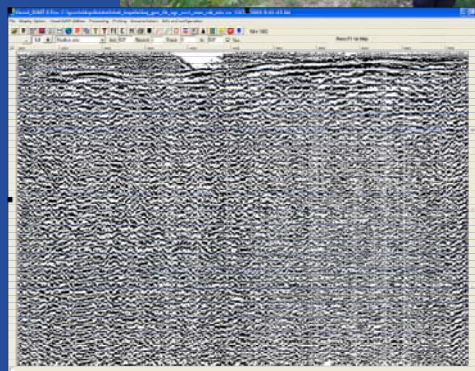
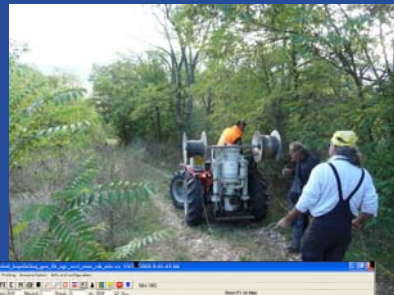


*Time history recorded at Casteluovo (15 Km from the epicenter) related 04/09/2009 earthquake alle 00:52:59 con MI=5.1 (Univ. della Basilicata, INGV Milano, GFZ, CNR IMAA).*

**SEISMIC MICROZONATION IN THE L'AQUILA AREA:  
THE TASK PROJECT ACTIVITY**



Acquisition of reflection Seismic Profile Across The L'Aquila Basin



## SEISMIC MICROZONATION IN THE L'AQUILA AREA: THE TASK PROJECT ACTIVITY



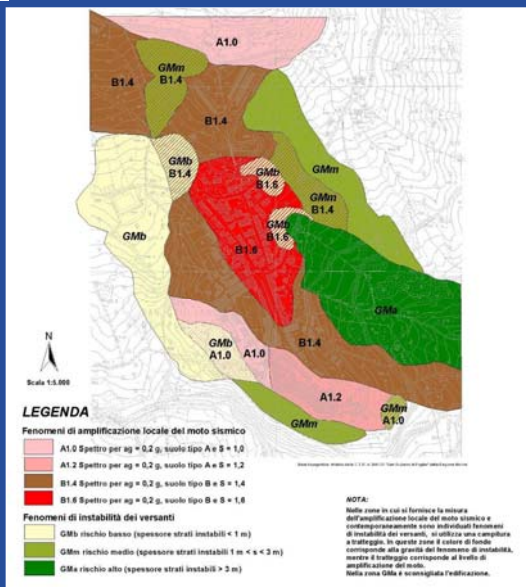
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**I LEVEL**

**II LEVEL**

**III LEVEL**

### Level III – MICROZONATION MAP



**Examples of Microzonation Map of the San Giuliano di Puglia (CB) after the 2002 earthquake**

## EMERGENCY:REBUILDING ACTUAL SITUATION.....



## Conclusions



- The CNR has an important role for the mananig activity during the Emergency time and for the prevention activities
- The Seismic Microzonation is the tool for the mitigation of the seismic risk and for the land planning
- The Seismic Microzonation of the L'Aquila area is finalized for the post-earthquake event rebuilding and an important tool for the seismic proof of the new building and for the control of the ancient building and monuments
- All the data and the result of the Seismic Microzonation will be published and insert in a GIS Data-Base on line

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国土技術政策総合研究所資料

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本資料の転載・複写の問い合わせは

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